Department of Education

HIGHER EDUCATION

Fiscal Year 2013 Budget Request

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For carrying out, to the extent not otherwise provided, titles [II,]¹ III, IV, V, VI, VII, and VIII of the HEA, the Mutual Educational and Cultural Exchange Act of 1961, and section 117 of the Carl D. Perkins Career and Technical Education Act of 2006, [\$1,873,196,000]\$1,950,590,000: Provided, That [\$608,000]\$607,000 shall be for data collection and evaluation activities for programs under the HEA, including such activities needed to comply with the Government Performance and Results Act of 1993:² *Provided further*, That, notwithstanding any other provision of law, funds made available in this Act to carry out title VI of the HEA and section 102(b)(6) of the Mutual Educational and Cultural Exchange Act of 1961 may be used to support visits and study in foreign countries by individuals who are participating in advanced foreign language training and international studies in areas that are vital to United States national security and who plan to apply their language skills and knowledge of these countries in the fields of government, the professions, or international development:³ Provided further, That, of the funds referred to in the preceding proviso up to 1 percent may be used for program evaluation, national outreach, and information dissemination activities:⁴ *Provided further*, That Inotwithstanding any other provision of law, a recipient of a multi-year award under section 316 of the HEA, as that section was in effect prior to the date of enactment of the Higher Education Opportunity Act (referred to in this Act as "HEOA"), that would have otherwise received a continuation award for fiscal year 2012 under that section, shall receive under section 316, as amended by the HEOA, not less than the amount that such recipient would have received under such a continuation award.⁵ *Provided further*, That the portion of the funds received under section 316 by a recipient described in the preceding proviso that is equal to the amount of such continuation award shall be used in accordance with the terms of such continuation award⁶ not to exceed \$10,000,000 of the funds made available under this Act for part B of title VII may be used for college completion-related performance-based awards for Pay for Success projects:⁷

Provided further, That, with respect to the previous proviso, any funds obligated for such projects shall remain available for disbursement until expended, notwithstanding 31 U.S.C. 1552(a):⁸ *Provided further*, That, with respect to the fourth proviso, any deobligated funds from such projects shall immediately be available for part B of title VII:⁹ *Provided further*, That, of the amount available under subpart 2 of part A of title VII of the HEA, the Secretary may use up to \$4,451,000 to fund continuation awards for projects originally supported under subpart 1 of part A of title VII of the HEA:¹⁰ *Provided further*, That the Secretary may use amounts provided in this Act for carrying out Titles III and V and funds provided under Part F of Title III and Part AA of Title VIII of the HEA that would otherwise lapse by September 30, 2013 for grants under Part B of Title VII of the HEA to improve college completion at minority-serving institutions.¹¹ *(Department of Education Appropriations Act, 2012.)*

NOTE

Each language provision that is followed by a footnote reference is explained in the Analysis of Language Provisions and Changes document, which follows the appropriation language.

Language Provision	Explanation
¹ [II,]	This citation is deleted because no funds are requested for Teacher Quality Partnerships within the Higher Education account in fiscal year 2013.
² <i>Provided</i> , That [\$608,000] <u>\$607,000</u> shall be for data collection and evaluation activities for programs under the HEA, including such activities needed to comply with the Government Performance and Results Act of 1993:	This language authorizes and provides funds to support program evaluations and data collection requirements under the Government Performance and Results Act.
³ Provided further, That, notwithstanding any other provision of law, funds made available in this Act to carry out title VI of the HEA and section 102(b)(6) of the Mutual Educational and Cultural Exchange Act of 1961 may be used to support visits and study in foreign countries by individuals who are participating in advanced foreign language training and international studies in areas that are vital to United States national security and who plan to apply their language skills and knowledge of these countries in the fields of government, the professions, or international development:	This language permits International Education programs authorized under title VI of the Higher Education Act (HEA) and the Mutual Educational and Cultural Exchange Act of 1961 (MECEA) to use funds for visits and study in foreign countries by individuals (in addition to teachers and prospective teachers) who plan to apply their language skills and knowledge in world areas that are vital to United States national security in the fields of government, the professions, or international development.
⁴ <i>Provided further</i> , That, of the funds referred to in the preceding proviso up to 1 percent may be used for program evaluation, national outreach, and information dissemination activities:	This language authorizes the use of funds for program evaluation, national outreach, and information dissemination activities at a level that is up to 1 percent of the amount appropriated for International Education programs authorized by title VI of the HEA and section 102(b)(6) of the MECEA.

Analysis of Language Provisions and Changes

Analysis of Language Provisions and Changes

Language Provision	Explanation
⁵ [notwithstanding any other provision of law, a recipient of a multi-year award under section 316 of the HEA, as that section was in effect prior to the date of enactment of the Higher Education Opportunity Act (referred to in this Act as "HEOA"), that would have otherwise received a continuation award for fiscal year 2012 under that section, shall receive under section 316, as amended by the HEOA, not less than the amount that such recipient would have received under such a continuation award:	This language permits the Department to award the greater of either the recipient's non-competing continuation grant or the amount the institution is entitled to under the new funding formula specified in Section 316(d) of the HEA. The language is deleted because it is no longer needed.
⁶ <i>Provided further</i> , That the portion of the funds received under section 316 by a recipient described in the preceding proviso that is equal to the amount of such continuation award shall be used in accordance with the terms of such continuation award]	This language requires that institutions receiving continuation grants spend the funds in accordance with the terms of their multi- year grant. The language is deleted because it is no longer needed.
^Z not to exceed \$10,000,000 of the funds made available under this Act for part B of title VII may be used for college completion- related performance-based awards for Pay for Success projects:	This language allows up to \$10,000,000 of the funds appropriated for the Fund for the Improvement of Postsecondary Education to be used to support college completion-related performance-based awards for Pay for Success projects.
⁸ <u>Provided further, That, with respect to the</u> previous proviso, any funds obligated for such projects shall remain available for disbursement until expended, notwithstanding 31 U.S.C. 1552(a):	This language provides that funds used for college completion-related performance- based awards for Pay for Success projects made under the Fund for the Improvement of Postsecondary Education shall remain available for disbursement until expended.

Analysis of Language Provisions and Changes

Language Provision	Explanation
⁹ <u>Provided further, That, with respect to the</u> fourth proviso, any deobligated funds from such projects shall immediately be available for part B of title VII:	This language provides that any deobligated funds from college completion-related performance-based awards immediately be made available for part B of the Fund for the Improvement of Postsecondary Education.
¹⁰ <u>Provided further, That, of the amount</u> available under subpart 2 of part A of title VII of the HEA, the Secretary may use up to \$4,451,000 to fund continuation awards for projects originally supported under subpart 1 of part A of title VII of the HEA.	This language permits the Department to use funds awarded under the Graduate Assistance in Areas of National Need in 2013 to fund continuation awards in the Javits Fellowships program.
¹¹ <u>Provided further, That the Secretary may</u> use amounts provided in this Act for carrying out Titles III and V and funds provided under Part F of Title III and Part AA of Title VIII of the HEA that would otherwise lapse by September 30, 2013 for grants under Part B of Title VII of the HEA to improve college completion at minority-serving institutions.	This language permits the Department to use funds from Titles III and V of the HEA and from Part F of Title III and Part AA of Title VIII of the HEA that would otherwise lapse on September 30, 2013, to carry out an initiative in the Fund for the Improvement of Postsecondary Education to improve college completion at minority-serving institutions.

Amounts Available for Obligation (dollars in thousands)

Appropriation and Adjustments	2011	2012	2013
Discretionary appropriation: Annual appropriation Annualized CR (P.L. 111-322) Across-the-board reduction (P.L. 112-10) Across-the-board reduction (P.L. 112-74) Subtotal, appropriation	0 \$1,907,760 -3,816 <u>0</u> 1,903,944	\$1,873,196 0 <u>-3,540</u> 1,869,656	\$1,914,064 0 0 <u>0</u> 1,914,064
Transfer from Social Security Administration for: Pre-doctoral Research Training Programs in Retirement Security	480	0	0
Subtotal, adjusted discretionary appropriation	1,904,424	1,869,656	1,914,064
Comparative transfers to <u>Innovation and Instructional</u> <u>Teams</u> for: Teacher Quality Partnership	-43,109	-42,833	0
Comparative transfer from Accelerating Achievement and Ensuring Equity for: Special Programs for Migrant Students	36,595	<u> </u>	36,526
Subtotal, comparable discretionary appropriation	1,897,910	1,863,349	1,950,590
Mandatory appropriation	485,000	428,000	428,000
Subtotal, comparable discretionary and mandatory appropriation	2,382,910	2,291,349	2,378,590
Unobligated balance, start of year	12,319	9,529	592
Expired unobligated balance transfer to unexpired account	125,246	129,722	127,361
Unobligated balance expiring	-131,644	-127,361	-127,361
Unobligated balance, end of year	-9,529	-592	-429
Total, direct obligations	2,379,302	2,302,647	2,378,753

Obligations by Object Classification (dollars in thousands)

Object Class	2011	2012	2013
Other contractual services: Advisory and assistance services Other services Peer review Information technology services/contracts Subtotal	\$1,733 8,768 0 <u>1,209</u> 11,710	\$3,607 1,200 3,508 <u>1,631</u> 9,946	\$3,607 1,200 3,472 <u>1,365</u> 9,644
Grants, subsidies, and contributions	<u>2,367,592</u>	<u>2,292,701</u>	<u>2,369,109</u>
Total, obligations	2,379,302	2,302,647	2,378,753

Summary of Changes (dollars in thousands)

2012 2013	\$1,863,3 <u>1,950,</u> 8	
Net change	+87,2	241
Increases: Program:	2012 base	Change from base
Increase funding for International Education and Foreign Language Studies Domestic Programs to support programs that strengthen the American education system in the area of foreign languages and international studies.	\$66,586	+\$1,692
Increase funding fr the Fund for the Improvement of Postsecondary Education to support the First in the World Initiative to help ensure that institutions of higher education have access to innovative strategies and practices that have been shown to be effective in improving educational outcomes for students.	3,494	+66,506
Establish the Hawkins Centers of Excellence program to increase the quality and number of new minority teachers prepared at institutions of higher education and add to the research base on effective, comprehensive teacher preparation program models.	0	<u>+30,000</u>
Subtotal, increases		+98,198
Decreases: Program:	<u>2012 base</u>	Change <u>from base</u>
Eliminate funding for Model Transition Programs for Students with Intellectual Disabilities into Higher Education because projects to improve the quality of education for disabled students will be funded under FIPSE.	\$10,957	-\$10,957
Net change		+87,241

Authorizing Legislation (dollars in thousands)

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Activity	2012 Authorized	2012 Estimate	2013 Authorized	2013 Request
Aid for institutional development:				
Strengthening institutions (HEA-III-A-311)	Indefinite	\$80,623	Indefinite	\$80,623
Strengthening tribally controlled colleges and universities				
(HEA-III-A-316)	Indefinite	25,713	Indefinite	25,713
Strengthening tribally controlled colleges and universities (HEA-III-F-371) (mandatory) Strengthening Alaska Native and Native Hawaiian-serving	\$30,000 ¹	30,000 ¹	\$30,000 ¹	30,000
institutions (HEA-III-A-317)	Indefinite	12,859	Indefinite	12,859
Strengthening Alaska Native and Native Hawaiian-serving institutions (HEA-III-F-371) (mandatory)	15,000 ¹	15,000 ¹	15,000 ¹	15,000
Strengthening historically Black colleges and universities (HEA-III-F-371) (mandatory)	85,000 ¹	85,000 ¹	85,000 ¹	85,000
Strengthening historically Black graduate institutions (HEA-III-B-326)	Indefinite	58,958	Indefinite	58,958
Master's degree programs at HBCUs and PBIs	11,500 ²	11,500 ²	11,500 ²	11,500
(HEA VIII-AA-897) (mandatory) Strengthening predominantly Black institutions (HEA-III-A-318)	75,000	9,262	75,000	9,262
Strengthening predominantly Black institutions (<i>HEA-III-F-371</i>)	73,000	9,202	75,000	9,202
(mandatory)	15,000 ¹	15,000 ¹	15,000 ¹	15,000
Strengthening Asian American and Native American	10,000	10,000	10,000	10,000
Pacific Islander-serving institutions (HEA-III-A-320)	Indefinite	3,119	Indefinite	3,119
Strengthening Asian American and Native American				
Pacific Islander-serving institutions (HEA-III-F-371) (mandatory)	5,000 ¹	5,000 ¹	5,000 ¹	5,000
Strengthening Native American-serving Nontribal institutions				
(HEA-III-A-319)	Indefinite	3,119	Indefinite	3,119

Authorizing Legislation (dollars in thousands)

Activity	2012 Authorized	2012 Estimate	2013 Authorized	2013 Request
Aid for institutional development:				
Strengthening Native American-serving Nontribal institutions	. 1	. 1	. 1	. 1
(HEA-III-F-371) (mandatory)	\$5,000 ¹	\$5,000 ¹	\$5,000 ¹	\$5,000 ¹
Minority science and engineering improvement (HEA-III-E-1)	Indefinite	9,466	Indefinite	9,466
Aid for Hispanic-serving institutions:				
Developing Hispanic-serving institutions (HEA-V-A)	Indefinite	100,432	Indefinite	100,432
Mandatory developing HSI STEM and articulation programs	100.000 1	100 000 1	100.000 1	100 000 1
(HEA III-F-371(b)(2)(B)) (mandatory)	100,000 ¹	100,000 ¹	100,000 ¹	100,000 ¹
Promoting postbaccalaureate opportunities for	Indefinite	9,011	Indefinite	9,011
Hispanic Americans (HEA-V-B-512) (discretionary)	maennite	9,011	maennite	9,011
Promoting postbaccalaureate opportunities for	11,500 ²	11,500 ²	11,500 ²	11,500 ²
Hispanic Americans (HEA-VIII-AA-898) (mandatory) Other aid for institutions:	11,500	11,500	11,500	11,500
International education and foreign language studies: Domestic programs (HEA-VI-A and B)	lus al a fina ita		lus al a fina it a	<u> </u>
	Indefinite	66,586	Indefinite	68,278
Overseas programs (MECEA-102(b)(6))	Indefinite	7,451	Indefinite	7,451
Fund for the improvement of postsecondary education (HEA-VII-B)	Indefinite	3,494 ³	Indefinite	70,000
Model comprehensive transition and postsecondary programs for				
students with intellectual disabilities into higher education	Indefinite 4	10,957 ⁴	Indefinite 4	0
(HEA-VII-D-2)	indoninto	10,001	maoninto	Ũ
Tribally controlled postsecondary career and technical institutions (Carl D. Perkins CTEA section 117)	Indefinite	8,131	Indefinite	8,131
Migrant Education: Special programs for migrant students	machine	0,101	indefinite	0,101
(HEA-IV-A-5)	Indefinite	36,526	Indefinite	36,526
		00,020		00,020

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Authorizing Legislation (dollars in thousands)

Activity	2012 Authorized	2012 Estimate	2013 Authorized	2013 Request
Assistance for students:				
Federal TRIO programs (HEA-IV-A-2-1)	Indefinite	\$839,932	Indefinite	\$839,932
Gaining early awareness and readiness for undergraduate	-	_	_	-
programs (HEA-IV-A-2-2)	Indefinite ⁵	302,244 ⁵	Indefinite ⁵	302,244 ⁵
Scholarships and fellowships:				
Graduate assistance in areas of national need (HEA-VII-A-2)	\$35,000	30,909	\$35,000	30,909
Child care access means parents in school (HEA-IV-A-7)	Indefinite	15,970	Indefinite	15,970
GPRA data/HEA program evaluation (Department of Education	6	6	6	6
Appropriations Act)	607 ⁶	607 ⁶	607 ⁶	607 ⁶
College access challenge grants program (HEA-VII-E)	450.000 7	450.000 7	450.000 7	450 000 7
(mandatory)	150,000 ⁷	150,000 ⁷	150,000 ⁷	150,000 ⁷
Hawkins Centers of Excellence (HEA-II-B-2) (discretionary)	Indefinite	0	Indefinite	30,000
Unfunded authorizations:				
Interest subsidy grants (HEA-I-121)	Indefinite	0	Indefinite	0
Endowment challenge grants (HEÁ-III-C-331)	Indefinite	0	Indefinite	0
Programs in STEM Fields (HEA-III-E-2)	Indefinite	0	Indefinite	0
Science and technology advanced foreign language education	Indefinite	0	Indefinite	0
(HEA-VI-D-637) Burd benero scholarships (HEA IV(A 6)	Indefinite	0	Indefinite	0
Byrd honors scholarships (HEA-IV-A-6)		0		0
Loan repayment for civil legal assistance attorneys (HEA-IV-B, section 428L)	Indefinite	0	Indefinite	0
International education and foreign language studies:				
Institute for international public policy (HEA-VI-C)	Indefinite	0	Indefinite	0
Javits fellowships (HEA-VII-A-1)	30,000	0	30,000	0
Thurgood Marshall legal educational opportunity program	-		·	
(HĔA-VII-A-3)	5,000	0	5,000	0

Authorizing Legislation (dollars in thousands)

Activity	2012 Authorized	2012 Estimate	2013 Authorized	201 Reques
Infunded authorizations (cont'd):				
Master's degree programs at historically Black colleges and				
universities (HEA-VII-A-4-723)	Indefinite	0	Indefinite	
Master's degree programs at predominantly Black institutions				
(HEA-VII-Ă-4-724)	Indefinite	0	Indefinite	
Demonstration projects to support postsecondary faculty, staff, and				
administrators in educating students with disabilities (HEA-VII-D-1)	Indefinite	0	Indefinite	
Nodel demonstration program to support improved access to				
postsecondary instructional materials for students with print	la definite	0	la definite	
disabilities (HEA-VII-D-3)	Indefinite	0	Indefinite	
National Technical Assistance Center (HEA-VII-D-4(a))	Indefinite	0	Indefinite	
College access challenge grant program (HEA-VII-E)	Indefinite	0	Indefinite	
(discretionary)		0		
Project GRAD (HEA-VIII-A)	Indefinite	0	Indefinite	
Mathematics and science scholars program (HEA-VII-B)	Indefinite	0	Indefinite	
Business workforce partnerships for job skill training in high growth occupations or industries (HEA-VIII-C)	Indefinite	0	Indefinite	
Capacity for nursing students and faculty (HEA-VIII-D)	Indefinite	0	Indefinite	
American history for freedom (HEA-VIII-E)	Indefinite	0	Indefinite	
Patsy T. Mink fellowship program (HEA-VIII-G)	Indefinite	0	Indefinite	
mproving college enrollment by secondary schools (HEA-VIII-H)	Indefinite	0	Indefinite	
Early childhood education professional development and career	indefinite	0	maoninto	
task force (HEA-VIII-I)	Indefinite	0	Indefinite	
mproving science, technology, engineering, and mathematics				
education with a focus on Alaska Native and Native Hawaiian		-		
students (HEA-VIII-J)	Indefinite	0	Indefinite	

Authorizing Legislation (dollars in thousands)

Activity	2012 Authorized	2012 Estimate	2013 Authorized	2013 Request
Jnfunded authorizations cont'd):				
Pilot programs to increase college persistence and				
success (HEA-VIII-K)	Indefinite	0	Indefinite	0
Student safety and campus emergency management				
(HEA-VIII-L-821)	Indefinite	0	Indefinite	0
Education disaster and emergency relief loan program				
(HEA-VIII-L-824)	Indefinite	0	Indefinite	0
Low tuition (HEA-VIII-M)	Indefinite	0	Indefinite	0
College partnership grants (HEA-VIII-O)	Indefinite	0	Indefinite	0
Jobs to careers (HEA-VIII-P)	Indefinite	0	Indefinite	C
Rural development grants for rural-serving colleges and				
universities (HEA-VIII-Q)	Indefinite	0	Indefinite	C
Campus-based digital theft prevention (HEA-VIII-R)	Indefinite	0	Indefinite	C
University sustainability programs (HEA-VIII-U-881)	Indefinite	0	Indefinite	C
Cooperative education (HEA-VIII-N)	Indefinite	0	Indefinite	C
Modeling and simulation programs (HEA-VIII-V)	Indefinite	0	Indefinite	C
Path to success program (HEA-VIII-W)	Indefinite	0	Indefinite	C
School of veterinary medicine competitive grant program				
(HEA-VIII-X)	Indefinite	0	Indefinite	C
Early Federal Pell Grant commitment demonstration program	la de Calte	0	ha da Calta	
(HEA-VIII-Y)	Indefinite	0	Indefinite	C
Grants to states for workplace and community transition				
training for incarcerated individuals (Higher Education	Indefinite	0	Indefinite	C
Amendments of 1998-VIII-D)	machinite	0	machinite	, c
B.J. Stupak Olympic scholarships (<i>Higher Education</i>	Indefinite	0	Indefinite	0
Amendments of 1992, Section 1543)	muemme	0	muemmue	U

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Authorizing Legislation

(dollars in thousands)

2012 Authorized	2012 Estimate	2013 Authorized	2013 Request
\$3,000	0	\$3,000	0
576,608	08 576,608		
\$1,863,349 607			\$1,950,590 607
	428,000		428,000
	Authorized	Authorized Estimate <u>\$3,000</u> 0 576,608 \$1,863,349 607	Authorized Estimate Authorized \$3,000 0 \$3,000 576,608 576,608 \$1,863,349 607

¹Mandatory funds made available in fiscal year 2009 and each succeeding fiscal year through fiscal year 2019.

