



UNITED STATES DEPARTMENT OF EDUCATION

Enclosure C

OFFICE OF THE DEPUTY SECRETARY

June 30, 2015

Commissioner Rita Sablan
Commonwealth of the Northern Mariana Islands Public School System
Bwughos Street, Susupe
PO Box 501370
Saipan, MP 96950

Dear Commissioner Sablan:

Attached are the special conditions for grant awards made by the U.S. Department of Education (Department) to the Commonwealth of the Northern Mariana Islands Public School System (CNMI PSS) for Federal fiscal year (FFY) 2015. These special conditions apply to grants awarded by the Department to CNMI PSS on or after the date of these special conditions. These special conditions also apply to grant funds previously awarded by the Department to CNMI PSS that are still available for obligation or liquidation as of the date of these special conditions.

The FFY 2015 special conditions continue the requirements that the Department imposed on CNMI PSS's grant awards in the FFY 2013 special conditions. This action is necessary to ensure fiscal accountability of Department grant funds, while CNMI PSS continues to implement corrective actions to address current and prior audit findings. As indicated in the FY 2013 special conditions cover letter, and in previous special conditions cover letters since removal of the high-risk grantee designation from CNMI PSS in 2004, the Department reserved the right to take appropriate action should CNMI PSS's progress in implementing corrective actions cease or fiscal or program accountability problems recur. Depending on the outcome of the Risk Management Service onsite visit in November 2015, these special conditions may be modified.

If you have any questions or require further assistance, have your staff contact Christine Jackson, the primary contact for the Risk Management Service within the Office of the Deputy Secretary, at (202) 245-8276 or via e-mail at christine.jackson@ed.gov.

We look forward to continuing to work with you to improve the delivery of Federal education services to the children in the CNMI.

Sincerely,

Philip A. Maestri
Director
Risk Management Service
Office of the Deputy Secretary

cc: Governor Eloy S. Inos
Marylou Ada, Chairperson, Board of Education

Enclosure

400 MARYLAND AVE., S.W., WASHINGTON, DC 20202
www.ed.gov

The Department of Education's mission is to promote student achievement and preparation for global competitiveness by fostering educational excellence and ensuring equal access.

Commonwealth of the Northern Mariana Islands Public School System - Special Conditions
Federal Fiscal Year (FFY) 2015

PREAMBLE: These special conditions are imposed on all program grants issued by the U.S. Department of Education (Department) to the Commonwealth of the Northern Mariana Islands Public School System (CNMI PSS) on or after the date of these special conditions. Additionally, the special conditions apply to grant funds previously awarded by the Department to CNMI PSS that are still available for obligation or liquidation on the date of these special conditions. The special conditions are imposed to help ensure that CNMI PSS's awards are expended in accordance with applicable legal requirements and with appropriate fiscal accountability measures, management practices, and internal controls.

I. BACKGROUND

- A. In September 2003, the Department designated the Government of CNMI, including the then CNMI Department of Education (CNMI DOE), as a high-risk grantee under former 34 C.F.R. § 80.12, and imposed special conditions on all grants awarded to CNMI DOE. In August 2004, the Department decided to remove the high-risk designation from CNMI DOE based on its demonstration of significant progress in implementing necessary changes and improvements in its implementation of Department grant programs. The Department noted the expeditious manner in which CNMI DOE had submitted complete audits under the Single Audit Act, the results of those audits, and the initial stages of implementing corrective actions to address past audit findings and stated that the areas in which CNMI DOE had demonstrated improvement were, for the most part, the areas that had led to CNMI DOE's designation as a high-risk grantee.
- B. Although the Department removed the high-risk designation, it imposed three special conditions on CNMI DOE's grant awards, requiring it to submit complete and timely single audit reports, post updates on its web site concerning its Department grants, and provide the Department with a quarterly report on its administration of program funds. These three special conditions have been imposed on all grant awards that the Department has made to CNMI DOE and its successor, CNMI PSS, every year since August 2004.
- C. The Department's Risk Management Service (RMS) conducted a site visit at CNMI PSS in August 2012 and became concerned by a number of fiscal accountability and administration issues that were revealed during the site visit. In addition, CNMI PSS was delayed in filing the FFY 2011 Single Audit report, and the findings included in that report, as well as the auditors' disclaimed opinion for the report, raised further concerns about CNMI PSS's management of Department grant funds. These included deficiencies in areas including: (1) bank reconciliation concerning Federal funds; (2) procurement; (3) allowable use of Department funds; (4) property management (including inventory); (5) travel policies; and (6) payroll procedures; as well as prior areas of concern regarding monitoring and evaluating Department programs, and tracking of property and equipment purchased with Department funds.
- D. All of the Department-wide special conditions that the Department has issued to CNMI PSS since August 2004 have stated that the Department reserved the right to take appropriate action should CNMI PSS's progress in implementing corrective actions cease or fiscal or program accountability problems recur. Following the August 2012 site visit, the Department determined that it was necessary to impose additional special conditions in the FFY 2013 special conditions on grants awarded to CNMI PSS to help ensure that CNMI PSS expends its Department grant funds in accordance with applicable fiscal

