Delivered via electronic mail

February 5, 2024

Federal TRIO Programs Subcommittee Program Integrity and Institutional Quality Committee United States Department of Education

RE: Expanding TRIO Programs Eligibility to Undocumented Students

Dear Members of the Program Integrity and Quality Committee and Federal TRIO Programs Subcommittee:

The one hundred (100) undersigned organizations and institutions, including current TRIO grantees, wholeheartedly support the expansion of eligibility for Federal TRIO programs to include undocumented students as proposed by the Department of Education through its 2024 negotiated rulemaking. We are encouraged by the Department's willingness to propose these changes to support these students' educational access and success and now encourage the TRIO Subcommittee and full Committee to support the expanded eligibility criteria and reach a favorable final consensus.

The Federal TRIO Programs' current exclusion of undocumented students is counterproductive and arbitrary. The proposed regulations would enable Federal TRIO programs to continue to serve the disadvantaged students that the Higher Education Act established Federal TRIO programs to assist. They would enable Federal TRIO programs to serve eligible undocumented students enrolling in high school every year and pursuing postsecondary education. They would also align federal regulations with the policies of many states that recognize the importance of supporting access to higher education for undocumented students. Currently, 24 states and the District of Columbia have extended in-state tuition to undocumented students through their legislatures and policies, and 18 states and the District of Columbia also provide access to in-state financial aid.

We encourage the Subcommittee not to treat certain benefits of TRIO programs that undocumented students may be barred from receiving, like stipends, as stumbling blocks to expanding eligibility for TRIO services overall. Colleges, states, and TRIO practitioners are eager and have proven adept at finding ways to support undocumented students while complying with this statutory restriction. Indeed, the greater equity issue and barrier for these students is access to the program itself, which the Subcommittee and Committee as a whole now has the opportunity to rectify.

¹ Off. of Postsecondary Educ., Dep't of Educ., Issue Paper No. 6: Federal TRIO Programs (Jan. 12, 2024), www2.ed.gov/policy/highered/reg/hearulemaking/2023/trio-subcommittee-issue-paper-session-1.pdf.

² See Letter from Organizations to Sec'y Cardona, Dep't of Educ. (July 1, 2021), www.schoolcounselor.org/getmedia/cee6bced-c236-4db7-9ob5-06ed9cdff62c/federal-trio-programs.pdf.

³ Am. Immigration Council & Presidents' Alliance on Higher Educ. and Immigration, Undocumented Students in Higher Education How Many Students Are in U.S. Colleges and Universities, and Who Are They? 10-11 (Aug. 2023), www.higheredimmigrationportal.org/wp-content/uploads/2023/08/07.23-Undocumented-Students-v3.pdf.

⁴ Portal to the States, Higher Ed Immigration Portal, <u>www.higheredimmigrationportal.org/states</u> (last visited Jan. 18, 2024).

⁵ See, e.g., 34 C.F.R. § 645.42.

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Through the Performance Partnership Pilot ("P3") for Disconnected Youth, the Department waived immigration status requirements that are barriers to achieving improved outcomes for

TRIO programs in California and Oregon, including the Talent Search, Classic Student Support Services, and Classic Upward Bound programs. The California P3 agreement became effective in November 2022 and is in effect until September 2026. Projects participating in the P3 demonstrate that students have exceeded expected outcomes in maintaining their grade point averages and academic good standing, as well as persistence to their diploma. Undocumented students have been able to contribute to and benefit from the high level of effectiveness of these programs. TRIO practitioners have reported an easing of administrative burden by extending services to undocumented students, rather than barring them from participation.

Support for both TRIO programs and Dreamers is consistent and bipartisan.⁶ Allowing TRIO programs to serve undocumented students accords with this support and would buttress states' goals for increasing the percentage of their residents obtaining postsecondary education.⁷ States recognize the benefits that investing in students' access to postsecondary education yields for their local economies.⁸

The undersigned, members of negotiated rulemaking committees, and the Department have all invested in undocumented students for over a decade. The opportunity now presents itself to ensure they can receive more of the support they need to access postsecondary education, thrive, and graduate. We respectfully urge you to come to a favorable final consensus on the proposed changes.