²Mandatory funds made available in fiscal year 2009 and each succeeding fiscal year through fiscal year 2014.

³ Includes \$1,128 thousand for Training and Job Placement of Realtime Writers.

⁴ Of the amount appropriated, funds must be reserved for a cooperative agreement to establish a Coordinating Center under Section 777(b) of the HEA, for an amount that is (1) not less than \$240,000 for any year in which the appropriation for this program is \$8,000 thousand or less; or equal to 3 percent of the amount appropriated for this program for any year if the appropriation is greater than \$8,000 thousand.

⁵Of the amount appropriated, not less than 33 percent shall be used for State Grants and not less than 33 percent shall be used for Partnership Grants.

⁶ The program is authorized in fiscal year 2012 through appropriations language. The Administration proposes to continue funding this program in fiscal year 2013 through appropriations language.

¹Mandatory funds made available in fiscal year 2010 and each succeeding fiscal year through fiscal year 2014.

Appropriations History

(dollars in thousands)

Year	Budget Estimate to Congress	House Allowance	Senate Allowance	Appropriation
2004	\$1,904,438	\$1,980,991	\$1,977,482	\$2,092,644
2004 Rescission				-795
2005	1,977,028	1,976,056	2,148,458	2,117,195
2005 Rescission				-496
2006	1,202,315	1,936,936	2,112,958	1,951,052
2007	1,108,711	N/A ¹	N/A ¹	1,951,053 ^{<u>1,2</u>}
2008 Discretionary	1,837,737	2,184,533	2,040,302	2,036,851
2008 Mandatory		378,000	378,000	378,000
2009 Discretionary 2009 Mandatory Recovery Act Supplemental	1,733,684 401,000	2,080,881 ³ 401,000	1,856,2143 401,000	2,100,150 401,000
(P.L. 111-5)	0	100,000	50,000	100,000
2010 Discretionary	2,050,191	2,294,882	2,106,749 ⁴	2,255,665
2010 Mandatory	80,000	80,000	80,000	485,000
2011 Discretionary	2,131,493	2,177,915	2,243,895 ⁶	1,903,944
2011 Mandatory	80,000		485,000	485,000
2012 Discretionary	2,277,069	1,628,052 ^Z	1,903,946 ^Z	1,869,656
2012 Mandatory	428,000	428,000	428,000	428,000
2013 Discretionary 2013 Mandatory	1,950,590 428,000			

¹ This account operated under a full-year continuing resolution (P.L. 110-5). House and Senate Allowance amounts are shown as N/A (Not Available) because neither body passed a separate appropriations bill.

² Total excludes \$30,000 thousand appropriated in Chapter 7 of P.L. 110-28, the Troops Readiness, Veterans' Care, Katrina Recovery, and Iraq Accountability Appropriations Act of 2007, May 25, 2007.

³ The levels for the House and Senate allowances reflect action on the regular annual 2009 appropriations bill, which proceeded in the 110th Congress only through the House Subcommittee and the Senate Committee.

 $[\]frac{4}{2}$ The level for the Senate allowance reflects Committee action only.

 $[\]frac{5}{2}$ The level for the House allowance reflects the House-passed full-year continuing resolution.

⁶ The level for the Senate allowance reflects Committee action only.

² The level for the House allowance reflects an introduced bill; the level for the Senate allowance reflects Senate Committee action only.

Significant Items in FY 2012 Appropriations Reports

Title VI International Education and Foreign Languages Studies: Domestic Programs

- Conference: The conference agreement provides \$74,177,000 for International Education and Foreign Language Studies. The conferees acknowledge that funding provided in the conference agreement for international education will likely only allow funding for continuation costs. The conferees encourage the Department to look for ways to support the undergraduate study abroad program as authorized by section 604 of the Higher Education Act (HEA).
- Response: Funds appropriated in the Domestic Programs in 2012 are not sufficient to cover non-competing continuation awards. However, the Department does intend to award \$1 million in new grants in the Undergraduate International Studies and Foreign Language program authorized by section 604 of the HEA to establish and strengthen instructional programs in international studies and foreign language at the undergraduate level, including development of study abroad programs.
- Conference: The conferees direct the Secretary to use international education domestic program funding to maintain a focus on continuing instruction in foreign languages that are less commonly taught, emphasize those critical for national security, and to maintain a pool of international experts for national security needs.
- Response: The Department will comply with this guidance through continuation funding awarded to current grantees in fiscal year 2012.

TRIO Student Support Services and Gaining Early Awareness and Readiness for Undergraduate Programs (GEAR UP)

- Conference: The conferees continue to be concerned with the tardiness of the Department in making TRIO and GEARUP awards this year. Accordingly, the conferees direct the Department to provide a report to the Committees on Appropriations of both the House and the Senate outlining the causes of grant award delays and providing an action plan for remedying this situation in the future.
- Senate: The Committee expects that the Department provide within 30 days of this act a report on the causes of the tardiness in making grant awards for these programs [Federal TRIO Programs: Student Support Services and Educational Opportunity Centers; and GEAR UP] and an action plan to remedy them.
- Response: The Department will provide such a report to the Appropriations Committees.

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U.S. DEPARTMENT OF EDUCATION FISCAL YEAR 2013 PRESIDENT'S BUDGET

(in thousands of dollars)	Category	2011	2012	2013 President's	2013 Presider Compared to 2013	
Account, Program and Activity	Code	Appropriation	Appropriation	Budget	Amount	Percent
Higher Education						
1. Aid for institutional development:						
(a) Strengthening institutions (HEA III-A, section 311)	D	83,832	80,623	80,623	0	0.000%
 (b) Strengthening tribally controlled colleges and universities (HEA III-A, section 316) (c) Mandatory strengthening tribally controlled colleges and universities 	D	26,820	25,713	25,713	0	0.000%
(HEA III-F, section 371)	М	30,000	30,000	30,000	0	0.000%
Subtotal		56,820	55,713	55,713	0	0.000%
(d) Strengthening Alaska Native and Native Hawaiian-serving institutions (HEA III-A, section 317)	D	13,412	12,859	12,859	0	0.000%
(e) Mandatory strengthening Alaska Native and Native Hawaiian-serving institutions (HEA III-F, section 371)	м	15,000	15,000	15,000	0	0.000%
Subtotal		28,412	27,859	27,859	0	0.000%
 (f) Strengthening HBCUs (HEA III-B, section 323) (g) Mandatory strengthening HBCUs (HEA III-F, section 371) 	D M	236,991 85,000	227,980 85,000	227,980 85,000	0 0	0.000% 0.000%
(g) manaalo jaaning see oo (se sin in , see oo si j		321,991	312,980	312,980	0	0.000%
 (h) Strengthening historically Black graduate institutions (HEA III-B, section 326) (i) Master's degree programs at HBCUs and predominantly Black 	D	61,302	58,958	58,958	0	0.000%
institutions (HEA VIII-AA, section 897)	М	11,500	11,500	11,500	0	0.000%
(j) Strengthening predominantly Black institutions (HEA III-A, section 318)	D	9,602	9,262	9,262	0	0.000%
(k) Mandatory strengthening predominantly Black institutions (HEA III-F, section 371)	М	15,000	15,000	15,000	0	0.000%
 Strengthening Asian American and Native American Pacific Islander-serving institutions (HEA III-A, section 320) 	D	3,199	3,119	3,119	0	0.000%
(m) Mandatory strengthening Asian American and Native American Pacific Islander-serving institutions (HEA III-F, section 371)	м	5,000	5,000	5,000	0	0.000%
Subtotal		8,199	8,119	8,119	0	0.000%
 (n) Strengthening Native American-serving nontribal institutions (HEA III-A, section 319) (a) Manufacture of the first strength of the section 319 	D	3,199	3,119	3,119	0	0.000%
(o) Mandatory strengthening Native American-serving nontribal institutions (HEA III-F, section 371)	М	5,000	5,000	5,000	0	0.000%
Subtotal		8,199	8,119	8,119	0	0.000%
(p) Minority science and engineering improvement (HEA III-E-1)	D	9,484	9,466	9,466	0	0.000%
Subtotal, Aid for institutional development		614,341	597,599	597,599	0	0.000%
Discretionary	D	447,841	431,099	431,099	0	0.000%
Mandatory	М	166,500	166,500	166,500	0	0.000%

NOTES: -Category Codes are as follows: D = discretionary program; M = mandatory program. -Detail may not add to totals due to rounding.

U.S. DEPARTMENT OF EDUCATION FISCAL YEAR 2013 PRESIDENT'S BUDGET

(in thousands of dollars)	Category	2011	2012	2013 President's	2013 Preside Compared to 201	
Account, Program and Activity	Code	Appropriation	Appropriation	Budget	Amount	Percent
Higher Education (continued)						
2. Aid for Hispanic-serving institutions:						
(a) Developing Hispanic-serving institutions (HEA V-A)	D	104,395	100,432	100,432	0	0.000%
(b) Mandatory developing HSI STEM and articulation programs (HEA III-F, section 371(b)(2)(B))	M	100,000	100,000	100,000	0	0.000%
 (c) Promoting postbaccalaureate opportunities for Hispanic Americans (HEA V-B, section 512) (d) Mandatory promoting postbaccalaureate opportunities for Hispanic Americans 	D	9,336	9,011	9,011	0	0.000%
(HEA VIII-AA, section 898)	М	11,500	11,500	11,500	0	0.000%
Subtotal		225,231	220,943	220,943	0	0.000%
Discretionary	D	113,731	109,443	109,443	0	0.000%
Mandatory	М	111,500	111,500	111,500	0	0.000%
3. Other aid for institutions:						
(a) International education and foreign language studies:	_					
(1) Domestic programs (HEA VIA and B)	D D	66,712	66,586	68,278	1,692	2.541%
 (2) Overseas programs (MECEA section 102(b)(6)) (2) In the first of the particular back in the particular back	D	7,465	7,451	7,451	0	0.000%
(3) Institute for International Public Policy (HEA VI-C)	D	1,552	0	0	0	
Subtotal		75,729	74,037	75,729	1,692	2.285%
(b) Fund for the improvement of postsecondary education:						
 Fund for the improvement of postsecondary education (HEA VII-B) 	D	18,609	2,366	70,000	67,634	2859%
(2) Training for realtime writers (HEA VIII-S)	D	998	1,128	0	(1,128)	-100.000%
Subtotal		19,607	3,494	70,000	66,506	1903.434%
(c) Model transition programs for students with intellectual disabilities into						
higher education (HEA VII-D-2)	D	10,978	10,957	0	(10,957)	-100.000%
(d) Tribally controlled postsecondary career and technical institutions (CTEA section 117)	D	8,146	8,131	8,131	0	0.000%
(e) Special programs for migrant students (HEA IV-A-5)	D	36,595	36,526	36,526	0	0.000%
4. Assistance for students:	_				_	
(a) Federal TRIO programs (HEA IV-A-2, Chapter 1)	D M	826,522	839,932 0	839,932 0	0	0.000%
(b) Mandatory funds for Upward Bound (HEA 402C(g))	м	57,000	0_	0	0	
Subtotal		883,522	839,932	839,932	0	0.000%
(c) Gaining early awareness and readiness for undergraduate programs						
(GEAR UP) (HEA IV-A-2, Chapter 2)	D	302,816	302,244	302,244	0	0.000%
 (d) Scholarships and fellowships: (1) Javits fellowships (HEA VII-A-1) 	D	8.084	0	0	0	
 (2) Graduate assistance in areas of national need (HEA VII-A-2) 	D	30,968	30,909	30,909	0	0.000%
(e) Child care access means parents in school (HEA IV-A-7)	D	16,002	15,970	15,970	0	0.000%
5. GPRA data/HEA program evaluation (Department of Education Appropriations Act)	D	608	607	607	0	0.000%
College access challenge grants program (HEA VII-E)	М	150,000	150,000	150,000	0	0.000%
7. Hawkins Centers of Excellence (HEA II-B-2)	D	0_	0	30,000	30,000	
Total ¹		2,382,627	2,291,349	2,378,590	87,241	3.807%
Discretionary	D	1,897,627	1,863,349	1,950,590	87,241	4.682%
Mandatory	м	485,000	428,000	428,000	0	0.000%

NOTES: -Category Codes are as follows: D = discretionary program; M = mandatory program. -Detail may not add to totals due to rounding.

¹ Adjusted for comparability. Includes Special Programs for Migrant Students that was appropriated in the Education for the Disadvantaged account (proposed as the Accelerating Achievement and Ensuring Equity account) in fiscal years 2011 and 2012. Excludes \$42,914 thousand in FY 2011 and \$42,833 thousand in FY 2012 for Teacher Quality Partnership in the Innovation and Instructional Teams account.

Summary of Request

The Administration's request for fiscal year 2013 includes \$2 billion in discretionary funds for programs in the Higher Education account. This request would support a comprehensive set of programs that will help achieve the President's goal of significantly increasing the percentage of Americans with postsecondary degrees or industry-recognized certificates.

To help close the gap in college enrollment and degree attainment between minority and low-income students and others, the request would provide a total of \$431.1 million in discretionary funding for Title III for the **Aid for Institutional Development** programs, the same as the 2012 appropriation. The request for Title III demonstrates the Administration's commitment to assisting institutions that enroll a large proportion of minority and disadvantaged students by providing funds to improve institutions' academic programs and administrative and fundraising capabilities. Within this amount, the Administration requests \$80.6 million for the **Strengthening Institutions Program**. The Administration is also requesting \$228 million for **Strengthening Historically Black Colleges and Universities** (HBCUs); \$59 million for **Strengthening Predominantly Black Institutions** (PBIs). African Americans have historically lacked access to quality education compared to their White cohorts. The Strengthening HBCUs, Strengthening HBGIs, and Strengthening PBIs grants programs increase the capacity of the HBCUs, HBGIs, and PBIs to provide greater access to academic programs at both undergraduate and graduate levels to African Americans.

Also included in the request for Title III programs is \$25.7 million for the **Tribally Controlled Colleges and Universities** program; \$12.9 million for the **Alaska Native and Native Hawaiianserving Institutions** program; \$3.1 million for the **Native American-serving Nontribal Institutions** program; and \$3.1 million for the **Asian American and Native American Pacific Islander-serving Institutions** program to support institutions that serve Native American, Alaska Native and Native Hawaiian, and Asian American and Native American Pacific Islander students. Lastly, the Administration is requesting \$9.5 million, the same as the 2012 appropriation for the **Minority Science and Engineering Improvement Program** to help improve science and engineering programs at postsecondary institutions with predominantly minority enrollments.

The Administration requests \$100.4 million in discretionary funding for **Developing Hispanic-serving Institutions** (HSIs), the same as the 2012 appropriation. In addition, the request includes \$9 million, the same as the 2012 appropriation for the **Promoting Postbaccalaureate Opportunities for Hispanic Americans**. This funding demonstrates the Administration's commitment to ensuring that Hispanic students have access to high quality postsecondary education and to closing the gap between Hispanic and non-Hispanic students in areas of academic achievement, high school graduation, postsecondary enrollment, and life-long learning.

Overall, the Administration requests \$75.7 million for the **International Education and Foreign Language Studies** (IEFLS) programs, \$1.7 million or 2.3 percent, over the 2012 appropriation. The IEFLS programs are designed to help meet the Nation's security and economic needs through the development of expertise in foreign languages and area and international studies. More specifically, the request for IEFLS includes \$68.3 million for the **Domestic Programs**, an increase of \$1.7 million or 2.5 percent over the 2012 appropriation; and \$7.5 million, the same as the 2012 appropriation, for the **Overseas Programs**.

Summary of Request (continued)

The Administration's requests \$839.9 in discretionary funding for the **Federal TRIO Programs**, the same as the 2012 appropriation. The **TRIO** request includes funding for Student Support Services, Upward Bound, Upward Bound Math and Science, Talent Search, Educational Opportunity Centers, and McNair Postbaccalaureate Achievement. The TRIO programs are the Administration's oldest college preparation and student support programs and they have a long history of providing support to low-income students and students whose parents never completed college. The request for **Gaining Early Awareness and Readiness for Undergraduate Programs (GEAR UP)** would maintain funding at the fiscal year 2012 appropriation level of \$302.2 million. These programs are designed to increase postsecondary access by providing low-income students with the necessary tools to enroll in and successfully complete college.

The Administration also requests \$70 million for the **Fund for the Improvement of Postsecondary Education (FIPSE)** for fiscal year 2013, most of which would be used for a First in the World competition to help ensure institutions of higher education have access to innovative strategies and practices that have been shown to be effective in improving educational outcomes for students. In addition, the fiscal year 2013 request includes appropriations language permitting the Department to use funds from Titles III and V of the HEA and from Part AA of Title VIII of the HEA that would otherwise lapse on September 30, 2013, to carry out an initiative in FIPSE to improve college completion at minority-serving institutions.