accountability measures, management practices, and controls. The Department is again imposing these special conditions for FFY 2015, as set forth below.

II. SPECIAL CONDITIONS

A. Single Audits

CNMI PSS shall continue to conduct single audits on an annual basis in a timely manner. All single audits shall be completed and the reports published within nine months after the end of each fiscal year, as required by the Single Audit Act of 1984, as amended. If, for any reason, CNMI PSS expects an audit or report to be delayed and late, it shall notify as soon as possible the Department's contact person of the reason and extent of the delay.

B. Corrective Action Plan

As required by the FFY 2013 special conditions, CNMI PSS developed, and has been implementing and submitting quarterly reports on, a corrective action plan (CAP) to address the deficiencies that the Department identified during the August 2012 site visit. Based on the Department's review of the FY 2013 and FY 2014 single audit reports, and documentation of progress received from CNMI PSS, the frequency of reporting on progress under the CAP will be semi-annually. These reports should address any unresolved deficiencies in its management of Department funds, including problems relating to audit findings in the areas of: (1) bank reconciliation; (2) procurement; (3) allowable use of Department funds; (4) property management (including inventory); (5) travel policies; (6) payroll procedures; and (7) monitoring and evaluation of Department programs. The first biannual report should be submitted no later than November 30, 2015. If a report is not timely or is not considered acceptable by the Department, i.e., does not contain enough information to demonstrate progress, after consultation with CNMI PSS, the Department may take appropriate action, including taking steps to restrict the amount of grant funds that can be drawn down, until sufficient documentation is provided.

C. Updates on CNMI Web Site

CNMI PSS shall continue to post within a timely manner copies of, and information regarding, its budget, applications, and reports submitted to the Department on its website for access by the general public.

III. ADDITIONAL PROVISIONS

A. Failure to Comply with Conditions

Failure to comply with any of these special conditions will negatively impact CNMI PSS's ability to continue to receive grant funds from the Department. These terms and conditions do not preclude the Department from taking any authorized enforcement or other actions at any time, including, but not limited to, withholding of Department funds.

B. Submission of Reports

All reports or other submissions that CNMI PSS is required to submit to the Department under these special conditions must be sent to:

Christine Jackson
Senior Risk Consultant
Risk Management Service
Office of the Deputy Secretary
550 12th Street, SW
PCP, Room 11064
Washington, DC 20202

C. Reconsideration and Modifications

At any time, CNMI PSS may request reconsideration of the above special conditions by contacting the Department contact named above, and stating in writing the reasons why CNMI PSS believes any particular condition should be amended or removed. Additionally, the Department may impose additional special conditions or modify these special conditions as appropriate. The Department will remove the special conditions at such time as CNMI PSS fully demonstrates, to the Department's satisfaction, the ability to manage Department funds, and property acquired with Department funds, in a manner that complies with applicable Federal requirements concerning accountability and grants management.

Dated: June 30, 2015