

**Department of Education**  
**AMERICAN PRINTING HOUSE FOR THE BLIND**  
**Fiscal Year 2021 Budget Request**

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**AMERICAN PRINTING HOUSE FOR THE BLIND**

For carrying out the Act to Promote the Education of the Blind of March 3, 1879,  
\$32,431,000. (*Department of Education Appropriations Act, 2020.*)

**AMERICAN PRINTING HOUSE FOR THE BLIND**

**Appropriation, Adjustments, and Transfers**  
(dollars in thousands)

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Appropriation/Adjustments/Transfers	2019	2020	2021
<b>Discretionary:</b>			
Appropriation .....	<u>\$30,431</u>	<u>\$32,431</u>	<u>\$32,431</u>
Total, discretionary appropriation .....	30,431	32,431	32,431

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**AMERICAN PRINTING HOUSE FOR THE BLIND**

**Authorizing Legislation**  
(dollars in thousands)

Activity	2020 Authorized	2020 Appropriation	2021 Authorized	2021 Request
The Act to Promote the Education of the Blind (20 U.S. C. 101 et. seq.) .....	<u>Indefinite</u>	<u>\$32,431</u>	<u>Indefinite</u>	<u>\$32,431</u>
Total annual appropriation .....		32,431		32,431

## AMERICAN PRINTING HOUSE FOR THE BLIND

### Appropriations History (dollars in thousands)

Year	Budget Estimate to Congress	House Allowance	Senate Allowance	Appropriation
2012	\$24,600	\$24,551 <sup>1</sup>	\$24,551 <sup>1</sup>	\$24,505
2013	24,505	24,505 <sup>2</sup>	24,508 <sup>2</sup>	23,223
2014	24,505	N/A <sup>3</sup>	24,456 <sup>4</sup>	24,456
2015	24,456	N/A <sup>3</sup>	25,000 <sup>4</sup>	24,931
2016	24,931	25,431 <sup>5</sup>	24,931 <sup>5</sup>	25,431
2017	25,431	25,431 <sup>6</sup>	25,431 <sup>6</sup>	25,431
2018	25,383	26,431 <sup>7</sup>	25,431 <sup>7</sup>	27,431 <sup>7</sup>
2019	25,431	28,431 <sup>8</sup>	30,431 <sup>8</sup>	30,431 <sup>8</sup>
2020	25,431	39,000	31,931 <sup>9</sup>	32,431 <sup>9</sup>
2021	32,431			

<sup>1</sup> The level for the House allowance reflects an introduced bill and the level for the Senate allowance reflects Senate Committee action only.

<sup>2</sup> The levels for the House and Senate allowances reflect action on the regular annual 2013 appropriations bill, which proceeded in the 112<sup>th</sup> Congress only through the House Subcommittee and the Senate Committee.

<sup>3</sup> The House allowance is shown as N/A because there was no Subcommittee action.

<sup>4</sup> The level for the Senate allowance reflects Senate Subcommittee action only.

<sup>5</sup> The levels for House and Senate allowances reflect action on the regular annual 2016 appropriations bill, which proceeded in the 114<sup>th</sup> Congress only through the House Committee and Senate Committee.

<sup>6</sup> The levels for the House and Senate allowances reflect Committee action on the regular annual 2017 appropriations bill.

<sup>7</sup> The level for the House allowance reflects floor action on the Omnibus appropriations bill; the Senate allowance reflects Committee action on the regular annual 2018 appropriations bill; the Appropriation reflects the Consolidated Appropriations Act, 2018 (P.L. 115-141).

<sup>8</sup> The levels for the House and Senate allowances reflect Committee action on the regular annual 2019 appropriations bill; the Appropriation reflects enactment of the Department of Defense and Labor, Health and Human Services, and Education Appropriations Act, 2019 (P.L. 115-245).

<sup>9</sup> The Senate allowance reflects the Chairman's mark; the Appropriation reflects the Further Consolidated Appropriation Act, 2020 (P.L. 116-94).

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### **American Printing House for the Blind**

(Act to Promote the Education of the Blind (20 U.S.C. 101 et seq.))