To provide students with additional financial resources, the Administration requests \$30.9 million for **Graduate Assistance in Areas of National Need** (GAANN) to provide merit-based scholarships and fellowships for graduate students. The Administration's request for GAANN includes funding for continuation costs for the Javits Fellowships program.

The Administration requests \$30 million for a new **Hawkins Centers of Excellence** program designed to increase the quality and number of new minority teachers prepared at a subset of high-priority institutions of higher education. The program would also add to the research base on effective, comprehensive teacher preparation program models.

The Administration proposes to eliminate funding for **Model Transition Program for Students with Intellectual Disabilities into Higher Education** and cover its continuation costs under FIPSE.

The Higher Education Act of 1965, as amended, authorizes and provides the following mandatory funds that are not included in the Administration's fiscal year 2013 budget request:

- \$230 million for each of the fiscal years 2008 through 2019 for existing programs under Titles III and V of the Higher Education Act—\$85 million for Historically Black Colleges and Universities, \$30 million for Tribally Controlled Colleges and Universities, \$15 million for Alaska Native and Native Hawaiian-serving Institutions, and \$100 million for Developing Hispanic-serving Institutions.
- \$25 million for each of the fiscal years 2008 through 2019 for other programs that support minority-serving institutions—\$15 million for Predominantly Black Institutions, \$5 million for Asian American and Native American Pacific Islander-serving Institutions, and \$5 million for Native American-serving Nontribal Institutions.

Summary of Request

- \$11.5 million for Master's Degree Programs at Historically Black Colleges and Universities and Predominantly Black Institutions for each of the fiscal years 2009 through 2014 to provide grants to specified eligible institutions determined to be making a substantial contribution to graduate education opportunities for Black Americans at the master's level in mathematics, engineering, the physical or natural sciences, computer science, information technology, nursing, allied health, or other scientific disciplines.
- \$11.5 million for **Promoting Postbaccalaureate Opportunities for Hispanic Americans** for each of the fiscal years 2009 through 2014 to provide grants to help Hispanic Americans gain entry into and succeed in graduate study, a level of education in which they are underrepresented.
- \$150 million for **College Access Challenge Grants** for each of the fiscal years 2010 through 2014 to support grants to States to promote activities designed to increase the number of low-income students who are prepared to enter and succeed in postsecondary education.

Aid for institutional development (Higher Education Act of 1965, Title III and Title V	/III, Part AA, Secti	on 897)	
(dollars in thousands)			
FY 2013 Authorization: Indefinite (discretionary), \$	166,500 <u>1</u> (mandat	ory)	
Budget Authority:			
	<u>2012</u>	<u>2013</u>	<u>Change</u>
Strengthening Institutions (Part A discretionary) Strengthening Tribally Controlled Colleges and Universities	\$80,623	\$80,623	0
(Part A discretionary)	25,713	25,713	0
(Part F mandatory) Strengthening Alaska Native and Native Hawaiian-serving Institutions	30,000	30,000	0
(Part A discretionary)	12,859	12,859	0
(Part F mandatory) Strengthening Historically Black Colleges and Universities	15,000	15,000	0
(Part B discretionary)	227,980	227,980	0
(Part F mandatory)	85,000	85,000	0
Strengthening Historically Black Graduate Institutions (Part B discretionary) Master's Degree Programs at HBCUs and PBIs (Title VIII, Part AA mandatory)	58,958	58,958	0
Master's Degree Programs at HBCUs	9,000	9,000	0
Master's Degree Programs at PBIs	2,500	2,500	
Subtotal	11,500	11,500	<u>0</u> 0
Strengthening Predominantly Black Institutions			
(Part A discretionary)	9,262	9,262	0
(Part F mandatory)	15,000	15,000	0
Strengthening Asian American and Native American Pacific Islander-serving Institutions (Part A discretionary) (Part F mandatory) Strengthening Native American-serving	3,119 5,000	3,119 5,000	0 0
Nontribal Institutions (Part A discretionary) (Part F mandatory) Minority Science and Engineering Improvement	3,119 5,000	3,119 5,000	0 0
Minority Science and Engineering Improvement Program (Part E discretionary) Total	<u>9,466</u> 597,599	<u>9,466</u> 597,599	<u>0</u> 0
Discretionary	431,099	431,099	0
Mandatory	166,500	166,500	0

¹ These funds are not part of the fiscal year 2013 budget request, but are mandatory appropriations provided under Title III, Part F, Section 371 of the HEA and Title VIII, Part AA, Section 897 of the HEA.

Aid for institutional development

PROGRAM DESCRIPTION

The Aid for Institutional Development programs, commonly referred to as the Title III programs, are designed to strengthen institutions of higher education that serve high percentages of minority students and students from low-income backgrounds. A low-income individual is defined as an individual from a family whose taxable income for the preceding year did not exceed 150 percent of an amount equal to the poverty level determined by using criteria of poverty established by the Bureau of the Census. Federal grants made under these programs to eligible institutions are to support improvements in the academic quality, institutional management, and fiscal stability of the institutions. Specifically, the Title III programs provide financial assistance to help institutions solve problems that threaten their ability to survive, to improve their management and fiscal operations, to build endowments, and to make effective use of technology. Funding is targeted to minority-serving and other institutions that enroll a large proportion of financially disadvantaged students and have low per-student expenditures.

In addition, from its inception in 1965, one of the primary missions of the Title III programs has been to strengthen the Nation's Historically Black Colleges and Universities. The Higher Education Amendments of 1998 extended that mission to include programs to strengthen Tribally Controlled Colleges and Universities and Alaska Native and Native Hawaiian-serving Institutions. Furthermore, the Higher Education Opportunity Act of 2008 (HEOA), which reauthorized the Higher Education Act of 1965 (HEA), established the Asian American and Native American Pacific Islander-serving Institutions program, the Native American-serving Nontribal Institutions program, and the Predominantly Black Institutions program. Lastly, the HEOA transferred mandatory funding for Strengthening HBCUs and Other Minority Serving Institutions program from Title IV, Section 499A of the HEA to Title III, Section 371 of the HEA.

Strengthening Institutions (Part A, Section 311) authorizes competitions for 1-year planning grants and 5-year discretionary development grants. Special consideration is given to institutions that: have endowment funds with a market value per full-time equivalent student less than the market value of endowment funds per full-time equivalent student at similar institutions, and have below average educational and general expenditures per full-time equivalent undergraduate student. Institutions receiving a 5-year grant under this part are not eligible to receive an additional grant under this part until 2 years after the 5-year grant has expired. Institutions may use their Part A funds to plan, develop, and implement activities that encourage faculty and academic program development; improvement in fund and administrative management; joint use of libraries and laboratories; construction, maintenance, renovation, and improvement of instructional facilities; student services; and education or counseling services designed to improve the financial literacy and economic literacy of students or the students' families. To further facilitate the development of eligible institutions, funds can be used to support activities that strengthen an institution's technological capabilities. Institutions may use no more than 20 percent of grant funds to establish or increase an institution's endowment fund. These endowment funds must be matched at a rate of one non-Federal dollar for each Federal dollar.

To participate in the Strengthening Institutions program (SIP), an institution must: award bachelor degrees or be a junior or community college; provide an education program legally authorized by the State in which it is located; and be accredited or be making reasonable

Aid for institutional development

progress toward accreditation. An institution must also have below average educational and general expenditures per full-time equivalent undergraduate student and include in its enrollment a significant percentage of financially needy students. The enrollment of needy students criterion may be met if a substantial percentage of the institution's enrolled students are Pell Grant recipients, or if 50 percent of its enrolled students are Title IV need-based aid recipients. If a Strengthening Institution participant receives funding under this program, it cannot receive funding under other sections of Part A or Part B of Title III of the HEA, or Part A of Title V of the HEA.

Strengthening Tribally Controlled Colleges and Universities (TCCUs) (Part A, Section 316) authorizes 5-year formula-based discretionary grants that enable TCCUs to improve and expand their capacity to serve American Indian students. Institutions receiving grants under this part are exempted from the 2-year wait-out requirement in Section 313, i.e., they are eligible to receive an additional grant after their 5-year grant period expires.

The Department may reserve 30 percent of the funds appropriated to award 1-year grants of at least \$1 million for institutional construction, maintenance, and renovation needs at eligible institutions, with a preference given to institutions that did not receive an award in a prior fiscal year. The remaining funds must be allocated according to a formula, with a minimum grant of \$500,000. Sixty percent of the remaining funds (after reservation for construction) are allocated based on Indian student counts at eligible institutions and the other 40 percent of the remaining funds are distributed equally among eligible Tribal Colleges or Universities.

Institutions may use their funds to plan, develop, and implement activities that encourage: faculty and academic program development; improvement in fund and administrative management; construction, maintenance, renovation, and improvement of instructional facilities, including purchase or rental of telecommunications technology equipment or services, and the acquisition of real property adjacent to the campus of the institution on which to construct such facilities; student services; the establishment of a program of teacher education with a particular emphasis on qualifying students to teach Indian children; the establishment of community outreach programs that encourage Indian elementary and secondary school students to develop the academic skills and interest to pursue postsecondary education; education or counseling services designed to improve the financial literacy and economic literacy of students or the students' families; and developing or improving facilities for Internet use or other distance education technologies.

Institutions may use no more than 20 percent of grant funds to establish or increase an institution's endowment fund. These endowment funds must be matched at a rate of one non-Federal dollar for each Federal dollar. If a TCCU receives funding under this program, it cannot receive funding under other sections of Part A or Part B of Title III of the HEA, or Part A of Title V of the HEA.

On March 30, 2010, the President signed Public Law 111-152, subtitle II-A of which is the Student Aid and Fiscal Responsibility Act (SAFRA). SAFRA makes funding for minority serving institutions available through fiscal year 2019 under section 371 of the HEA. SAFRA includes a \$30 million mandatory appropriation for TCCUs to be used for the same activities currently authorized under Section 316 of the HEA.

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Strengthening Alaska Native and Native Hawaiian-serving Institutions (ANNH) (Part A, <u>Section 317</u>) authorizes competitions for 1-year planning grants and 5-year discretionary development grants that enable these institutions to improve and expand their capacity to serve Alaska Native and Native Hawaiian students. Institutions receiving grants under this part are exempted from the 2-year wait-out requirement in Section 313, i.e., they are eligible to receive an additional grant after their 5-year grant period expires. Institutions may use their funds to plan, develop, and implement activities that support: faculty and curriculum development; improvement in fund and administrative management; renovation and improvement in classroom, library, laboratory and other instructional facilities; student services; the purchase of library books and other educational materials; and education or counseling services designed to improve the financial literacy and economic literacy of students or the students' families. These institutions.

The term "Alaska Native-serving institution" is defined as an institution that meets the definition of an eligible institution under Section 312(b) of the HEA and that, at the time of application, has an undergraduate enrollment that is at least 20 percent Alaska Native students (as defined in Section 7306 of the Elementary and Secondary Education Act). The term "Native Hawaiianserving institution" is defined as an institution that meets the definition of an eligible institution under Section 312(b) of the HEA that, at the time of application, has an undergraduate enrollment that is at least 10 percent Native Hawaiian students (as defined in Section 7207 of the Elementary and Secondary Education Act). If an Alaska Native or Native Hawaiian-serving institution receives funding under this program, it cannot receive funding under other sections of Part A or Part B of Title III of the HEA, or Part A of Title V of the HEA.

Section 371 of the HEA provided \$15 million in mandatory funding in each of the fiscal years 2008 through 2019 to be used for the same activities currently authorized under Section 317 of the HEA.

Strengthening Historically Black Colleges and Universities (HBCUs) (Part B, Section 323) authorizes 5-year formula-based discretionary grants to help HBCUs strengthen their infrastructure and achieve greater financial stability. HBCUs may use their funds to plan, develop, and implement activities that support: faculty and academic program development; improvement in fund and administrative management; construction, maintenance, renovation, and improvement of instructional facilities; student services; the establishment of a program of teacher education designed to qualify students to teach in public schools; the establishment of community outreach programs that will encourage elementary and secondary school students to develop the academic skills and the interest to pursue postsecondary education; the acquisition of real property in connection with the construction, renovation, or addition to or improvement of campus facilities; education or financial information designed to improve the financial literacy and economic literacy of students or the students' families, especially with regard to student indebtedness and student assistance programs under Title IV; and services necessary for the implementation of projects or activities that are described in the grant application and that are approved, in advance, by the Department, except that not more than 2 percent of the grant amount may be used for this purpose.

Aid for institutional development

HBCUs may use no more than 20 percent of the grant funds provided under Part B—which must be matched at a rate of one institutional dollar for each Federal dollar—to establish or increase an institution's endowment fund.

A Part B eligible institution is defined as any accredited, legally authorized HBCU that was established prior to 1964 and whose principal mission was, and is, the education of African Americans. Part B, Section 323, appropriations are allocated among HBCUs based on the number of Pell Grant recipients enrolled, the number of graduates, and the percentage of graduates who are attending graduate or professional school in degree programs in which African Americans are underrepresented. The statute provides for a \$250,000 minimum grant for each eligible institution. If an HBCU receives funding under this program, it cannot receive funding under Part A.

Section 371 of the HEA provided \$85 million in mandatory funding in each of the fiscal years 2008 through 2019 for HBCUs. The funds are awarded to HBCUs based on the formula used to allocate funding in the Strengthening HBCUs program authorized under Section 323. Funds are to be used for activities currently authorized under Section 323 with a priority for the following purposes:

- Purchase, rental, or lease of scientific or laboratory equipment for educational purposes, including instructional and research purposes;
- Construction, maintenance, renovation, and improvement in classroom, library, laboratory, and other instructional facilities, including purchase or rental of telecommunications technology equipment or services;
- Academic instruction in disciplines in which Black Americans are underrepresented;
- Purchase of library books, periodicals, microfilm, and other educational materials, including telecommunications program materials;
- Establishing or enhancing a program of teacher education designed to qualify students to teach in a public elementary or secondary school in the State that shall include, as part of such program, preparation for teacher certification; and
- Increasing the college or university's capacity to prepare students for careers in the physical or natural sciences, mathematics, computer science or information technology/sciences, engineering, language instruction in the less-commonly taught languages or international affairs, or nursing or allied health professions.

Strengthening Historically Black Graduate Institutions (HBGIs) (Part B, Section 326) authorizes 5-year formula-based discretionary grants to the following 24 postgraduate institutions: Morehouse School of Medicine, Meharry Medical School, Charles R. Drew Postgraduate Medical School, Clark-Atlanta University, Tuskegee University School of Veterinary Medicine, Xavier University School of Pharmacy, Southern University School of Law, Texas Southern University School of Law and School of Pharmacy, Florida A&M University School of Pharmaceutical Sciences, North Carolina Central University School of Law, Morgan State University, Hampton University, Alabama A&M, North Carolina A&T State University, University of Maryland Eastern Shore, Jackson State University, Norfolk State University, Tennessee State University, Alabama State University, Prairie View A&M University, Delaware State University, Langston University, Bowie State University, and University of the District of Columbia David A. Clarke School of Law.

Aid for institutional development

A grant under this section can be used for: scholarships and fellowships for needy graduate and professional students; construction, maintenance, renovation, and improvement of instructional facilities: the establishment or maintenance of an endowment fund: establishment or improvement of a development office to strengthen and increase contributions from alumni and the private sector; improvement in fund and administrative management; purchase, rental, and lease of scientific and laboratory equipment for educational purposes; purchase of library books, periodicals, technical and scientific journals, microfilms, microfiches, and other educational materials, including telecommunications program materials; acquisition of real property that is adjacent to the campus in connection with the construction, renovation, or addition to or improvement of campus facilities; education or financial information designed to improve the financial literacy and economic literacy of students or the students' families, especially with regard to student indebtedness and student assistance programs under Title IV of the HEA; services necessary for the implementation of projects or activities that are described in the grant application and that are approved, in advance, by the Department, except that not more than 2 percent of the grant amount may be used for this purpose; and tutoring, counseling, and student service programs designed to improve academic success.

Section 326 grants are limited to \$1 million unless the HBGI agrees to match 50 percent of the grant funding in excess of \$1 million with non-Federal resources. Institutions are not required to match any portion of the first \$1 million of their award.

An HBGI that received a grant under this section in fiscal year 2008 (and that is eligible to receive a grant after fiscal year 2008) may not receive a grant in subsequent fiscal years that is less than the grant amount received in fiscal year 2008. No institution or university system may receive more than one grant under Section 326 in any fiscal year. If an HBGI receives funding under this program, it cannot receive funding under Title III, Part A of the HEA. In addition, no institution of higher education may receive an HBGI grant while also receiving a grant under the Title V, Part B Promoting Postbaccalaureate Opportunities for Hispanic Americans Program, or the Title VII, Part A, subpart 4 Master's Degree Programs at HBCUs and Predominantly Black Institutions.

Of the amount appropriated: the first \$56.9 million (or any lesser amount appropriated) must be used to make grants to the first 18 HBGIs listed above; any amount appropriated in excess of \$56.9 million but less than \$62.9 million must be used to make grants to Alabama State University, Prairie View A&M University, Delaware State University, Langston University, Bowie State University, and University of the District of Columbia David A. Clarke School of Law; and any amount in excess of \$62.9 million must be made available to each of the 24 HBGIs pursuant to a formula using: (1) an institution's ability to match funds; (2) the number of students enrolled in the postgraduate program; (3) the average cost of education per student enrolled in the postgraduate program; (4) the number of students who received a degree from the postgraduate program in the previous year; and (5) the contribution of the institution as calculated by the ratio of programs for which the institution is eligible to receive funds to the number of African Americans receiving graduate or professional degrees in those programs.

<u>Master's Degree Programs at HBCUs and PBIs (Title VIII, Part AA, Section 897)</u> authorizes two master's degree programs to further advance educational opportunities for African Americans: Master's Degree Programs at Historically Black Colleges and Universities (Section 723) and

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Master's Degree Programs at Predominantly Black Institutions (Section 724). Section 897 of the HEA authorizes and appropriates mandatory funding totaling \$11.5 million annually to provide grants to eligible institutions in these programs for fiscal years 2009 through 2014. Both programs authorize grants of up to 6 years in duration to specified eligible institutions determined to be making a substantial contribution to graduate education opportunities for Black Americans at the master's level in mathematics, engineering, the physical or natural sciences, computer science, information technology, nursing, allied health, or other scientific disciplines.

- Master's Degree Programs at HBCUs authorizes grants to the following 18 institutions: Albany State University; Alcorn State University; Claflin University; Coppin State University; Elizabeth City State University; Fayetteville State University; Fisk University; Fort Valley State University; Grambling State University; Kentucky State University; Mississippi Valley State University; Savannah State University; South Carolina State University; University of Arkansas, Pine Bluff; Virginia State University; West Virginia State University; Wilberforce University; and Winston-Salem State University.
- Master's Degree Programs at PBIs authorizes grants to the following 5 institutions: Chicago State University; Columbia Union College; Long Island University, Brooklyn campus; Robert Morris College; and York College (The City University of New York).