Sincerely,

Achieve Twin Cities
Adelante Education Coalition NC
Aliento Education Fund
American Association of State Colleges and Universities
American Federation of Teachers
American Immigration Council
Asian Americans Advancing Justice | AAJC
ASPIRA Association. Inc
Association of Independent California Colleges and Universities
Atlanta Public Schools
Blue Mountain Community College

⁶ Maureen Hoyer, Council for Opportunity in Educ., House Subcommittee Level Funds TRIO in Bill That Cuts Overall FY24 Funding by 28% (July 18, 2023), https://coenet.org/news-impact/pe24-funding-by-28; Press Release, Council for Opportunity in Educ., Record Number of Bipartisan Representatives Call to Prioritize Funding for Federal TRIO Programs (Apr. 27, 2022), https://coenet.org/news-impact/press-releases/record-number-of-bipartisan-representatives-call-to-prioritize-funding-for-federal-trio-programs; Press Release, Presidents' Alliance on Higher Educ. and Immigration, Voters Agreed on Urgent Need for Legislative Solutions for Dreamers: Recent Polling Shows a Strong Majority of Americans Across the Political Spectrum Support Action (Nov. 9, 2022), https://www.presidentsalliance.org/press/voters-agreed-on-urgent-need-for-legislative-solutions-for-dreamers-recent-polling-shows-a-strong-majority-of-americans-across-the-political-spectrum-support-action.

⁷ Nat'l Governors Assoc., Governors Prioritize Postsecondary Education Pathways In 2023 State Of The State Addresses (Mar. 27, 2023), www.nga.org/news/commentary/governors-prioritize-postsecondary-education-pathways-in-2023-state-of-the-state-addresses.

 $^{^8}$ Am. Immigration Council & Presidents' Alliance on Higher Educ. and Immigration, supra note 3, at 4, 11.

Border Network for Human Rights (BNHR)

Breakthrough Central Texas

Building Skills Partnership

Bunker Hill Community College Foundation

California Community Colleges Chancellor's Office

California State University Channel Islands

California Student Aid Commission

California Undocumented Higher Education Coalition

Casa Azul de Wilson

Center for Law and Social Policy

Center for Popular Democracy

CHILDREN AT RISK

Coalition for Humane Immigrant Rights (CHIRLA)

College Advising Corps

Colorado Department of Higher Education

Communities In Schools of Chatham County

Donnelly College

Downtown Magnets High School

Durham Public Schools Foundation

Eastern Oregon University

Education Leaders of Color

Education Trust - Midwest

Education Trust Louisiana

EduOptimists LLC

El Vínculo Hispano

Estrella del Paso (Formerly Diocesan Migrant and Refugee Services)

Faithaction International

First Gen Empower

FWD.us

Golden Door Scholars

Hispanas Organized for Political Equality

Hispanic Association of Colleges and Universities (HACU)

Illinois Dream Fund

Immigrants Rising

Immigration Hub

ImmSchools

Kids in Need of Defense (KIND)

LatinxEd

Los Angeles County Office of Education

Make the Road Nevada

Make the Road NJ

McHenry County College

Metropolitan State University

MSU Denver

NASPA - Student Affairs Administrators in Higher Education

National Association for Bilingual Education

National Association for College Admission Counseling (NACAC)

National College Attainment Network

National Education Association

National Immigration Law Center

National Migrant Seasonal Head Start Association

NavigateED Solutions LLC

New America, Higher Education Program

Northern Illinois University

Peak Education

Presidents' Alliance on Higher Education and Immigration

Rutgers University-Newark

Salt Lake Community College

SALUD! Multicultural Health Coalition

San José State University

Southeast Asia Resource Action Center (SEARAC)

Southern California College Attainment Network

Teach For America

The California State University

The Education Trust

The Education Trust-Tennessee

The Education Trust, Massachusetts

The Institute for College Access & Success

UC Berkeley

UC San Diego

UC Santa Barbara

UC Santa Cruz

UCLA

UndocuScholars LLC

United We Dream

University of California Graduate and Professional Council

University of California Student Association

University of California System

University of California, Merced

University of Hawaii

University of Southern California

Villanueva Consulting

Voto Latino

cc:

Wesley Foundation Serving UCLA

Western Oregon University

Wind of the Spirit Immigrant Resource Center

Young Invincibles

YWCA Greensboro

YWCA High Point

The Honorable Nasser Paydar, Ph.D., Assistant Secretary for Postsecondary Education