(dollars in thousands)

FY 2021 Authorization: Indefinite

Budget Authority:

<u>2020</u> <u>Appropriation</u>	<u>2021</u> <u>Request</u>	<u>Change from</u> <u>2020 to 2021</u>
\$32,431	\$32,431	0

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### **PROGRAM DESCRIPTION**

The Act to Promote the Education of the Blind authorizes an annual appropriation for the American Printing House (APH) for the Blind to produce and distribute educational materials adapted for students who are legally blind and enrolled in formal educational programs below the college level. The APH, located in Louisville, Kentucky, has received Federal support under this Act since 1879. Materials produced by APH include textbooks in braille and large type, educational tools such as braille typewriters and computer software and hardware, teaching aides, including tests and performance assessments, and other specialized supplies. State educational agencies and programs serving persons who are blind may order materials free of charge up to the amount of funds allocated to each State for educational materials. Approximately 75 percent of the appropriation is used to cover the cost of producing these educational materials. The APH uses the remainder of the appropriated funds to conduct research and to provide outreach services to professional and consumer organizations.

The APH conducts research necessary to develop and improve educational materials in core curriculum areas such as science, mathematics, English language arts, and social studies and adapts testing materials related to these subject areas. APH also conducts research in product areas related to the unique needs of the visually impaired population, such as braille reading, orientation and mobility, and assistive technology. In addition, APH produces special materials in areas such as early intervention and early childhood education, prevocational training, and the functional use of residual vision.

Outreach services provided by the APH include: administration of the Student Registration System, the Louis Database of Accessible Materials, and the Electronic File Repository and Expert Database; National Instructional Partnership activities; and the production of catalogs, brochures, videos, and a wide variety of web-based information. APH also convenes expert advisory committees and focus groups to address specific issues, as necessary.

APH materials are reviewed by a six-member Educational Products Advisory Committee charged with ensuring that all educational materials produced and research undertaken by APH effectively focus on meeting the needs of students who are blind. In addition, a five-member Educational Services Advisory Committee provides oversight and accountability regarding

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APH's outreach and support services. Both committees are composed of ex officio trustees who are the State officials responsible for administering APH accounts.

APH materials are distributed to programs serving blind students through allotments of funds to the States. These allotments are based on an annual census (conducted by APH) of the number of legally blind students located in each State and are provided in the form of credits, which trustees use to order materials from APH. These materials are also available for purchase by the trustees and the general public at <http://shop.aph.org>.

Materials provided through the APH appropriation supplement the various other resources available to the States. For example, the Individuals with Disabilities Education Act (IDEA) requires States to provide a free appropriate public education, including appropriate related materials and supplies, to all students with disabilities. In order to meet their responsibilities under the IDEA, many States make additional purchases from APH and other suppliers of materials for students who are visually impaired.

In fiscal year 2018, Federal funding provided through the APH appropriation for educational materials represented approximately 65 percent of APH's total budget of \$42.5 million. Federal grants and contracts from agencies such as the National Library Service for the Blind and Veterans Administration represented another 6 percent of APH's total budget. The remaining 29 percent of APH's budget came from nongovernmental contracts and revenue generated from the sale of unsubsidized products to State and local agencies, direct sales to individuals who are blind, private sector contract sales, corporate and individual donations from the private sector, and interest income from endowments and other investments.

Funding levels for the past 5 fiscal years were:

Fiscal Year	(dollars in thousands)
2016 .....	\$25,431
2017 .....	25,431
2018 .....	27,431
2019 .....	30,431
2020 .....	32,431

### **FY 2021 BUDGET REQUEST**

For fiscal year 2021, the Administration requests \$32.4 million for the American Printing House (APH) for the Blind, level with the fiscal year 2020 appropriation. The Request would provide substantial resources to support services in each of the three program areas—educational materials, outreach services, and research.

Educational Materials: The request includes \$23.2 million for educational materials, or an estimated \$407 per eligible student. APH provides adapted and specially designed educational materials including textbooks in braille and large type, tangible teaching devices, educational tests, and special instructional aids, tools, and other materials essential for the education of students who are blind. APH manufactures these instructional materials for a broad range of academic subjects and grade levels. In fiscal year 2019, approximately 1,000 educational products were available for purchase with Federal Quota funds. The Federal Quota consists of

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funds from the APH appropriation (about 70 percent of available funds) in the form of credits that are allocated to States on the basis of the annual census of blind students in each State.

The timely delivery of textbooks in accessible media formats for braille-reading students is crucial to ensuring that children who are visually impaired have the same access to a free appropriate public education as children without disabilities. In order to address this need, each year APH produces thousands of braille and large print textbooks on demand, including instructional materials featuring tactile graphics. APH issues industry standards for tactile graphics, manufactures and distributes graphics to students across the country, and maintains a Tactile Graphic Image Library in order to increase the variety and lower the cost of pictures and graphics included in accessible educational materials. Tactile graphics are essential for teaching subjects such as geography and geometry. The funds requested for educational materials support APH's production of teaching modules and associated instructional materials in these subjects.