From the amount appropriated to carry out the Master's Degree Programs at HBCUs for any fiscal year: the first \$9 million (or any lesser amount appropriated) must be used to make minimum grant awards of \$500,000 to each eligible institution. If the amount appropriated is not sufficient to cover minimum grants to eligible institutions, each institution's grant award is ratably reduced. Any appropriated amount in excess of \$9 million must be made available to each of the eligible institutions identified in the statute based on: (1) the ability of the institution to match Federal funds with non-Federal funds; (2) the number of students enrolled in the qualified master's degree program at the eligible institution in the previous academic year; (3) the average cost of attendance per student, for all full-time students enrolled in the qualified master's degree program in the previous year; and (5) the contribution of the institution as calculated by the ratio of programs for which the institution is eligible to receive funds to the number of African Americans receiving master's degrees in disciplines related to the program.

Likewise, from the amount appropriated to carry out the Master's Degree Programs at PBIs for any fiscal year, the first \$2.5 million (or any lesser amount appropriated) must be used to make minimum grant awards of \$500,000 to each eligible institution. If the amount appropriated is not sufficient to cover minimum grants to eligible institutions, each institution's grant award is ratably reduced. Any appropriated amount in excess of \$2.5 million must be made available to each of the eligible institutions identified in the statute on the same basis as the Master's Degree Programs at HBCUs. An eligible institution that receives a grant under either program in fiscal year 2009 (and that is eligible to receive a grant after fiscal year 2009) may not receive a grant in subsequent fiscal years that is less than the grant amount received in fiscal year 2009, unless either the appropriation is not sufficient to provide such grant amounts to all institutions and programs that received program grants, or the institution cannot provide sufficient matching funds to meet program requirements. No institution may receive more than one grant in any fiscal year.

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Institutions in each program may use their funds to plan, develop, and implement activities that support: purchase, rental, or lease of scientific or laboratory equipment for educational purposes; construction, maintenance, renovation, and improvement in classroom, library, laboratory, and other instructional facilities; purchase of library books, periodicals, technical and other scientific journals, microfilm, microfiche, and other educational materials; scholarships, fellowships, and other financial assistance for needy graduate students to permit the enrollment of the students in, and completion of, a master's degree in mathematics, engineering, the physical or natural sciences, computer science, information technology, nursing, allied health, or other scientific disciplines in which African Americans are underrepresented; establishment or maintenance of an institutional endowment; funds and administrative management; acquisition of real property that is adjacent to the campus in connection with the construction, renovation, or improvement of, or an addition to, campus facilities; education or financial information designed to improve the financial literacy and economic literacy of students or the students' families; tutoring, counseling, and student service programs; and faculty professional development, faculty exchanges, and faculty participation in professional conferences and meetings.

An eligible institution may use up to 10 percent of its grant for the development of a new qualified master's degree program defined as a master's degree program in mathematics, engineering, the physical or natural sciences, computer science, information technology, nursing, allied health, or other scientific disciplines in which African Americans are underrepresented and which has students enrolled in the program at the time of application for a grant.

The legislation for both programs require that institutions provide an assurance that 50 percent of the cost of the purposes for which the grant is made will be paid from non-Federal sources to receive a grant in excess of \$1 million. However, the institution is not required to match any portion of the first \$1 million of the institution's award. After funds are made available to each eligible institution under the program funding rules, the Department is required to distribute, on a pro rata basis, any amounts which an institution cannot use due to the failure to meet the matching requirements to those institutions complying with the matching requirement.

An institution that is eligible for and receives an award under HEA's Title III Historically Black Graduate Institutions program (Section 326) or Title V Promoting Postbaccalaureate Opportunities for Hispanic Americans (Section 512) is not eligible to receive grant funding under Section 897—Master's Degree Programs for HBCUs and PBIs—for the same fiscal year. In addition, an institution that receives a grant under Title VII Master's Degree Programs for HBCUs (Sections 723) is not eligible to receive a grant under the Master's Degree Programs for PBIs (Section 724) program and vice versa.

<u>Strengthening Predominantly Black Institutions (PBIs) (Part A, Section 318)</u> authorizes 5-year formula-based discretionary development grants to help PBIs to plan, develop, undertake, and implement programs to enhance the institution's capacity to serve more low- and middle-income Black American students; to expand higher education opportunities for students by encouraging college preparation and student persistence in secondary school and postsecondary education; and to strengthen the financial ability of the PBIs to serve the academic needs of their students. PBIs may use their funds for activities consistent with those outlined in Section 311(c) of the HEA, academic instruction in disciplines in which Black Americans are underrepresented,

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establishing or enhancing a program of teacher education designed to qualify students to teach in public elementary or secondary schools, and establishing community outreach programs that will encourage elementary and secondary school students to develop the academic skills and the interest to pursue postsecondary education. No more than 50 percent of grant funds awarded may be used for constructing or maintaining a classroom, library, laboratory, or other instructional facility. Institutions may use no more than 20 percent of grant funds to establish or increase an institution's endowment fund. Institutions must provide matching funds from non-Federal sources in an amount that is equal to or greater than the Federal funds used for PBI program activities.

Funding is allocated among PBIs according to a formula based on the number of Pell Grant recipients enrolled, the number of graduates, and the percentage of graduates who are attending a baccalaureate degree-granting institution or a graduate or professional school in degree programs in which Black American students are underrepresented. The statute provides for a \$250,000 minimum grant for each eligible institution. If a PBI receives funding under this program, it cannot receive funding under other sections of Part A or Part B of Title III; or Part A of Title V of the HEA.

The term "Predominantly Black institution" is defined as an institution of higher education that:

- Has a high enrollment of needy students;
- Has an average educational and general expenditure per full-time equivalent undergraduate student that is low in comparison with the average educational and general expenditure per full-time equivalent undergraduate student of institutions of higher education that offer similar instruction;
- Has an enrollment of undergraduate students
 - That is at least 40 percent Black American students;
 - That is at least 1,000 undergraduate students;
 - Of which not less than 50 percent are low-income individuals or first-generation college students (as defined in Section 402A(h) of the HEA); and
 - Of which not less than 50 percent are enrolled in an educational program leading to a bachelor's or associate's degree that the institution is licensed to award by the State in which the institution is located;
- Is legally authorized to provide, and provides within the State, an educational program for which the institution of higher education awards a bachelor's degree, or in the case of a junior or community college, an associate's degree;
- Is accredited by a nationally recognized accrediting agency or association determined by the Department to be a reliable authority as to the quality of training offered, or is, according to such an agency or association, making reasonable progress toward accreditation; and
- Is not receiving assistance under Part B of Title III or Part A of Title V of the HEA.

This program is different than the Predominantly Black Institutions program authorized under Title III, Part F, Section 371 of the HEA. While both programs serve similar institutions, Section 371 is a mandatory program that awards 25 discretionary grants of \$600,000 for up to 4 years in duration. Grants are to be awarded competitively to eligible institutions of higher education to support programs in any of the following areas: science, technology, engineering, or mathematics (STEM); health education; internationalization or globalization; teacher

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preparation; or improving educational outcomes of African American males in each of the fiscal years 2008 through 2019. Section 318 awards discretionary development grants to help PBIs to plan, develop, undertake, and implement programs to enhance the institution's capacity to serve more low- and middle-income Black American students and authorizes a broad range of activities.

Strengthening Asian American and Native American Pacific Islander-serving Institutions (AANAPISI) (Part A, Section 320) authorizes 5-year competitive grants to eligible institutions of higher education as defined under Section 312(b) of the HEA that have, at the time of application, an enrollment of undergraduate students that is at least 10 percent Asian American or Native American Pacific Islander students. The term "Asian American" means a person having origins in any of the original peoples of the Far East, Southeast Asia, or the Indian subcontinent including, for example, Cambodia, China, India, Japan, Korea, Malaysia, Pakistan, the Philippine Islands, Thailand, and Vietnam as defined in the Office of Management and Budget's Standards for Maintaining, Collecting, and Presenting Federal Data on Race and Ethnicity as published on October 30, 1997 (62 Federal Register 58789). The term "Native American Pacific Islander" means any descendant of the aboriginal people of any island in the Pacific Ocean that is a territory or possession of the United States. Institutions receiving grants under this part are exempted from the 2-year wait-out requirement in Section 313, i.e., they are eligible to receive an additional grant after their 5-year grant period expires.

The program authorizes grants that enable these institutions to improve and expand their capacity to serve Asian American and Native American Pacific Islander students and low-income individuals. Institutions may use their funds for the purchase, rental, or lease of scientific or laboratory equipment for educational purposes; renovation and improvement in classrooms, libraries, laboratories, and other instructional facilities; support of faculty exchanges, faculty development, and faculty fellowships to assist in attaining advanced degrees in the faculty's field of instruction; curriculum development and academic instruction; purchase of library books, periodicals, and other educational materials; funds and administrative management, and acquisition of equipment for use in strengthening funds management; joint use of facilities, such as laboratories and libraries; academic tutoring and counseling programs and student support services; establishing or improving an endowment fund; academic instruction in disciplines in which Asian American and Native American Pacific Islanders are underrepresented; conducting research and data collection for Asian American and Native American Pacific Islander populations and subpopulations; establishing partnerships with community-based organizations serving Asian American and Native American Pacific Islanders; and education or counseling services designed to improve the financial and economic literacy of students or the students' families. If an Asian American or Native American Pacific Islanderserving institution receives funding under this program, it cannot receive funding under other sections of Part A or Part B of Title III or Title V of the HEA.

Section 371 of the HEA provided \$5 million in mandatory funding in each of fiscal years 2008 through 2019 for AANAPISI to carry out activities authorized under Section 311(c) of the HEA— the Strengthening Institutions Program. The mandatory funding provided under Section 371 is available to the same institutions eligible for grants under the AANAPISI program under Section 320. The funding provided under Section 371 may be used for construction in classrooms, libraries, laboratories, and other instructional facilities, an activity that is not authorized under Section 320.

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Strengthening Native American-serving Nontribal Institutions (NASNTI) (Part A, Section 319) authorizes 5-year competitive grants to eligible institutions of higher education as defined under Section 312(b) of the HEA that have, at the time of application, an enrollment of undergraduate students that is not less than 10 percent Native American students; and are not a Tribal College or University (as defined in Section 316 of the HEA). The term "Native American" means an individual who is of a tribe, people, or culture that is indigenous to the United States. Institutions receiving grants under this part are exempted from the 2-year wait-out requirement in Section 313, i.e., they are eligible to receive an additional grant after their 5-year grant period expires.

Institutions may use their funds to plan, develop, undertake, and carry out activities to improve and expand the institutions' capacity to serve Native Americans and low-income individuals. Supported activities include the: purchase, rental, or lease of scientific or laboratory equipment for educational purposes, including instructional and research purposes; renovation and improvement in classroom, library, laboratory, and other instructional facilities; support of faculty exchanges, faculty development, and faculty fellowships to assist faculty in attaining advanced degrees in the faculty's field of instruction; curriculum development and academic instruction; the purchase of library books, periodicals, microfilm, and other educational materials; funds and administrative management, and acquisition of equipment for use in strengthening funds management; the joint use of facilities such as laboratories and libraries; academic tutoring and counseling programs and support services; and education or counseling services designed to improve the financial and economic literacy of students or the students' families.

The statute provides for a \$200,000 minimum grant for each eligible institution. If an NASNTI receives funding under this program, it cannot receive funding under Part A or Part B of Title III or Part A of Title V of the HEA.

Section 371 of the HEA provided \$5 million in mandatory funding in each of the fiscal years 2008 through 2019 to be used for the same activities authorized under Section 319 of the HEA. The mandatory funding authorized under Section 371 is available to the same institutions eligible for grants under the NASNTI program under Section 319. The authorized activities are the same for both programs, except that Section 371 does not include as an authorized activity education or counseling services designed to improve the financial and economic literacy of students or the students' families.

The <u>Minority Science and Engineering Improvement Program (MSEIP) (Part E, Subpart 1)</u> supports discretionary grants for periods of up to 3 years that are awarded competitively to institutions of higher education that are designed to effect long-range improvement in science and engineering education at predominantly minority institutions and to increase the participation of underrepresented ethnic and racial minorities in scientific and technological careers. Colleges and universities with minority enrollments greater than 50 percent are eligible to receive assistance under MSEIP. MSEIP allows grantee institutions the latitude to support a variety of innovative and customized projects. Typically, MSEIP projects are designed to implement one, or a combination of, educational projects, such as curriculum development, purchase of scientific equipment, or development of research capabilities.

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Funding levels for the past 5 fiscal years were:

	(dollars in thousands)
2008	\$571,458 ¹
2009	
2010	651.268
2011	614,341 ²
2011 2012	

 $\frac{1}{2}$ Includes \$155,000 thousand in mandatory funds provided under the HEA. $\frac{2}{2}$ Includes \$166,500 thousand in mandatory funds provided under the HEA.

FY 2013 BUDGET REQUEST

For fiscal year 2013, the Administration requests \$431.1 million in discretionary funding for the Aid for Institutional Development programs, the same as the 2012 level. An important strategy in closing the gap between low-income and minority students and their high-income, non-minority peers is to strengthen the quality of educational opportunities in institutions dedicated to serving low-income and minority students. A significant number of postsecondary education institutions serving high percentages of minority students and students from low-income backgrounds face challenges that threaten their ability to survive. The Administration is committed to assisting institutions enrolling a large proportion of disadvantaged students by providing funds to improve the academic programs and administrative and fundraising capabilities of these institutions. In fiscal year 2013, the Department is encouraging these institutions to focus more strategically on postsecondary success and using data to inform decisions about how best to improve outcomes related to enrollment, persistence, and completion leading to career success.

- The Administration requests \$80.6 million for the Part A, Section 311 *Strengthening Institutions Program*, the same as the 2012 level. This funding level would continue to support the Administration's commitment to assisting institutions that provide educational opportunities to low-income and minority students.
- The request includes \$25.7 million for the Part A, Section 316 Strengthening Tribally Controlled Colleges and Universities (TCCUs) program, the same as the 2012 level. There are 33 fully accredited Tribal Colleges and Universities in the United States. Three additional universities are in Associate Status, meaning a tribal college seeking formal accreditation candidacy status. TCCUs are located mainly in the Midwest and Southwest. Many TCCUs are 2-year schools that have been in existence for less than 30 years. TCCUs are located primarily in remote areas not served by other postsecondary education institutions. They offer a broad range of degree and vocational certificate programs to students for whom these educational opportunities would otherwise be geographically and culturally inaccessible. A very serious problem at all TCCUs is physical infrastructure. Many of the schools were established in old and dilapidated buildings that were formerly post offices, warehouses or elementary schools. Many of these facilities are insufficient,

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technologically deficient, and unsuited for continued use as academic buildings. Fiscal year 2009 was the first time funding was allocated to eligible TCCUs according to a statute-driven formula. The Department expects to award 33 individual development grants to TCCUs under the formula in 2013. The Department may reserve up to 30 percent of the funds appropriated for TCCUs to award 1-year grants of at least \$1 million for institutional construction, maintenance, and renovation needs at eligible institutions. No funds would be reserved for construction in 2013, however, grantees would be permitted to conduct construction-related activities under their approved individual development grants.

In addition, SAFRA includes a \$30 million mandatory appropriation for TCCUs in fiscal year 2013. The Department will award funding to all eligible TCCUs using the formula outlined in the program statute.

- The request includes \$12.9 million for discretionary grants under Part A, Section 317 for the *Strengthening Alaska Native and Native Hawaiian-serving Institutions (ANNH)* program, the same as the 2012 level. Like TCCUs, these institutions are typically located in remote areas not served by other postsecondary educational institutions. The Department will also award grants using \$15 million in mandatory funding provided under SAFRA.
- The Administration requests \$228 million for the Strengthening HBCUs program under Part B, Section 323 and \$59 million for the Strengthening HBGIs program under Part B Section 326, the same as the 2012 level. The fiscal year 2013 request demonstrates the Administration's continued support of these institutions that play a unique and vital role in providing higher education opportunities to minority and disadvantaged students. While the 105 designated HBCUs make up nearly 3 percent of colleges and universities that grant associate's or higher degrees and participate in Title IV Federal financial aid programs, HBCUs have produced 17 percent of the African Americans who currently hold undergraduate degrees. HBCUs enroll over 10 percent of all African American students in higher education. Figures compiled by the National Center for Education Statistics (NCES) indicate that an estimated 264,100 African American students were enrolled at HBCUs in 2009.

African American enrollment at institutions of higher education more than doubled between 1976 and 2009 from about 1.03 million students to 2.92 million students. Despite the increases in college enrollment and degree attainment, African American students continue to lag behind the national average in overall educational attainment. In 2008-2009, African Americans earned only 9.8 percent of the bachelor's degrees, 10.7 percent of the Master's degrees, and 6.5 percent of PhDs awarded in the United States, though African Americans comprise 12.8 percent of the population. Further, African American student participation in and completion of advanced programs in the physical and natural sciences, engineering, and mathematics continues to be low. Part B funding increases the capacity of HBCUs and HBGIs to provide such programs. Grants provided under the Title III, Part B programs enable the HBCUs and HBGIs to continue serving a growing population of students, and to encourage and prepare more of these students to pursue advanced study by enabling these institutions to improve their academic quality, institutional management, and fiscal stability.

In 2013, mandatory funding of \$85 million is also appropriated under SAFRA for HBCUs.

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- The request includes \$9.3 million for Part A, Section 318 *Predominantly Black Institutions* (*PBIs*) program, the same as the 2012 level. PBIs are primarily urban and rural 2-year colleges that enroll at least 40 percent Black American students and serve at least 50 percent low-income or first-generation college students. In addition, SAFRA makes available \$15 million in mandatory funds in 2013 for PBIs.
- The request includes \$3.1 million in discretionary funds for Part A, Section 320 Strengthening Asian American and Native American Pacific Islander-serving Institutions (AANAPISI) program, the same as the 2012 level. The population of AANAPI is an exceptionally diverse population. Most of these institutions are junior and community colleges where nearly half (47 percent) of AAPI undergraduates enroll. AANAPISI-eligible institutions enroll 75 percent of the low-income AAPI undergraduate students in U.S. higher education. They also serve communities with disproportionately high numbers of English learners and individuals with low academic achievement. In 2013, mandatory funding of \$5 million is appropriated under SAFRA for AANAPISIs.
- The request includes \$3.1 million in discretionary funds for Part A, Section 319 Strengthening Native American-serving Nontribal Institutions (NASNTI) program, the same as the 2012 level. These institutions are not designated as TCCUs, yet enroll at least 10 percent Native American students and serve at least 50 percent low-income students. In 2013, mandatory funding of \$5 million is also appropriated under SAFRA for NASNTIs.
- The Administration requests \$9.5 million for the *Minority Science and Engineering Improvement Program.* This proposal would maintain support for the improvement of science, technology, engineering, and mathematics programs at institutions of higher education enrolling large numbers of minority students and would further the Administration's efforts to increase access to a quality higher education for individuals from underrepresented minority groups. According to the *Science and Engineering Indicators 2010*, published by the National Science Board, between 1995 and 2007:
 - The proportion of science and engineering (S&E) bachelor's degrees awarded to Black students increased from 7 percent to 8 percent; to Hispanic students, from 6 percent to 8 percent; and to American Indian/Alaska Native students, from 0.5 percent to 0.7 percent, although the shares to Black and American Indian/Alaska Native students have remained fairly flat since 2000.
 - The proportion of S&E Master's degrees awarded to Blacks accounted for 7 percent of S&E Master's degrees in 2007, up from 4 percent in 1995. Hispanics and American Indian/Alaska Natives also registered gains during this period (3 percent to 5 percent for Hispanics, and from 0.3 percent to 0.5 percent for American Indian/Alaska Natives).

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PROGRAM OUTPUT MEASURES (dollars in thousands)

Measures	<u>2011</u>	<u>2012</u>	<u>2013</u>
Strengthening Institutions : Number of new development awards Average new development award Total new development award funding	34 ¹ \$381 \$12,965	14 \$376 \$5,268	60 \$416 \$24,934
Number of NCC development awards Average NCC development award Total NCC development award funding	185 \$383 \$70,867	199 \$375 \$74,549	150 \$366 \$54,883
Peer review of new award applications	0	\$806	\$806
Total award funding (Section 311) Total number of awards	\$83,832 219	\$80,623 213	\$80,623 210
Strengthening TCCUs: Discretionary funding: Number of development awards Average development award Total development award funding	33 \$813 \$26,820 ²	33 \$779 \$25,713 ²	33 \$779 \$25,713 ²
Mandatory funding: Number of development awards Average development award Total development award funding	33 \$909 \$30,000	33 \$909 \$30,000	33 \$909 \$30,000
Total award funding Discretionary (Section 316) Mandatory (Section 371) Total number of awards (discretionary and mandatory)	\$56,820 \$26,820 \$30,000 66	\$55,713 \$25,713 \$30,000 66	\$55,713 \$25,713 \$30,000 66
Strengthening Alaska Native and Native Hawaiian-serving Institutions: Discretionary funding: Number of new development awards	0	0	4
Average new development award Total new development award funding	0 0 0	0 0 0	4 \$434 \$1,735

¹ Instead of conducting a new competition in fiscal year 2011, the Department funded down the fiscal year 2010 grant slate to make new awards in fiscal year 2011 because a significant number of high-quality applicants remained on the fiscal year 2010 slate.

² It is assumed that 33 TCCUs will apply for and receive designation as eligible institutions, and submit data on student enrollments and Indian student counts necessary to calculate grant allocations.

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Measures	<u>2011</u>	<u>2012</u>	<u>2013</u>
Strengthening Alaska Native and Native Hawaiian-serving Institutions (cont'd):			
Number of NCC development awards	18	16	13
Average NCC development award	\$602	\$653	\$660
o 1	+		
Total NCC development award funding	\$10,839	\$10,446	\$8,585
Number of NCC cooperative arrangement awards	3	3	3
Average NCC cooperative arrangement award	\$790	\$804	\$830
Total NCC cooperative arrangement award funding	\$2,369	\$2,413	\$2,489
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Peer review of new award applications	0	0	\$50
	\$004	0	0
Lapse of funding	\$204	0	0
Mandatory funding:			
Number of new renovation awards	0	15	0
Average new renovation award	Ő	\$1,154	Ő
Total new renovation award funding	0	17,310 ¹	0
Total new renovation award funding	0	17,310	0
Number of NCC renovation awards	10	0	15
Average NCC renovation award	\$1,155	0	\$1,157
Total NCC renovation award funding	\$11,552 ²	0	\$17,361 ³
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Peer review of new award applications	0	\$50	0
Total award funding	\$28,412	\$27,859	\$27,859
Discretionary (Section 317)	\$13,412	\$12,859	\$12,859
Mandatory (Section 371)	\$15,000	\$15,000	\$15,000
Mandatory (Section 371) estimated carryover	\$4,721 4	\$2,361 ⁵	\$2,360 ^{<u>6</u>}
Total number of awards (discretionary and mandatory)	31	34	35

¹ Includes \$4,721 thousand in funding carried over from fiscal year 2011 pursuant to Title III, Part F, Section 371(b)(1)(B) of the HEA; and \$12,589 thousand from the \$15,000 thousand available for obligation in fiscal year 2012 that is expected to be obligated in fiscal year 2012.

² Includes \$1,273 thousand carried over from fiscal year 2010; and \$10,279 thousand from the \$15,000 thousand available for obligation in fiscal year 2011.

³ Includes \$2,361 thousand in estimated funding carried over from fiscal year 2012. ⁴ Unobligated fiscal year 2011 mandatory funding carried into fiscal year 2012.

⁵ Fiscal year 2012 mandatory funding expected to remain unobligated. This funding will be carried into fiscal year 2013 to cover non-competing continuation awards.

⁶ Fiscal year 2013 mandatory funding expected to remain unobligated. This funding will be carried into fiscal year 2014 to cover non-competing continuation awards.

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Measures	<u>2011</u>	<u>2012</u>	<u>2013</u>
Strengthening HBCUs: Discretionary funding: Number of new awards Average new award Total new award funding	0 0 0	96 \$2,375 \$227,980	0 0 0
Number of NCC awards Average NCC award Total NCC award funding	96 \$2,469 \$236,991	0 0 0	96 \$2,375 \$227,980
Mandatory funding: Number of NCC awards Average NCC award Total NCC award funding	96 \$885 \$85,000	96 \$885 \$85,000	96 \$885 \$85,000
Total award funding Discretionary (Section 323) Mandatory (Section 371) Total number of awards (discretionary and	\$321,991 \$236,991 \$85,000 192	\$312,980 \$227,980 \$85,000 192	\$312,980 \$227,980 \$85,000 192
mandatory)	192	192	192
Strengthening HBGIs: Number of new awards Average new award Total new award funding	0 0 0	6 \$3,950 \$23,698	0 0 0
Number of NCC awards Average NCC award Total NCC award funding	24 \$2,554 \$61,302	18 \$1,959 \$35,260	24 \$2,457 \$58,958
Total award funding (Section 326) Total number of awards	\$61,302 24	\$58,958 24	\$58,958 24
Master's Degree Programs at HBCUs and PBIs:			
Mandatory funding for HBCUs: Number of NCC awards Average NCC award Total NCC award funding	18 \$500 \$9,000	18 \$500 \$9,000	18 \$500 \$9,000
Mandatory funding for PBIs: Number of NCC awards Average NCC award Total NCC award funding	5 \$500 \$2,500	5 \$500 \$2,500	5 \$500 \$2,500
Total Master's Degree Programs funding Total Master's Degree Programs awards	\$11,500 23	\$11,500 23	\$11,500 23

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<u>Measures</u>	<u>2011</u>	<u>2012</u>	<u>2013</u>
Strengthening Predominantly Black Institutions:			
Discretionary funding (formula-based): Number of new development awards	35	0	0
Average new development award	\$274	0	0
Total new development award funding	\$9,602	0	0
Number of NCC development awards	0	35	35
Average NCC development award	0	\$265	\$265
Total NCC development award funding	0	\$9,262	\$9,262
Mandatory funding (competitive):			
Number of new awards	27	0	0
Average new award	\$555	0	0
Total new award funding	\$14,981	0	0
Number of NCC awards	0	27	27
Average NCC award	0	\$556	\$556
Total NCC award funding	0	\$15,000	\$15,000
Peer review of award applications	\$19	0	0
Total award funding (discretionary and			
mandatory)	\$24,602	\$24,262	\$24,262
Discretionary (Section 318)	\$9,602	\$9,262	\$9,262
Mandatory (Section 371)	\$15,000 ¹	\$15,000	\$15,000
Total number of awards	62	62	62
Strengthening Asian American and Native American Pacific Islander-serving Institutions: Discretionary funding:			
Number of NCC development awards	8	8	8
Average NCC development award	\$324	\$325	\$316
Total NCC development award funding	\$2,591	\$2,598	\$2,526

¹ Fiscal year 2010 mandatory funding carried into fiscal year 2011 from 2010 pursuant to Title III, Section 371(b)(1)(B). The Department delayed the competition for new awards until fiscal year 2011. On August 13, 2010, the Department published a notice in the Federal Register (75 FR 49484) reopening the period for submitting an application for a designation of eligibility under Titles III and V of the HEA. The limited reopening ensured that all potential applicants to the AANAPISI, NASNTI, HSI-STEM, and PBI mandatory programs had an opportunity to submit applications for eligibility prior to the announcement of these competitions. The initial designation of eligibility was published in the Federal Register (74 FR 64059-64062) on December 7, 2009, with a January 6, 2010, deadline date for submission of applications. Funding for these programs was provided in SAFRA, which was enacted on March 30, 2010, well after the January 6 deadline for Title III/V designation of eligibility.

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Measures	<u>2011</u>	<u>2012</u>	<u>2013</u>
Strengthening Asian American and Native American Pacific Islander-serving Institutions (cont'd):			
Supplemental awards	0	\$521	\$593
Lapse of funding	\$608	0	0
Mandatory funding: Number of new development awards Average new development award Total new development award funding	11 \$359 \$3,953	0 0 0	0 0 0
Number of NCC development awards Average NCC development award Total NCC development award funding	0 0 0	11 \$353 \$3,880	11 \$351 \$3,860
Peer review of new award applications	\$19	0	0
Estimated carryover	0	\$1,120	\$1,140
Total award funding Discretionary (Section 320) Mandatory (Section 371) Total number of awards (discretionary and mandatory)	\$7,171 \$3,199 \$3,972 ¹ 19	\$8,119 \$3,119 \$5,000 19	\$8,119 \$3,119 \$5,000 19
Strengthening Native American-serving Nontribal Institutions: Discretionary funding:			
Number of NCC development awards Average NCC development award Total NCC development award funding	6 \$394 \$2,363	6 \$393 \$2,355	6 \$386 \$2,316
Supplemental awards	0	\$764	\$803
Lapse of funding	\$836	0	0
Mandatory funding: Number of new development awards Average new development award Total new development award funding	13 \$376 \$4,889	0 0 0	0 0 0

¹ Fiscal year 2010 mandatory funding that was carried into 2011 as permitted by section 371((b)(1)(B) of the HEA.

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Measures	<u>2011</u>	<u>2012</u>	<u>2013</u>
Strengthening Native American-serving Nontribal Institutions (cont'd):			
Number of NCC development awards	0	13	13
Average NCC development award	0	\$375	\$371
Total NCC development award funding	0	\$4,872	\$4,829
Peer review of new award applications	\$19	0	0
Supplemental awards	0	\$128	\$171
Lapse of funding	\$92 ¹	0	0
Total award funding (discretionary and mandatory)	\$8,199	\$8,119	\$8,119
Discretionary (Section 319)	\$3,199	\$3,119	\$3,119
Mandatory (Section 371)	\$5,000 ²	\$5,000	\$5,000
Total number of awards (discretionary and	10	10	40
mandatory)	19	19	19
Minority Science and Engineering Improvement Program:			
Number of new awards	12	13	17
Average new award	\$242	\$238	\$203
Total new award funding	\$2,899	\$3,099	\$3,449
Number of NCC awards	38	32	25
Average NCC award	\$170	\$196	\$237
Total NCC award funding	\$6,454	\$6,273	\$5,923
Peer review of new award applications	\$94	\$94	\$94
Lapse of funding	\$37	0	\$0
Total award funding	\$9,484	\$9,466	\$9,466
Total number of awards	50	45	42

¹ Mandatory funding may be carried over into the next succeeding fiscal year pursuant to section 371(b)(1)(B). However, \$92,236 thousand in unobligated fiscal year 2010 mandatory funding that was carried into fiscal year 2011 cannot be carried forward into fiscal year 2012.

² Fiscal year 2010 mandatory funding that was carried into fiscal year 2011. These funds will be obligated in fiscal year 2011 pursuant to Title III, Section 371((b)(1)(B). The Department delayed the competition for new awards in this program until fiscal year 2011.

PROGRAM PERFORMANCE INFORMATION

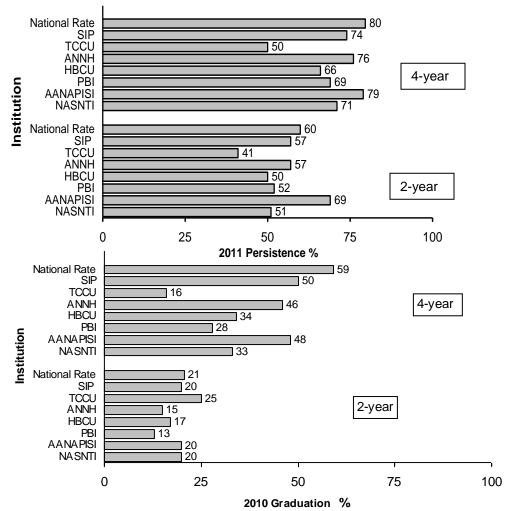
Performance Measures

This section presents selected program performance information, including, for example, GPRA goals, objectives, measures, and performance targets and data, and an assessment of the progress made toward achieving program results. Achievement of program results is based on

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the cumulative effect of the resources provided in previous years and those requested in FY 2013 and future years, and the resources and efforts invested by those served by the programs.

AANAPISI grantee institutions had the highest persistence rates in 2011 for 4-year and 2-year Title III institutions—79 and 69 percent versus national rates of 79.6 percent and 59.9 percent, respectively. SIP grantee institutions had the highest graduation rates for 4-year institutions—50 percent versus national rates of 59.1 percent in 2010. TCCU grantee institutions had the highest graduation rates at 2-year institutions—25 percent—exceeding the national graduation rate at 2-year public and private schools (20.8 percent) in 2010. The performance results at AANAPISI grantee institutions do not provide a clear picture because many diverse subgroups make up the AANAPI population. The educational results of low-achievement subgroups are overshadowed by others in the same category that have high-achievement levels. All national persistence and graduation rates reflected below are estimates based on preliminary data from NCES/Integrated Postsecondary Education Data Systems (IPEDS) and subject to minor changes.



Persistence and Graduation Rates at Title III Institutions

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Goal: To improve the capacity of minority-serving institutions, which traditionally have limited resources and serve large numbers of low-income and minority students, to improve student success, and to provide high-quality educational opportunities for their students.

Objective: Maintain or increase the enrollment, persistence, and graduation rates at minorityserving institutions.

Enrollment Measure: The percentage change, over the 5-year grant period, of the number of full-time degree-seeking undergraduates enrolled at Strengthening Institutions Program (SIP) institutions.

Year	Target	Actual
2008		5.1 (4-year change)
2013	6.4	

Persistence Measure (4-year): The percentage of first-time, full-time degree-seeking undergraduate students at 4-year SIP institutions who were in their first year of postsecondary enrollment in the previous year and are enrolled in the current year at the same SIP institution.

Persistence Measure (2-year): The percentage of first-time, full-time degree-seeking undergraduate students at 2-year SIP institutions who were in their first year of postsecondary enrollment in the previous year and are enrolled in the current year at the same SIP institution.

Year	4-year Target	4-year Actual	2-year Target	2-year Actual
2008		71.0		61.0
2009	72.0	75.0	61.0	59.0
2010	72.0	76.0	62.0	60.0
2011	72.0	74.0	62.0	57.0
2012	73.0		62.0	
2013	73.0		62.0	

Graduation Measure (4-year): The percentage of first-time, full-time degree-seeking undergraduate students enrolled at 4-year SIPs graduating within 6 years of enrollment.

Graduation Measure (2-year): The percentage of first-time, full-time degree-seeking undergraduate students enrolled at 2-year SIPs graduating within 3 years of enrollment.

Year	4-year Target	4-year Actual	2-year Target	2-year Actual
2008	48.0	54.0	26.0	21.0
2009	48.5	55.0	20.0	21.0
2010	49.5	50.0	22.0	20.0
2011	50.0		23.0	
2012	50.5		23.0	
2013	51.0		24.0	

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Additional information: The Department recast the measure of long-term enrollment in 2008 to focus on changes in enrollment rather than the absolute numbers of students enrolled. The new measure uses the same NCES/IPEDS fall enrollment data for all full-time degree-seeking undergraduate students used by the former measure except that the new measure tracks program enrollment at the beginning of, and 1 year after the end of, each 5-year grant period. The percentage change is calculated against the base year. There are no intermediate annual targets. The Department will only assess progress against targets periodically (about every 5 years). Student enrollment at SIP grantee institutions in 2008 (402,507) was used to calculate the percentage change against student enrollment at SIP institutions in the base year 2004 (382,890). The target for 2013 will be used to measure success for the 5-year grant period 2008-2012 and was developed in late 2008. Thus far, the change in SIP enrollment for fiscal years 2008-2011 is 17.4 percent. The enrollment data presented here takes into account student enrollment for the full set of SIP institutions receiving continuation grants.

Persistence at 4-year SIP institutions is comparable to persistence rates at 4-year public and private schools (79.6 percent). The current performance level for 2-year SIP institutions is 3 percentage points lower than the rate for all 2-year public and private schools nationally (59.9 percent) and is comparable to the 2-year persistence rate at ANNH grantee institutions (57 percent). Persistence data for 2012 will be available in December 2012.

The targets on the 4-year graduation measure for fiscal year 2010 and beyond will serve to gradually narrow the gap between program and national (59.1 percent) performance. Graduation data for 2010-2011 will be available in December 2012.

Enrollment Measure: The percentage change, over the 5-year grant period, of the number of full-time degree-seeking undergraduate students enrolled at TCCUs.

Year	Target	Actual
2008		24.3
2013	24.0	

Persistence Measure (4-year): The percentage of first-time, full-time degree-seeking undergraduate students at 4-year TCCUs who were in their first year of postsecondary enrollment in the previous year and are enrolled in the current year at the same TCCU.

Persistence Measure (2-year): The percentage of first-time, full-time degree-seeking undergraduate students at 2-year TCCUs who were in their first year of postsecondary enrollment in the previous year and are enrolled in the current year at the same TCCU.

Year	4-year Target	4-year Actual	2-year Target	2-year Actual
2008		47.0		59.0
2009		45.0		46.0
2010	48.0	51.0	50.0	54.0
2011	49.0	50.0	51.0	41.0
2012	49.0		51.0	
2013	50.0		52.0	

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Graduation Measure (4-year): The percentage of first-time, full-time degree-seeking undergraduate students enrolled at 4-year TCCUs graduating within 6 years of enrollment.

Graduation Measure (2-year): The percentage of first-time, full-time degree-seeking undergraduate students enrolled at 2-year TCCUs graduating within 3 years of enrollment.