Outreach Services: The request includes \$1.7 million for a variety of activities that support the administration of the educational materials program, including the annual census of students who are blind and visually impaired; the annual meeting of the ex officio trustees; advisory group panels; printing and distribution of catalogs of available materials; and field services such as consultation, in-service training, webinars, and workshops. Other funded activities include the provision of ongoing consumer information and technical support to customers, as well as support and information to staff and teachers at schools around the country.

The APH website provides a comprehensive source of specialized information and resources on accessible instructional materials for individuals who are visually impaired. The APH website offers the public convenient access to products, manuals, downloadable catalogs and newsletters, information on training events, online surveys, and online reference services such as the Louis Accessible Materials Database and APH file repository.

Research and Product Development: The request includes \$5.6 million for research and product development focused on innovative educational products for students who are visually impaired. APH engages in developmental and applied research in the following areas: adult life, braille, early childhood, educational games and toys, low vision, mathematics, microcomputer applications, multiple disabilities, science, social skills and emotional growth, tactile graphics, accessible tests, orientation and mobility, cortical vision impairment, literacy, and transition.

Product development activities planned for fiscal year 2021 are categorized into 14 content areas: Adult Life, Braille, Core Curriculum, Cortical Visual Impairment, Early Childhood, Emergent Literacy, Low Vision, Multiple Disabilities, Physical Education, Art, STEM (Science, Technology, Engineering and Math), Tactile Graphics, Technology, and Tests and Assessments.

The request will provide funds for APH to conduct over 350 research projects, including the development of new products for use with infants, toddlers, and preschoolers who are visually impaired. Projects are also expected to produce materials for students who are visually impaired with secondary disabilities, equipment to assist students with low vision, materials for braille literacy, classroom learning aids, tactile graphics, and tools to aid in the transition from school to postsecondary educational or job settings.

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The request also includes funding for APH's Accessible Tests and Textbooks Department initiative. Goals of this initiative include:

- Providing tests, practice tests, examination administration manuals, and other assessment related materials, including color, large print assessments in high quality accessible media.
- Promoting inclusion of visually impaired individuals in the development of assessments.
- Enhancing the test performance of visually impaired individuals through research, education, and communication.
- Providing textbooks in braille, large print, and digital formats, and developing new and improved methods for producing these textbooks.

**Regional Partnerships:** The request includes \$2 million to continue the regional partnership with the Alabama Institute for Deaf and Blind (AIDB) Center for Assistive Technology Training established in early 2019 at \$1 million. The partnership will provide training on the use of education technology to students with vision loss, as well as those individuals that work with students with vision loss, in Alabama, Florida, Georgia, Kentucky, Louisiana, Mississippi, North Carolina, South Carolina, and Tennessee.

### PROGRAM OUTPUT MEASURES

(dollars in thousands)

#### Output Measures

	<u>2019</u>	<u>2020</u>	<u>2021</u>
<b>Distribution of funding:</b>			
Educational materials	\$22,431	\$23,193	\$23,193
Outreach services	\$1,600	\$1,654	\$1,654
Educational and technical research	\$5,400	\$5,584	\$5,584
Regional Partnerships	<u>\$1,000</u>	<u>\$2,000</u>	<u>\$2,000</u>
 Total	 \$30,431	 \$32,431	 \$32,431
Number of eligible students	55,249	56,133	57,031
Average per student allotment (whole dollars)	\$406	\$413	\$407
 <b>Number of services and products provided:</b>			
Products available with Federal funds	1,000	1,000	1,000
Advisory committee meetings	5	5	5
State educational agencies visited	12	12	12
Residential programs visited	12	14	14
Rehabilitation programs visited	10	12	12
In-service training programs and webcasts	25	30	35
Product training presentations and exhibits	100	125	125
Visits to Ex Officio Trustees	30	35	35
Total employees (full-time equiv.)	305	305	305

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### PROGRAM PERFORMANCE INFORMATION

#### Performance Measures

This section presents selected program performance information, including, for example, GPRA goals, objectives, measures, performance targets and data; and an assessment of the progress made toward achieving program results. Achievement of program results is based on the cumulative effect of the Federal resources provided for this program as well as the resources and efforts invested by those served by this program.