Year	4-year Target	4-year Actual	2-year Target	2-year Actual
2008	32.0	15.0	29.0	27.0
2009	37.0	14.0	23.0	31.0
2010	37.0	16.0	27.0	25.0
2011	37.0		27.0	
2012	16.5		28.0	
2013	17.0		28.0	

Additional information: The Department recast the measure of long-term enrollment in 2008 to focus on changes in enrollment rather than the absolute numbers of students enrolled. The new measure uses the same NCES/IPEDS fall enrollment data for all full-time degree-seeking undergraduate students used by the former measure except that the new measure tracks program enrollment at the beginning of, and 1 year after the end of, each 5-year grant period. The percentage change is calculated against the base year. There are no intermediate annual targets. The Department will only assess progress against targets periodically (about every 5 years). Student enrollment at TCCUs in 2008 (9,666) was used to calculate the percentage change against student enrollment at TCCUs in the base year 2003 (7,776). The target for 2013 will be used to measure success for the 5-year grant period 2008-2012 and was developed in late 2008. Thus far, the change in TCCUs enrollment for fiscal years 2008-2011 is 32 percent.

This is the second year in a row that 2-year TCCUs exceeded the persistence rate. The TCCU program and the SIP program are the only Title III programs to exceed the program targets set for 4-year persistence. However, persistence at 4-year TCCU institutions (50 percent) and 2-year TCCU institutions (41 percent) currently lag far behind national persistence rates for 4-year public and private schools (79.6 percent) and 2-year public and private schools (59.9 percent). The targets for fiscal year 2010 and beyond are set at levels that will gradually reduce this gap. However, as there are only eight 4-year TCCUs receiving program funding, the national comparison may not necessarily be meaningful.

Data for only six 4-year grantees were used to calculate the graduation rate for 2010; while the number of 2-year degree-seeking students increased by 14 percent, the number of students who graduated within 3 years fell below the 2009 level. Two-year TCCUs did not meet the graduation target set for 2010, yet exceeded the national graduation rate for 2010 by 4 percentage points. Four-year TCCU grantee institutions had the lowest graduation rate of 4-year Title III institutions. Graduation data for 2010-2011 will be available in December 2012. Performance data for these measures are derived from electronic annual performance reports from program grantees and NCES/IPEDS. IPEDS data are reported by all institutions participating in these programs and are subject to NCES consistency and validity checks.

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Enrollment Measure: The percentage change, over the 5-year grant period, of the number of full-time degree-seeking undergraduate students enrolled at ANNH institutions.

Year	Target	Actual
2008		-1.7
2013	0	

Persistence Measure (4-year): The percentage of first-time, full-time degree-seeking undergraduate students at 4-year ANNH-serving institutions who were in their first year of postsecondary enrollment in the previous year and are enrolled in the current year at the same ANNH-serving institution.

Persistence Measure (2-year): The percentage of first-time, full-time degree-seeking undergraduate students at 2-year ANNH-serving institutions who were in their first year of postsecondary enrollment in the previous year and are enrolled in the current year at the same ANNH-serving institution.

Year	4-year Target	4-year Actual	2-year Target	2-year Actual
2009		68.0		57.0
2010		75.0		63.0
2011		76.0		57.0
2012	76.5		59.0	
2013	77.0		59.5	

Graduation Measure (4-year): The percentage of first-time, full-time degree-seeking undergraduate students enrolled at 4-year ANNH institutions who graduate within 6 years of enrollment.

Graduation Measure (2-year): The percentage of first-time, full-time degree-seeking undergraduate students enrolled at 2-year ANNH institutions who graduate within 3 years of enrollment.

Year	4-year Target	4-year Actual	2-year Target	2-year Actual
2008	28.0	43.0	16.0	15.0
2009	29.0	43.0	16.0	14.0
2010	29.0	46.0	16.0	15.0
2011	30.0		16.0	
2012	46.5		16.0	
2013	47.0		16.0	

Additional information: The Department recast the measure of long-term enrollment in 2008 to focus on changes in enrollment rather than the absolute numbers of students enrolled. The new measure uses the same NCES/IPEDS fall enrollment data for all full-time degree-seeking undergraduate students used by the former measure except that the new measure tracks program enrollment at the beginning of, and 1 year after the end of, each 5-year grant period. The percentage change is calculated against the base year. There are no intermediate annual targets. The Department will only assess progress against targets periodically (about every

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5 years). Student enrollment at ANNH-serving institutions in 2008 (13,407) was used to calculate the percentage change against student enrollment at ANNH-serving institutions in the base year 2003 (13,638). The target for 2013 will be used to measure success for the 5-year grant period 2008-2012 and was developed in late 2008. Thus far, the change in ANNH enrollment for fiscal years 2008-2011 is 8.3 percent.

The persistence rate at 2-year ANNH grantee institutions (57 percent) fell below the 2010 rate (63 percent). The 2011 persistence rate at 4-year ANNH grantee institutions (76 percent) and 2-year institutions (57 percent) compare favorably to the national persistence rate at 4-year public and private schools (79.6 percent) and 2-year public and private schools (59.9 percent).

Data for only three 4-year grantees were used to calculate the graduation rate for 2010. Graduation rates at 4-year ANNHs (46 percent) exceeded the target set for 2010; however, lags far behind national graduation rates at 4-year public and private schools (59.1 percent). Graduation data for 2010-2011 will be available in December 2012. Performance data for these measures are derived from electronic annual performance reports from program grantees and NCES/IPEDS. IPEDS data are reported by all institutions participating in these programs and are subject to NCES consistency and validity checks.

Enrollment Measure: The percentage change, over the 5-year grant period, of the number of full-time degree-seeking undergraduates enrolled at HBCUs.

Year	Target	Actual
2008		8.0
2013	8.0	

Persistence Measure (4-year): The percentage of first-time, full-time degree-seeking undergraduate students at 4-year HBCUs who were in their first year of postsecondary enrollment in the previous year and are enrolled in the current year at the same HBCU.

Persistence Measure (2-year): The percentage of first-time, full-time degree-seeking undergraduate students at 2-year HBCUs who were in their first year of postsecondary enrollment in the previous year and are enrolled in the current year at the same HBCU.

Year	4-year Target	4-year Actual	2-year Target	2-year Actual
2008		66.0		56.0
2009	67.0	66.0	56.0	52.0
2010	67.5	68.0	56.5	53.0
2011	68.0	66.0	56.5	50.0
2012	68.5		57.0	
2013	69.0		57.0	

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Graduation Measure (4-year): The percentage of first-time, full-time degree-seeking undergraduate students enrolled at 4-year HBCUs graduating within 6 years of enrollment.

Graduation Measure (2-year): The percentage of first-time, full-time degree-seeking undergraduate students enrolled at 2-year HBCUs graduating within 3 years of enrollment.

Year	4-year Target	4-year Actual	2-year Target	2-year Actual
2008	39.0	35.0		15.0
2009	40.0	34.0	14.0	18.0
2010	40.0	34.0	14.5	17.0
2011	40.0		15.0	
2012	40.0		16.0	
2013	40.0		16.5	

Additional information: The Department recast the measure of long-term enrollment in 2008 to focus on changes in enrollment rather than the absolute numbers of students enrolled. The new measure uses the same NCES/IPEDS fall enrollment data for all full-time degree-seeking undergraduate students used by the former measure except that the new measure tracks program enrollment at the beginning of, and 1 year after the end of, each 5-year grant period. The percentage change is calculated against the base year. There are no intermediate annual targets. The Department will only assess progress against targets periodically (about every 5 years). Student enrollment at HBCUs in 2008 (216,207) was used to calculate the percentage change against student enrollment at HBCUs in the base year 2003 (200,369). The target for 2013 will be used to measure success for the 5-year grant period 2008-2012 and was developed in late 2008. The target of 8 percent for fiscal year 2013 reflects an anticipated level of future growth equal to that experienced during the fiscal year 2003-2008 timeframe. Thus far, the change in HBCU enrollment for fiscal years 2008-2011 is 6.6 percent.

Persistence rates at 4-year HBCUs (66 percent) and 2-year HBCUs (50 percent) currently lag behind national persistence rates for 4-year public and private schools (79.6 percent) and 2-year public and private schools (59.9 percent). However, the 2-year persistence rate at HBCUs compares favorably to the rate at 2-year PBI grantee institutions (52 percent) and NASNTI grantee institutions (51 percent). Persistence data for 2012 will be available December 2012.

The graduation rate for HBCUs falls short of the national rate of 20.8 percent for 2-year institutions by just under by 4 percentage points. Graduation data for 2010-2011 will be available in December 2012. Performance data for these measures are derived from electronic annual performance reports from grantees and NCES/IPEDS. IPEDS data are reported by all institutions participating in these programs and are subject to NCES consistency and validity checks.

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Enrollment Measure: The percentage change, over the 5-year grant period, of the number of full-time graduate students enrolled at HBGIs.

Year	Target	Actual
2008		13.0
2013	13.0	

Degree Completion Measure: The number of PhDs, first professional, and Master's degrees awarded at HBGIs.

Year	Target	Actual
2008	4,588	4,335
2009	4,680	6,358
2010	4,774	6,459
2011	4,870	
2012	4,967	
2013	5,066	

Additional information: The Department recast the measure of long-term enrollment in 2008 to focus on changes in enrollment rather than the absolute numbers of students enrolled. The new measure uses the same NCES/IPEDS fall enrollment data for all full-time graduate students as the former measure except that the new measure tracks program enrollment at the beginning of, and 1 year after the end of, each 5-year grant period. The percentage change is calculated against the base year. There are no intermediate annual targets. The Department will only assess progress against targets periodically (about every 5 years). Student enrollment at HBGIs in 2008 (11,144) was used to calculate the percentage change against student enrollment at HBGIs in the base year 2003 (9,860). The target for 2013 will be used to measure success for the 5-year grant period 2008-2012 and was developed in late 2008. The target of 13 percent for fiscal year 2013 reflects an anticipated level of future growth equal to that experienced during the fiscal year 2003-2008 timeframe. Achieving this target will require annual increases of almost 2.5 percent. Thus far, the change in HBGI enrollment for fiscal years 2008-2011 is 7 percent.

The program exceeded the target set for 2010 for degree completion. Data for 2011 will be available in December 2012. Performance data for these measures are derived from electronic annual performance reports from program grantees and NCES/IPEDS. IPEDS data are reported by all institutions participating in these programs and are subject to NCES consistency and validity checks.

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Enrollment Measure: The percentage change of the number of full-time degree-seeking undergraduate students enrolled at PBIs.

Year	Target	Actual
2009		14.7 (1-year change)
2015	TBD	

Persistence Measure (4-year): The percentage of first-time, full-time degree-seeking undergraduate students at 4-year PBIs who were in their first year of postsecondary enrollment in the previous year and are enrolled in the current year at the same PBI.

Persistence Measure (2-year): The percentage of first-time, full-time degree-seeking undergraduate students at 2-year PBIs who were in their first year of postsecondary enrollment in the previous year and are enrolled in the current year at the same PBI.

Year	4-year Target	4-year Actual	2-year Target	2-year Actual
2010		73.0		49.0
2011		69.0		52.0
2012	72.0		54.0	
2013	72.5		54.5	

Graduation Measure (4-year): The percentage of first-time, full-time degree-seeking undergraduate students enrolled at 4-year PBIs who graduate within 6 years of enrollment.

Graduation Measure (2-year): The percentage of first-time, full-time degree-seeking undergraduate students enrolled at 2-year PBIs who graduate within 3 years of enrollment.

Year	4-year Target	4-year Actual	2-year Target	2-year Actual
2009		40.0		9.0
2010		28.0		13.0
2011				
2012	29.0		13.0	
2013	29.5		13.5	

Additional information: This program received its first year of funding in 2008. Data for the 2010 graduation rate and the 2011 persistence rate are from PBI grantees who received a new award in 2010 in the discretionary PBI program. No funding was awarded in the mandatory PBI program in 2010 because the Department delayed the competition for new awards until fiscal year 2011 to ensure that all potential applicants had the opportunity to apply for designation of eligibility prior to the announcement for new awards. For enrollment, the percentage change is calculated against the base year. There are no intermediate annual targets. Future progress will be assessed against targets periodically (about every 5 years). Student enrollment at PBI grantee institutions in 2009 (57,334) was used to calculate the percentage change against student enrollment at PBIs in the base year 2008 (49,980). The target for 2015 will be developed as soon as data are available and will be used to measure success for the 5-year grant period 2010-2014. Thus far, the change in enrollment for fiscal years 2010-2011 is 5.6 percent.

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The 2011 persistence rates at 4-year and 2-year PBI grantee institutions lag behind the national 2011 persistence rates. While the 2010 graduation rate at 4-year PBIs (28 percent) is higher than the 4-year graduation rate at TCCU grantee institutions (16 percent), the 4-year graduation rate at PBI grantee institutions lags far behind the national rate for 4-year public and private schools (59.1 percent). Two-year PBI grantee institutions have the lowest 2-year graduation rate among the Title III grantee institutions. Graduation data for 2010-2011 will be available in December 2012 at which time targets will be developed. Performance data for these measures are derived from electronic annual performance reports from program grantees and NCES/IPEDS. IPEDS data are reported by all institutions participating in these programs and are subject to NCES consistency and validity checks.

Although the discretionary (formula) and mandatory (competitive) PBI programs have significantly different activities these programs have similar performance measures designed to increase enrollment, persistence, and graduation rates at PBIs.

Enrollment Measure: The percentage change of the number of full-time degree-seeking undergraduate students enrolled at AANAPISIs.

Year	Target	Actual
2009		-2.5 (1-year change)
2015	TBD	

Persistence Measure (4-year): The percentage of first-time, full-time degree-seeking undergraduate students at 4-year AANAPISIs who were in their first year of postsecondary enrollment in the previous year and are enrolled in the current year at the same AANAPISI.

Persistence Measure (2-year): The percentage of first-time, full-time degree-seeking undergraduate students at 2-year AANAPISIs who were in their first year of postsecondary enrollment in the previous year and are enrolled in the current year at the same AANAPISI.

Year	4-year Target	4-year Actual	2-year Target	2-year Actual
2010		90.0		73.0
2011		79.0		69.0
2012	80.0		70.0	
2013	80.0		70.0	

Graduation Measure (4-year): The percentage of first-time, full-time degree-seeking undergraduate students enrolled at 4-year AANAPISIs who graduate within 6 years of enrollment.

Graduation Measure (2-year): The percentage of first-time, full-time degree-seeking undergraduate students enrolled at 2-year AANAPISIs who graduate within 3 years of enrollment.

Year	4-year Target	4-year Actual	2-year Target	2-year Actual
2009		77.0		26.0
2010		48.0		20.0
2011				
2012	48.0		23.0	
2013	48.5		23.0	

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Additional information: This program received its first year of funding in 2008. Recent data are from nine grantees who received funding in the discretionary AANAPISI program in 2010 six 2-year institutions and three 4-year institutions. No funding was awarded in the mandatory AANAPISI program in 2010 because the Department delayed the competition for new awards until fiscal year 2011 to ensure that all potential applicants had the opportunity to apply for designation of eligibility prior to the announcement for new awards. For enrollment, the percentage change is calculated against the base year. There are no intermediate annual targets. Future progress will be assessed against targets periodically (about every 5 years). Student enrollment at AANAPISI grantee institutions in 2009 (38,014) was used to calculate the percentage change against student enrollment at AANAPISIs in the base year 2008 (38,981). The target for 2015 will be developed as soon as data are available and will be used to measure success for the 5-year grant period 2010-2014. Thus far, the change in enrollment for fiscal years 2010-2011 is 6.4 percent.

AANAPISIs exceeded the national persistence rate for 2-year public and private schools (59.9 percent), the only Title III program to do so. The 4-year persistence rate at AANAPISI grantee institutions (79 percent) compares favorably to the persistence rate at 4-year SIP grantee institutions. The 4-year persistence rate (79 percent) is comparable to the national rate at 4-year public and private schools (79.6 percent).

The 2-year graduation rate at AANAPISI grantee institutions (20 percent) is comparable to the 2-year rate at SIP and NASNTI grantee institutions (20 percent each). Performance data for these measures are derived from electronic annual performance reports from program grantees and NCES/IPEDS. IPEDS data are reported by all institutions participating in these programs and are subject to NCES consistency and validity checks.

Enrollment Measure: The percentage change of the number of full-time degree-seeking undergraduate students enrolled at NASNTIS.

Year	Target	Actual
2009		9.0 (1-year change)
2015	TBD	

Persistence Measure (4-year): The percentage of first-time, full-time degree-seeking undergraduate students at 4-year NASNTIs who were in their first year of postsecondary enrollment in the previous year and are enrolled in the current year at the same NASNTI.

Persistence Measure (2-year): The percentage of first-time, full-time degree-seeking undergraduate students at 2-year NASNTIs who were in their first year of postsecondary enrollment in the previous year and are enrolled in the current year at the same NASNTI.

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Year	4-year Target	4-year Actual	2-year Target	2-year Actual
2010		64.0		57.0
2011		71.0		51.0
2012	71.5		52.0	
2013	72.0		52.5	

Graduation Measure (4-year): The percentage of first-time, full-time degree-seeking undergraduate students enrolled at 4-year NASNTIs who graduate within 6 years of enrollment.

Graduation Measure (2-year): The percentage of first-time, full-time degree-seeking undergraduate students enrolled at 2-year NASNTIs who graduate within 3 years of enrollment.

Year	4-year Target	4-year Actual	2-year Target	2-year Actual
2009		33.0		17.0
2010		33.0		20.0
2011				
2012	33.5		20.0	
2013	34.0		20.5	

Additional information: This program received its first year of funding in 2008. Similar to the AANAPISI program, recent data in the NASNTI program are from grantees who received funding in the discretionary NASNTI program in 2010—four 2-year institutions and three 4-year institutions. No funding was awarded in the mandatory NASNTI program in 2010 because the Department delayed the competition for new awards until fiscal year 2011 to ensure that all potential applicants had the opportunity to apply for designation of eligibility prior to the announcement for new awards. For enrollment, the percentage change is calculated against the base year. There are no intermediate annual targets. Future progress will be assessed against targets periodically (about every 5 years). Student enrollment at NASNTI grantee institutions in 2009 (15,970) was used to calculate the percentage change against student enrollment at NASNTIs in the base year 2008 (14,646). The target for 2015 will be developed as soon as data are available and will be used to measure success for the 5-year grant period 2010-2014. Thus far, the change in enrollment for fiscal years 2010-2011 is 11.2 percent.

The 2-year persistence rate at NASNTI grantee institutions compares favorably to the rate at 2-year PBI grantee institutions (52 percent) and HBCUs (50 percent). The 2-year graduation rates in NASNTI are comparable to the 2-year graduation rates in SIP and the AANAPISI program. However, as there are only a total of seven grantees receiving program funding in 2010, the national comparison may not necessarily be meaningful. Graduation data for 2010-2011 will be available in December 2012 at which time targets will be developed. Performance data for these measures are derived from electronic annual performance reports from program grantees and NCES/IPEDS. IPEDS data are reported by all institutions participating in these programs and are subject to NCES consistency and validity checks.

Enrollment Measure: The percentage change in the number of full-time, degree-seeking minority undergraduate students at MSEIP grantee institutions enrolled in the fields of engineering or physical or biological sciences, compared to the average minority enrollment in the same fields in the three-year period immediately prior to the beginning of the current grant.

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Year	Target	Actual
2007		4.3
2009	5.0	-7.0
2011	5.0	
2013	5.0	

Graduation Measure: The percentage of minority students enrolled at 4-year minority-serving institutions in the fields of engineering or physical or biological sciences who graduate within 6 years of enrollment.

Year	Target	Actual
2008		54.8
2009	45.0	
2010	46.0	
2011	46.0	
2012	47.0	
2013	47.0	

Additional information: The enrollment percentage change of -7.0 reported for fiscal year 2009 was calculated by comparing the average of enrollment in field in fiscal year 2005 and fiscal year 2007 to enrollment in field in fiscal year 2009. The decrease in the enrollment rate from 2005 to 2009 is largely the result of a significant decline in enrollment of minority students over this period in a single school (over 2,000 students). Also, the classification of enrollments into fields of study may not be very reliable, with many students unsure of their major upon enrolling. There were no data for fiscal year 2008 and no data will be available for fiscal year 2010 because enrollment data by field of study is provided only biennially in IPEDS. Data for fiscal year 2011 will be available in September 2012.

The graduation rate represented in the MSEIP measure is not calculated in the same manner as defined in IPEDS (the total number of completers within 150 percent of normal time divided by all completers). The MSEIP graduation rate is calculated using NCES/IPEDS Classification of Instructional Program (CIP) Codes developed to facilitate collection and reporting of postsecondary degree completions by major field of study using standard classifications. For 4-year institutions, fiscal year 2006 data serves as the baseline for graduation and was used to set the target for fiscal year 2009. The fiscal year 2008 4-year completion rate was calculated using data generated from 39 IPEDS CIP codes (covering 15 major fields of study) selected by the Department relevant to this program and enrollment data from IPEDS in 4 basic fields of study—math, engineering, biological sciences, and physical sciences. The total number of first or second majors awarded at 4-year MSEIP-grantee institutions in fields of study consistent with the 39 CIP codes (8,271) was divided by the total fall 2003 enrollment in the 4 basic IPEDS enrollment fields of study at 4-year MSEIP-grantee institutions (15,103). The Department has decided not to report on 2-year graduation for MSEIP, as the number of 2-year institutions among current and recent years' program grantees is too small to generate a meaningful rate.

The Master's Degree Programs for HBCUs and PBIs received its first year of funding in 2009. The Department has developed program performance measures on enrollment, completion, and time to degree for these programs. More specifically: (1) the percentage change, over the

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period between the fall of the year the grant was issued and the fall after the end of the grant period, in the number of African American and/or low-income graduate students enrolled in the academic program(s) supported by the project; (2) the percentage change, over the fall semester before, in the number of African American and/or low-income students graduating in the academic program(s) supported by the project; and (3) median time to completion of a Master's degree for African Americans and/or low-income graduate students, in the academic program(s) supported by the project during the period of the grant award. The percentage change for enrollment will be calculated against the base year. The Department will only assess progress against targets periodically (about every 6 years). Student enrollment at institutions in 2015 will be used to calculate the percentage change against student enrollment at institutions in the base year 2009. The target for 2015 will be developed as soon as data become available and will be used to measure success for the 6-year grant period 2009-2014. Baseline data for the completion and time to degree measures will be available December 2012.

Performance data for these measures will be derived from annual performance reports from program grantees.

Efficiency Measures

The Department developed a common efficiency measure for the Aid for Institutional Development programs. The 2008 calculations for TCCUs, ANNH-serving institutions, and HBCUs do not include mandatory funding, nor do they include Federal student financial aid. The Department will revise future calculations and targets to include both discretionary and mandatory funds from these programs.

Measure: Cost per successful outcome: Federal cost per undergraduate and graduate degree at SIP institutions.

Year	Target	Actual
2008		\$448
2009	\$350	413
2010	350	441
2011	350	
2012	350	
2013	350	

Measure: Cost per successful outcome: Federal cost per undergraduate degree at TCCUs.

Year	Target	Actual
2008		\$30,238
2009	\$12,500	32,733
2010	12,500	35,879
2011	12,500	
2012	12,500	
2013	12,500	

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Measure: Cost per successful outcome: Federal cost per undergraduate and graduate degree at ANNH-serving Institutions.

Year	Target	Actual
2008		\$3,394
2009	\$2,775	3,171
2010	2,775	2,259
2011	2,775	
2012	2,775	
2013	2,775	

Measure: Cost per successful outcome: Federal cost per undergraduate and graduate degree at HBCUs.

Year	Target	Actual
2008		\$7,218
2009	\$5,400	7,105
2010	5,400	7,923
2011	5,400	
2012	5,400	
2013	5,400	

Measure: Cost per successful outcome: Federal cost per graduate degree at HBGIs.

Year	Target	Actual
2008		\$13,126
2009	\$12,700	9,510
2010	12,700	
2011	12,700	
2012	12,700	
2013	12,700	

Measure: Cost per successful outcome: Federal cost per undergraduate degree at PBIs.

Year	Target	Actual
2009		\$974
2010	N/A	1,207
2011	N/A	
2012	\$1,800	
2013	1,800	

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Measure: Cost per successful outcome: Federal cost per undergraduate degree at AANAPISIs.

Year	Target	Actual
2009		\$379
2010	N/A	310
2011	N/A	
2012	\$385	
2013	385	

Measure: Cost per successful outcome: Federal cost per undergraduate degree at NASNTIs.

Year	Target	Actual
2009		\$1,395
2010	N/A	1,028
2011	N/A	
2012	\$2,150	
2013	2,150	

Additional information: These measures are calculated as the appropriation for the program divided by the number of undergraduate and graduate degrees awarded. The average cost per successful outcome for the Strengthening TCCUs program is higher, in part, because Congress has provided relatively more funds per student for this program in order to address significant infrastructure needs at these schools. A similar efficiency measure has been established for the Developing HSIs program and for Howard University. This metric may enable the Department to assess program performance across institutions with similar types of missions.

Performance on the efficiency measure exceeded the targets set for 2010 for ANNH-serving institutions and HBGIs. The Department may need to adjust targets for TCCUs and HBCUs to accommodate the influx of mandatory funding resulting from SAFRA for these programs. SAFRA makes funding for minority-serving institutions available through fiscal year 2019 under section 371 of the HEA.

For the Master's Degree Programs at HBCUs and PBIs, the Department has developed a measure of the cost of a successful outcome, where success will be defined as Master's degrees earned by African American and low-income students, in the academic programs supported by the project during the period of the grant award. Targets for this measure will be developed as soon as baseline data for 2010 become available in December 2012.

Other Performance Information

The Department initiated an Assessment of the Financial Health of Institutions Supported by Title III and Title V of the Higher Education Act in 2005. One purpose of the study was to determine whether the financial status of the institutions is improving or becoming worse and to identify what factors are related to the financial health of institutions, including whether enrollment, persistence, and graduation—the established measures for the Title III/V programs—are drivers of financial health. In addition, it was expected that the study would

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reveal whether the programs authorized by the HEA are positively affecting the institutions' financial health. However, the study was not completed because there were serious problems with the analyses in the draft report prepared by the contractor that could not be addressed before the contract expired.

The Consolidated Financial Index (CFI) was used to assess the fiscal status of the Title III institutions in this study. While the CFI was found to be correlated with student retention and graduation, the study offered only limited insight into the impact of Federal assistance on financial health, as the sample in the qualitative component was selective (with choices conditioned on existing relative strengths such as success in recruiting appropriate potential students), and the quantitative component omitted some key contextual variables. The Department will not be publishing an official report.

However, a 2009 Government Accountability Office (GAO) study on *Low-Income and Minority Serving Institutions: Management Attention to Long-standing Concerns Needed to Improve Education's Oversight of Grant Programs* found that institutions eligible to receive Title III and V grants had fewer resources, including endowment holdings and revenue from tuition and fees, and lower per student spending on equipment than ineligible institutions. They also served more students who were minority, low-income, and attended part-time. Title III and V grantees reported challenges in all 4 grant focus areas: academic quality, student support, institutional management, and fiscal stability. While nearly all grantees reported challenges related to strengthening institutional management and fiscal stability, expenditures in these areas represented less than one-quarter of all grant funds spent (almost \$385 million in fiscal year 2006).

New Department studies, drawing on previous studies, are planned to address the relationships among academic quality, financial health, institutional management, and provision of student services for minority-serving institutions as compared to other postsecondary institutions. A Department feasibility study will update the literature review and review of IPEDs and National Postsecondary Student Aid Survey data (GAO, 2009) to identify potential performance measures of academic quality, financial health, institutional management, and student services. A follow-up study will track performance measures, and identify pre-conditions for strategy choices, common implementation challenges, and successful strategies and projects to improve performance.

Aid for Hispanic-serving institutions (Higher Education Act of 1965, Title V, Parts A a and Title VIII, Part AA, Section 898)	and B; Title III, Par	t F, Section 371(o)(2)(B);	
(dollars in thousands)				
FY 2013 Authorization: Indefinite (discretionary); \$111,500 (mandatory)				
Budget Authority:				
	<u>2012</u>	<u>2013</u>	<u>Change</u>	
Developing Hispanic-serving Institutions (discretionary) (HEA V-A) Developing Hispanic-Serving Institutions	\$100,432	\$100,432	0	
Science, Technology, Engineering, and Mathematics and Articulation (mandatory) (HEA III-F) Promoting Postbaccalaureate Opportunities	100,000	100,000	0	
for Hispanic Americans (discretionary) (HEA V-B) Promoting Postbaccalaureate Opportunities	9,011	9,011	0	
for Hispanic Americans (mandatory) (HEA VIII-AA, Section 898) Total	<u>11,500</u> 220,943	<u>11,500</u> 220,943	_ <u>0</u> 0	
Discretionary Mandatory	109,443 111,500	109,443 111,500	0 0	

PROGRAM DESCRIPTION

The Aid for Hispanic-serving Institutions programs provide grants for direct support to institutions of higher education (IHEs) that educate a disproportionate share of Hispanic Americans. These Hispanic-Serving Institutions (HSIs) are defined as institutions that have an enrollment of undergraduate full-time equivalent students that is at least 25 percent Hispanic.

The Developing Hispanic-serving Institutions program, authorized under Title V of HEA, is designed to expand and enhance the academic offerings, program quality, and institutional stability of the colleges and universities that are educating a large percentage of Hispanic college students.

Grants of up to 5 years in duration are awarded competitively to HSIs to enable these institutions to improve and expand their capacity to serve Hispanic and low-income students. Individual development grants support efforts to resolve institutional problems. Cooperative arrangement development grants between two or more IHEs support efforts to resolve institutional problems common to the IHEs. Cooperative arrangement development grants enable IHEs to combine their resources to better achieve institutional goals. In addition, 1-year planning grants may be awarded for the preparation of plans and applications for a grant under this program.

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HSIs may use their funds to plan, develop, and implement activities that encourage: faculty and academic program development; better management of funds and administration; construction and maintenance of instructional facilities; student services; the establishment of a program of teacher education designed to qualify students to teach in public schools; establishment of community outreach programs that encourage elementary and secondary school students to develop the academic skills and the interest to pursue postsecondary education; and creating or improving facilities for Internet or other distance learning academic instruction, including purchase or rental of telecommunications technology equipment and services. Also, HSIs may use no more than 20 percent of the grant funds to establish or increase an institution's endowment fund. The endowment funds must be matched at a rate of one non-Federal dollar for each Federal dollar. If an institution receives funding under this program, it cannot receive funding under Part A or Part B of Title III.

The <u>HSI STEM and Articulation Program</u> is designed to increase the number of Hispanic and other low-income students attaining degrees in fields of science, technology, engineering, and mathematics (STEM) and to develop model transfer and articulation agreements between 2-year and 4-year HSIs in such fields. The Student Aid and Fiscal Responsibility Act (SAFRA) amended the Higher Education Act of 1965 to provide \$100 million in mandatory funding per year for fiscal years 2010 through 2019 for this program.

<u>Promoting Postbaccalaureate Opportunities for Hispanic Americans</u> program, authorized under Title V of HEA, seeks to help Hispanic Americans gain entry into and succeed in graduate study, a level of education in which they are underrepresented. To be eligible to apply, an institution of higher education must be an HSI that offers a postbaccalaureate certificate or postbaccalaureate degree-granting program.

The Higher Education Opportunity Act amended the Higher Education Act of 1965 to provide \$11.5 million in mandatory funding for this program for 5 years beginning in fiscal year 2009. HSIs may apply for competitive 5-year grants, which are to be used to improve postbaccaulareate offerings. Institutions receiving grants under this program may also receive funds under Title V, Part A.

Authorized activities include: purchasing, renting, or leasing scientific or laboratory equipment used for educational purposes; construction, maintenance, renovation and facilities improvement, including telecommunications; purchasing library books, periodicals, journals, and other educational materials, including telecommunications program materials; supporting low-income postbaccalaureate students through outreach programs, academic support services, mentoring, and student financial assistance; supporting faculty exchanges, development, and research, as well as curricular development and academic instruction; the creation or improvement of facilities for Internet or other distance education technologies; and collaboration with other IHEs to expand postbaccalaureate offerings. Other activities germane to the promotion of postbaccalaureate study at HSIs are permissible, provided that they contribute to the overall purpose of the program and are approved by the Department.

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Funding levels for the past 5 fiscal years were:

	(dollars in thousands)
2008	\$193,256 ¹
2009	
2010	
2011	
2012	

¹ Includes \$100,000 thousand in mandatory funds.

² Includes \$111,500 thousand in mandatory funds.

FY 2013 BUDGET REQUEST

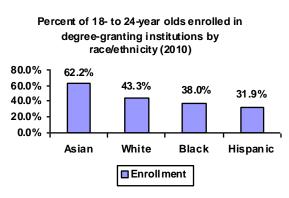
The Administration requests \$100.4 million for the Developing Hispanic-serving Institutions (HSIs) program and \$9.0 million for the Promoting Postbaccalaureate Opportunities for Hispanic Americans (PPOHA) program, level with 2012. In addition, mandatory funding totaling \$11.5 million is provided for the Promoting Postbaccalaureate Opportunities for Hispanic Americans program under Title VIII, Part AA of the HEA and mandatory funding totaling \$100 million is provided for the HSI STEM and Articulation program under Title III, Part F of the HEA. These mandatory funds are not part of the Administration's fiscal year 2013 request.

In 1976, about 383,800 Hispanic Americans attended degree-granting institutions of higher education. Since then, Hispanic enrollment has grown steadily, reaching 2.5 million in 2009. Hispanics constitute the largest minority group in the Nation, 16 percent of the total U.S. population. As of 2010, the United States was home to 50.5 million Hispanic people. More than half the growth in the total US population between 2000 and 2010 was due to the increase in the Hispanic population. The Census Bureau projects that the Hispanic American population will triple between 2008 and 2050, reaching 132.8 million and 30 percent of the overall population.

Hispanics have made significant gains in education over the last several decades. This increase in Hispanic enrollment is being driven by population growth and by increasing proportions of the population enrolling in colleges and universities. In 1976, Hispanics represented 3.7 percent of the undergraduate enrollment; in 2009, they represented 11.6 percent of the undergraduate enrollment. From 2009 to 2010, the enrollment of

Hispanics age 18 to 24 in undergraduate and graduate programs grew by 24 percent, while population growth among college-age Hispanics during the same period was only 7 percent.

Although Hispanics have made significant gains in education, their enrollment rates and degree attainment remain



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lower than those of their non-Hispanic peers. In 2010, only 31.9 percent of all Hispanics in the age group 18-24 years were enrolled in degree-granting institutions, compared to 62.2 percent of Asian peers, 43.3 percent of all non-Hispanic White peers, and 38.0 percent of Black peers (see graph). In 2006-2007, Hispanics earned 7.5 percent of bachelor's degrees, 5.8 percent of master's degrees, and 3.4 percent of PhDs awarded in the United States despite constituting over 15 percent of the total national population.

The Aid for Hispanic-serving Institutions programs provide critically needed support to carry out activities designed to improve the educational outcomes for low-income, minority, and other institutions with a significant share of Hispanic enrollment. HSIs enroll only 7 percent of all postsecondary students, but they enroll 54 percent of all Hispanic undergraduates. Because of the unique role these institutions play, they are vital to the improvement of Hispanic Americans' educational attainment.

The 2013 request, combined with the mandatory funding available through Title VIII, Part AA and Title III, Part F of the HEA, is intended to help close the achievement gap between HSI and non-HSI students.

Measures	<u>2011</u>	<u>2012</u>	<u>2013</u>
Developing HSIs			
Discretionary Funding: Individual Development awards: Number of new awards Average new award Total new award funding	9 \$552 \$4,970	13 \$572 \$7,439	16 \$572 \$9,160
Number of NCC awards Average NCC award Total NCC award funding	137 \$590 \$80,815	125 \$572	115 \$572
Cooperative Arrangement awards: Number of new awards Average new award	4 \$700	\$71,522 6 \$706	\$65,780 5 \$700
Total new award funding Number of NCC awards Average NCC award Total NCC award funding	\$2,800 23 \$687 \$15,810	\$4,238 27 \$601 \$16,229	\$3,500 33 \$636 \$20,988
Peer review of new award applications	0	\$1,004	\$20,988
Total award funding Total number of awards	\$104,395 173	\$100,432 171	\$100,432 169

PROGRAM OUTPUT MEASURES (dollars in thousands)

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HSI STEM and Articulation ProgramsMandatory funding: Individual Development awards: Number of new awards800Number of new awards8000Average new award\$81200Total new award funding\$64,99400Number of NCC awards08080Average NCC awards0\$810\$811Total NCC award funding0\$64,795\$64,916Cooperative Arrangement awards: Number of new awards:3100Average new award\$1,11800Average new award funding\$34,66100Number of NCC awards0\$34,6610
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Total new award funding\$34,66100Number of NCC awards03131
Number of NCC awards 0 31 31
Average NCC award 0 \$1,136 \$1,132 Total NCC award funding 0 \$35,205 \$35,084
Peer review of new award applications \$345 0 0
Total award funding\$100,000 1\$100,000\$100,000Total number of awards111111111
Promoting Postbaccalaureate Opportunities for Hispanic Americans Discretionary funding:
Number of NCC awards 20 20 20
Average NCC award \$467 \$451 \$451
Total NCC award funding \$9,336 \$9,011 \$9,011
Total discretionary funding \$9,336 \$9,011 \$9,011
Total discretionary awards202020

¹ Fiscal year 2010 mandatory funds were carried over into fiscal year 2011 as permitted by section 371(b)(1)(B) of the HEA. The Department delayed the competition for new awards in this program until fiscal year 2011. On August 13, 2010, the Department published a notice in the Federal Register (75 FR 49484) reopening the period for submitting an application for a designation of eligibility under Titles III and V of the HEA. The limited reopening was intended to ensure that all potential applicants to the AANAPISI, NASNTI, HSI-STEM, and PBI mandatory programs had the opportunity to submit applications for eligibility prior to the announcement of these competitions. The initial designation of eligibility was published in the Federal Register (74 FR 64059-64062) on December 7, 2009, with a January 6, 2010, deadline date for submission of applications. Funding for these programs was enacted in SAFRA on March 30, 2010, well after the January 6 deadline for Title III/V designation of eligibility.