**Goal: Pre-college level blind students will receive appropriate educational materials that result in improved educational outcomes.**

***Objective:** Appropriate, timely, high-quality educational materials are provided to pre-college level blind students to allow them to benefit more fully from their educational programs.*

**Measure:** From an unrepresentative sample of American Printing House for the Blind trustees, advisory committee members, consumers, and teachers, the percentage who agree that the educational materials provided through the Act are appropriate, timely, and high-quality.

*Trustees - Percentage who agree:*

Year	Target	Actual: Extremely, Mostly, or Somewhat	Extremely Satisfied	Mostly Satisfied	Somewhat Satisfied	Not too Satisfied	Not at all Satisfied
2016	98%	98%	75%	20%	3%	2%	0
2017	98	100	67	32	1	0	0
2018	98	97	57	33	7	3	0
2019	98	97	44	42	11	1	1%
2020	98						
2021	98						

*Advisory Committee Members - Percentage who agree:*

Year	Target	Actual: Extremely, Mostly, or Somewhat	Extremely Satisfied	Mostly Satisfied	Somewhat Satisfied	Not too Satisfied	Not at all Satisfied
2016	100%	100%	91%	9%	0	0	0
2017	100	100	71	29	0	0	0
2018	100	95	52	29	14%	5%	0
2019	100	100	42	33	25	0	0
2020	100						
2021	100						

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*Consumers - Percentage who agree:*

Year	Target	Actual: Extremely, Mostly, or Somewhat	Extremely Satisfied	Mostly Satisfied	Somewhat Satisfied	Not too Satisfied	Not at all Satisfied
2016	96%	100%	45%	55%	0	0	0
2017	96	98	59	34	5%	2%	1%
2018	96	98	58	35	5	2	1
2019	96	98	54	36	8	2	0
2020	96						
2021	96						

Note: Detail may not add to totals due to rounding.

*Teachers - Percentage who agree:*

Year	Target	Actual: Extremely, Mostly, or Somewhat	Extremely Satisfied	Mostly Satisfied	Somewhat Satisfied	Not too Satisfied	Not at all Satisfied
2016	97%	97%	58%	36%	3%	1%	0
2017	97	99	59	34	5	1	0
2018	97	96	48	41	8	3	1%
2019	97	96	47	39	11	3	1
2020	97						
2021	97						

Note: Detail may not add to totals due to rounding.

**Additional Information:** In 2019, data were collected using a survey instrument designed to measure the levels of consumer satisfaction specified in the objective. The actual data reflect the percentage of respondents who were extremely satisfied, mostly satisfied, or somewhat satisfied that the educational materials provided through the Act are appropriate, timely, and high-quality. There were 421 valid respondents to the 2019 survey, representing a substantial increase from the 172 respondents in 2018, and a decrease from the 492 respondents in 2017. In 2018, APH inadvertently omitted the survey from its monthly newsletter, leading to the decreased number of respondents, with the largest decreases in the number of teachers and professionals working with students; this omission was rectified in 2019. For 2019, the subsets of total respondents are: (1) 43 Ex Officio Trustees, (2) 4 advisory committee members; (3) 293 teachers; and (4) 81 other consumers. The response rate for Ex Officio Trustees was 31 percent and 31 percent for advisory committee members.

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**Objective:** *To improve the quality of APH research and product usefulness.*

**Measure:** The percentage of APH product sales revenue that is from new products.

Year	Target	Actual
2016	22%	16%
2017	22	17
2018	22	29
2019	22	32
2020	22	
2021	22	

**Additional Information:** This measure was developed to help determine the efficacy of new products developed by APH. The purpose of the measure is to evaluate the reaction of consumers to new products created by the research department, which is determined by measuring the extent to which sales of new products surpass a minimum level of products sold. For fiscal year 2019, a total of \$7.1 million of new products (defined as products introduced in fiscal years 2017 and 2018) were sold. Total product sales for fiscal year 2019 was \$22.4 million. New products included Crossing with no Traffic Controls, See Like Me (vision simulators), Tactile Algebra Tiles, Snap Circuits Jr. (electronics kit), Holy Moly (early literacy book), Deafblind Communicator (tactile communication device), and Braille Blaster (free software download).

**Measure:** The average rating, according to approved criteria on relevance, for a sample of new American Printing House for the Blind products evaluated by an independent panel of qualified experts or individuals with appropriate expertise related to the target audience.

Year	Target	Actual
2016	4.0	6.0
2017	4.0	6.1
2018	4.0	6.2
2019	4.0	6.2
2020	4.0	
2021	4.0	

**Additional Information:** To determine the average relevance rating, a panel of experts, who are proposed by APH and approved by the Department, reviews a sample of new products developed by APH to assess whether the products: (1) address the needs of individuals who meet the definition of blind or visually impaired; (2) address the needs of blind or visually impaired individuals of any age included in an education or rehabilitation program; and (3) are fully accessible for the intended population. The products are rated using a 7-point rating scale, where 1 equals “does not meet criteria, 4 equals “meets criteria,” and 7 equals “exceeds criteria.”

Panel members reviewed and rated 10 APH products for fiscal year 2019: (1) Crossings with no Traffic Controls; (2) See Like Me; (3) Tactile Algebra Tiles; (4) Practice2Master Fractions; (5)

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Snap Circuits Jr.; (6) Holy Moly; (7) Increasing Complexity CVI Pegboard; (8) Deafblind Communicator; (9) Braille Blaster; and (10) Orbit Reader 20.

**Measure:** The average rating, according to approved criteria on quality of research, for a sample of new American Printing House for the Blind products evaluated by an independent panel of qualified experts or individuals with appropriate expertise related to the target audience.

Year	Target	Actual
2016	4.0	5.6
2017	4.0	6.1
2018	4.0	6.1
2019	4.0	5.9
2020	4.0	
2021	4.0	

**Additional Information:** The panel of experts annually reviews the underlying research related to a sample of new products developed each year by APH to assess whether data were gathered: (1) through an appropriate method; (2) from a geographically diverse U.S. population; (3) from appropriately qualified individuals (e.g., individuals who possess appropriate qualifications or appropriate learner characteristics); and (4) from an adequate number of sources. The products are rated using a 7-point rating scale, where 1 equals “does not meet criteria, 4 equals “meets criteria,” and 7 equals “exceeds criteria.”

Panel members reviewed and rated 10 APH products for fiscal year 2019: (1) Crossings with no Traffic Controls; (2) See Like Me; (3) Tactile Algebra Tiles; (4) Practice2Master Fractions; (5) Snap Circuits Jr.; (6) Holy Moly; (7) Increasing Complexity CVI Pegboard; (8) Deafblind Communicator; (9) Braille Blaster; and (10) Orbit Reader 20.

**Measure:** The average rating, according to approved criteria on utility, for a sample of new American Printing House for the Blind products evaluated by an independent panel of qualified experts or individuals with appropriate expertise related to the target audience.

Year	Target	Actual
2016	4.0	6.1
2017	4.0	6.2
2018	4.0	6.1
2019	4.0	6.1
2020	4.0	
2021	4.0	

**Additional Information:** For this measure, the panel of experts annually reviews a purposefully selected sample of new products developed each year by APH to assess whether: (1) sales of the new products indicate demand; (2) new product indicators, such as field evaluations and other feedback, substantiate that the new product is meeting a need; and (3) the products are considered highly useful for individuals with visual impairments. The products are rated using a 7-point rating scale, where 1 equals “does not meet criteria, 4 equals “meets criteria,” and 7 equals “exceeds criteria.”

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Panel members reviewed and rated 10 APH products for fiscal year 2019: (1) Crossings with no Traffic Controls; (2) See Like Me; (3) Tactile Algebra Tiles; (4) Practice2Master Fractions; (5) Snap Circuits Jr.; (6) Holy Moly; (7) Increasing Complexity CVI Pegboard; (8) Deafblind Communicator; (9) Braille Blaster; and (10) Orbit Reader 20.

### Efficiency Measures

**Measure:** The cost per page to produce color large type textbooks.

Year	Target	Actual
2016	\$0.10	\$0.08
2017	0.10	0.09
2018	0.10	0.09
2019	0.10	0.08
2020	0.10	
2021	0.10	

**Additional Information:** In fiscal year 2019, the total cost to produce color large type textbooks decreased by 0.4 cents or 5 percent from 8.5 cents per page to 8.1 cents per page, which was favorable to the target of 10 cents per page.

**Measure:** The cost per page to produce braille textbooks.

Year	Target	Actual
2016	\$0.15	\$0.14
2017	0.15	0.22
2018	0.15	0.27
2019	0.15	0.27
2020	0.15	
2021	0.15	

**Additional Information:** In fiscal year 2019, the total cost to produce braille textbooks remained constant at 27 cents per page, which was unfavorable to the target of 15 cents per page.