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Measures	<u>2011</u>	<u>2012</u>	<u>2013</u>
Promoting Postbaccalaureate Opportunities for Hispanic Americans (cont'd) Mandatory funding:			
Number of NCC awards	22	22	22
Average NCC award	\$523	\$523	\$523
Total NCC award funding	\$11,500	\$11,500	\$11,500
Total mandatory funding	\$11,500	\$11,500	\$11,500
Total mandatory awards	22	22	22
Total PPOHA award funding	\$20,836	\$20,511	\$20,511
Total number of PPOHA awards	42	42	42
Total HSI award funding	\$225,231	\$220,943	\$220,943
Discretionary	113,731	109,443	109,443
Mandatory	111,500	111,500	111,500
Total number of HSI awards	326	324	322

PROGRAM PERFORMANCE INFORMATION

Performance Measures

This section presents selected program performance information, including, for example, GPRA goals, objectives, measures, and performance targets and data; and an assessment of the progress made toward achieving program results. Achievement of program results is based on the cumulative effect of the resources provided in previous years and those requested in FY 2013 and future years, and the resources and efforts invested by those served by this program.

Goal: To improve the capacity of minority-serving institutions, which traditionally have limited resources and serve large numbers of low-income and minority students, to improve student success, and to provide high-quality educational opportunities for their students.

Objective: Increase the enrollment, persistence, and graduation rates at Hispanic-serving institutions.

Enrollment Measure: The percentage change, over the 5-year grant period, of the number of full-time degree-seeking undergraduates enrolling at HSIs.

Year	Target	Actual
2008		11.2
2013	11	

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Persistence Measure (combined 4-year/2-year): The percentage of first-time, full-time degree-seeking undergraduate students who were in their first year of postsecondary enrollment in the previous year and are enrolled in the current year at the same HSI.

Persistence Measure (4-year): The percentage of first-time, full-time degree-seeking undergraduate students at 4-year HSIs who were in their first year of postsecondary enrollment in the previous year and are enrolled in the current year at the same HSI.

Persistence Measure (2-year): The percentage of first-time, full-time degree-seeking undergraduate students at 2-year HSIs who were in their first year of postsecondary enrollment in the previous year and are enrolled in the current year at the same HSI.

Year	4-year/2-year Target	4-year/2-year Actual	4-year Target	4-year Actual	2-year Target	2-year Actual
2008	68	69		77		63
2009	68	65		75		67
2010	69	65	78	77	64	58
2011	69	69	78	72	64	65
2012	69		78		64	
2013	70		78		65	

Graduation Measure (4-year): The percentage of first-time, full-time degree-seeking undergraduates students enrolled at 4-year HSIs graduating within 6 years of enrollment.

Graduation Measure (2-year): The percentage of first-time, full-time degree-seeking undergraduates students enrolled at 2-year HSIs graduating within 3 years of enrollment.

Year	4-year Target	4-year Actual	2-year Target	2-year Actual
2008	37	42	22	20
2009	44	42	22	19
2010	45	41	22	17
2011	45		22	
2012	46		22	
2013	46		22	

Additional Information: The Department recast the measure of long-term enrollment to focus on changes in enrollment rather than the absolute numbers of students enrolled. The new measure uses the same National Center for Education Statistics (NCES) Integrated Postsecondary Education Data Systems (IPEDS) fall enrollment data for all full-time degree-seeking undergraduate students used by the former measure except that the new measure tracks program enrollment at the beginning of, and 1 year after the end of, each 5-year grant period. The percentage change is calculated against the base year. There are no intermediate annual targets. Student enrollment at HSIs in 2008 (860,424) was used to calculate the percentage change against student enrollment at HSIs in the base year 2003 (773,859). The target of 11 percent for 2013 will be used to measure success for the 5-year grant period 2008-2012 and was developed in late 2008.

Persistence at 2-year HSIs increased in fiscal year 2011, exceeding the target of 64 percent; persistence at 4-year HSIs decreased and missed the target of 78 percent.

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Fiscal year 2010 data show that graduation rates fell for both 2-year and 4-year HSIs. Neither of the targets were met. The data are derived from grantees' electronic annual performance reports and the NCES/IPEDS. IPEDS data are reported by all institutions participating in these programs and are subject to NCES' consistency and validity checks.

Objective: Improve the year-to-year increase in enrollment and graduation rates in postbaccalaureate programs at Hispanic-serving institutions.

Enrollment Change Measure: The percentage change, over the 5-year grant period, of the number of graduate and professional students enrolled at HSI institutions.

Year	Target	Actual
2013	2.5	

Degree Change Measure: The percentage change, over the 5-year grant period, of the number of master's, doctoral and first-professional degrees and postbaccalaureate certificates awarded at HSI institutions.

Year	Target	Actual
2013	20	

Additional Information: The long-term measure for change in enrollment assesses the percentage change in enrollment at the grantee institutions over a 5-year period. For 2013, the measure will be calculated as the percentage change in the number of graduate students enrolling at the grantee institutions, using the 2008 baseline of 62,821 students. During the previous 5 years, 2003-2008, enrollment at these same institutions declined. However, in 2009, the enrollment at the 22 grantee institutions increased by 1.3 percent over the prior year. This rate of growth was used to establish the 2013 enrollment target.

The long-term measure for change in graduate degrees assesses the percentage change in degrees and certificates awarded over a 5-year period. For 2013, the measure will be calculated as the percentage change in the number of degrees and certificates awarded at the grantee institutions, using the 2008 baseline of 18,108 degrees and certificates.

Efficiency Measures

Developing HSIs: Cost per successful outcome: Federal cost per undergraduate and graduate degree at HSIs.

Year	Target	Actual	
2008		\$1,230	
2009	\$950	1,780	
2010	950	1,506	
2011	950		
2012	950		
2013	950		

Aid for Hispanic-serving institutions

Promoting Postbaccalaureate Opportunities for Hispanic Americans: Cost per successful outcome: Federal cost per master's, doctoral and first-professional degree and postbaccalaureate certificate at HSI institutions.

Year	Target	Actual	
2009		\$597	
2010	\$2,215	\$741	

Additional Information: The Developing Hispanic-serving Institutions efficiency measure is calculated by dividing the appropriation for the Developing HSIs program by the number of undergraduate and graduate degrees awarded. The Department established targets of \$950 per successful outcome for fiscal years 2009 through 2013. Fiscal year 2010 data show a marked increase in efficiency from the prior year, but efficiency has decreased since 2008. This variability is due in large part to the fact that success is defined as a bachelor's degree or higher, while many of the 2-year institutions of higher education receiving grants primarily award associate's degrees. The Department will consider adjusting the measure in fiscal year 2012. Grantee-level data analyses will be used to identify institutions that may benefit from technical training in areas such as data collection and reporting, as well as to identify promising practices for improving program performance outcomes.

The efficiency measure can also be used to assess overall program performance over time. A similar efficiency measure has been established for the Title III Aid for Institutional Development programs as well as for Howard University. This metric may enable the Department to assess program performance across institutions with similar types of missions.

The PPOHA efficiency measure is calculated by dividing the appropriation for the PPOHA program by the number of graduate degrees and certificates awarded at grantee institutions. In fiscal year 2009, when the PPOHA appropriation was \$11.5 million, grantee institutions awarded 18,826 graduate degrees. The 2010 efficiency target was established on the basis of information on the performance of 117 potentially eligible institutions in 2007 and 2008, not actual grantees, and before 2009 data became available. Rather than develop new targets based on only two data points, the Department plans to establish targets for 2013 and beyond when data for fiscal year 2011 become available.

The HSI STEM and Articulation program was initially funded by the College Cost Reduction and Access Act (CCRAA). Because funding was made available for only 2 years, the Department did not establish any performance measures for this program at that point. The passage of the Public Law 111-152 in March 2010 extended the mandatory funding for the HSI STEM program through fiscal year 2019. The following measures have been put into place, although no data have been collected to date.

(1) The percentage change, over the 5-year grant period, of the number of full-time degree-seeking undergraduates enrolled at HSIs.

(2) The percentage of first-time, full-time degree-seeking undergraduate students who were in their first year of postsecondary enrollment in the previous year and are enrolled in the current year at the same institution.

Aid for Hispanic-serving institutions

(3) The percentage of first-time, full-time degree-seeking undergraduate students enrolled at 4-year HSIs graduating within 6 years of enrollment.

(4) The percentage of first-time, full-time degree-seeking undergraduate students enrolled at 2-year HSIs graduating within 3 years of enrollment.

(5) Federal cost for undergraduate and graduate degrees at institutions in the Hispanic-Serving Institutions STEM and Articulation Programs.

Other Performance Information

The Department initiated an Assessment of the Financial Health of Institutions Supported by Title III and Title V of the Higher Education Act in 2005. One purpose of the study was to determine whether the financial status of the institutions is improving or becoming worse and to identify what factors are related to the financial health of institutions, including whether enrollment, persistence, and graduation—the established measures for the Title III/V programs—are drivers of financial health. In addition, it was expected that the study would reveal whether the programs authorized by the HEA are positively affecting the institutions' financial health. However, the study was not completed because there were problems with the analyses in the draft report prepared by the contractor that could not be addressed before the contract expired.

The Consolidated Financial Index (CFI) was used to assess the fiscal status of the Title III and V institutions in this study. While the CFI was found to be correlated with student retention and graduation, the study offered only limited insight into the impact of Federal assistance on financial health, as the sample in the qualitative component was selective (with choices conditioned on existing relative strengths such as success in recruiting appropriate potential students), and the quantitative component omitted some key contextual variables. The Department will not be publishing an official report.

However, a 2009 Government Accountability Office (GAO) study on *Low-Income and Minority Serving Institutions: Management Attention to Long-standing Concerns Needed to Improve Education's Oversight of Grant Programs* found that institutions eligible to receive Title III and V grants had fewer resources, including endowment holdings and revenue from tuition and fees, and lower per student spending on equipment than ineligible institutions. They also served more students who were minority, low-income, and attended part-time. Title III and V grantees reported challenges in all four grant focus areas: academic quality, student support, institutional management, and fiscal stability. While nearly all grantees reported challenges related to strengthening institutional management and fiscal stability, expenditures in these areas represented less than one-quarter of all grant funds spent (almost \$385 million in fiscal year 2006).

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New Department reports, drawing on previous studies, are planned to address the relationships among academic quality, financial health, institutional management, and provision of student services for minority-serving institutions as compared to other postsecondary institutions. A Department feasibility study will update the literature review and review of IPEDs and National Postsecondary Student Aid Survey data (GAO, 2009) to identify potential performance measures of academic quality, financial health, institutional management, and student services. A follow-up study will track performance measures, and identify pre-conditions for strategy choices, common implementation challenges, and successful strategies and projects to improve performance.

Additionally, the HSI STEM program includes absolute priorities related to STEM and articulation activities and one competitive preference priority for data-based decision-making. To assess the impact of the adoption of these priorities on program outcomes, the Department collects data through the annual performance report and conducts special analyses to determine the changes that occur during the course of the grant period in:

(1) The percentage of graduates receiving STEM related degrees from grantee institutions;

(2) The number of students transferring from 2-year grantee institutions to 4-year institutions; and

(3) The use of student data on enrollment, persistence, and completion by grantee institutions that select the Competitive Preference Priority in conducting project activities. Such data may include data from State longitudinal data systems or other reliable third-party resources.

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(Higher Education Act of 1965, Title VI, Parts A and B)

(dollars in thousands)

FY 2013 Authorization: Indefinite

Budget Authority:

<u>2012</u>	<u>2013</u>	<u>Change</u>
\$66,586	\$68,278	+\$1,692

PROGRAM DESCRIPTION

The International Education and Foreign Language Studies (IEFLS) Domestic Programs are designed to strengthen the capability and performance of American education in foreign languages and in area and international studies. The IEFLS programs have their origin in the National Defense Education Act of 1958 as a response to the need to strengthen instruction in foreign languages insufficiently taught in the United States as well as area and international studies.

Funds are used to support a broad range of activities under nine Domestic Programs. Grants are awarded to support centers, programs, and fellowships in institutions of higher education to increase the number of experts in foreign languages and area studies to meet national needs and to strengthen the teaching of foreign languages and international education at all levels. Prior to the beginning of each grant cycle, the Department must consult with and receive recommendations from the head officials of a wide range of Federal agencies to determine the areas of national need for expertise in foreign languages and world regions and make this list available to grant applicants. In addition, the Department must work with a variety of Federal agency heads to submit a biennial report to Congress and the public identifying areas of national need in foreign language, area, and international studies as such studies relate to government, education, business, and nonprofit needs, and a plan to address those needs. In awarding grants, the Department is required to take into account the degree to which applicants' activities address national needs and inform the public; the applicants' records of placing students into postgraduate employment, education, or training in areas of national need; and the applicants' plans to increase this number.

The Department must aid grantees in developing a survey for students who have completed programs under Title VI Foreign Language and Areas Studies program to determine postgraduate employment, education, or training. Grantees, where applicable, must administer the survey once every 2 years and report the results to the Department. Up to 1 percent of Title VI funds may be used to carry out program evaluation, national outreach, and information dissemination activities relating to the Title VI programs.

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Program legislation requires that institutions that receive funding under Title VI must provide the following information to the Department, in accordance with the requirements of Section 117 of the HEA: (1) the amount of the contribution (including cash and the fair market value of any property) received from any foreign government or from a foreign private sector corporation or foundation during any fiscal year in which the contribution exceeds \$250,000 in the aggregate; and (2) the aggregate contribution, or a significant part of the aggregate contribution, that is to be used by a center or program receiving funds under Title VI.

<u>National Resource Centers</u> support institutions of higher education (IHEs) or consortia of such institutions in establishing, operating, and strengthening advanced centers to train students, specialists, and other scholars; maintaining important library collections and related training and research facilities; conducting advanced research and development activities; establishing linkages between IHEs and other academic, governmental, and media entities; operating summer institutes in the United States or abroad; and providing outreach and consultative services at the national, regional, and local levels. Funds also support faculty, staff, and student travel in foreign areas, regions, or countries; the development and implementation of educational programs abroad for students; and projects that support students in the science, technology, engineering, and mathematics fields to achieve foreign language proficiency. National Resource Centers are funded for up to 4 years, with funds allocated on an annual basis pending satisfactory performance by the Centers and availability of funds.

<u>Foreign Language and Area Studies Fellowships Program</u> supports academic year and summer fellowships for graduate- and undergraduate-level training at IHEs having nationally recognized programs of excellence. Students apply to IHEs that have received fellowship allocations from the Department of Education. Students receiving fellowships must be individuals who are engaged:

- In an instructional program with stated performance goals for functional foreign language use or in a program developing such performance goals, in combination with area studies, international studies, or the international aspects of a professional studies program;
- In the case of an undergraduate student, in the intermediate or advanced study of a less commonly taught language; or
- In the case of a graduate student, in graduate study in connection with a program described above, including pre-dissertation level study, preparation for dissertation research, dissertation research abroad, or dissertation writing.

Before awarding a fellowship for use outside the United States, an institution must obtain approval from the Department of Education. A fellowship may be approved for use outside the United States if (1) the student is enrolled in an overseas modern foreign language program approved by the institution where the student is enrolled in the United States; or (2) the student is engaged in research that cannot be effectively done in the United States and is affiliated with an IHE or other appropriate organization in the host country. Institutions are funded for up to 4 years and, in turn, award fellowships annually to individual students on a competitive basis. Applications for awards must include an explanation of how the activities funded by the grant will reflect diverse perspectives and a wide range of views and generate debate on world regions and international affairs; and a description of how the applicant will encourage

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government service in areas of national need, as well as in areas of need in the education, business, and nonprofit sectors.

<u>Undergraduate International Studies and Foreign Language Program</u> supports IHEs or consortia of IHEs in establishing, operating, and strengthening instructional programs in international studies and foreign language at the undergraduate level. Eligible activities may include, but are not limited to, the development of a global or international studies program that is interdisciplinary in design; development of a program that focuses on issues or topics, such as international business or international health; development of an area studies program and programs in corresponding foreign languages; creation of innovative curricula that combine the teaching of international studies with professional and pre-professional studies, such as engineering; research for and development of specialized teaching materials, including language instruction, i.e., business French; establishment of internship opportunities for faculty and students in domestic and overseas settings; and development of study abroad programs.

Grantees must provide matching funds in either of the following ways: (1) cash contributions from the private sector equal to one-third of the total project costs; or (2) a combination of institutional and non-institutional cash or in-kind contributions equal to one-half of the total project costs. Applications for awards must include a description of how the applicant will provide information to students regarding federally funded scholarship programs in related areas; an explanation of how the activities funded by the grant will reflect diverse perspectives and a wide range of views and generate debate on world regions and international affairs, where applicable; and a description of how the applicant will encourage service in areas of national need, as identified by the Department of Education.

The Department may waive or reduce the required matching share for institutions that are eligible to receive assistance under Part A or Part B of Title III or under Title V of the Higher Education Act of 1965. Grant awards are normally made for 2 years. However, organizations, associations, and institutional consortia are eligible for up to 3 years of support.

International Research and Studies Program supports projects carried out by IHEs, public and private nonprofit organizations, and individuals that are designed to: determine the need for improved or increased instruction in foreign language and area and international studies; develop more effective teaching methods and standardized measures of competency; develop specialized curriculum materials; evaluate the extent to which programs that address national needs would not otherwise be offered; study and survey the uses of technology in foreign language and area and international studies programs; and determine through studies and evaluations effective practices in the dissemination of international information throughout the education community, including elementary and secondary schools. Funds also include support for evaluation of the extent to which programs funded under Title VI reflect diverse perspectives and a wide range of views and generate debate on world regions and international affairs; the systematic collection, analysis, and dissemination of data that contribute to achieving the purposes of Title VI; and support for programs or activities to make data collected, analyzed, or disseminated publicly available and easily understood. The Department funds participants through grants and contracts for up to 3 years.

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Business and International Education (BIE) Projects support IHEs in designing 2-year projects both to enhance international academic programs and to promote linkages between the IHEs and the international business community engaged in international economic activity. Eligible activities include but are not limited to: improving the business and international education curriculum of institutions to serve the needs of the business community, including the development of new programs for mid-career or part-time students; developing programs to inform the public of increasing international economic interdependence and the role of U.S. businesses within the international economic system; internationalizing curricula at the junior and community college level and at undergraduate and graduate schools of business; developing area studies and interdisciplinary international programs; establishing export education programs; conducting research and developing specialized teaching materials appropriate to business-oriented students; establishing student and faculty fellowships and internships or other training or research opportunities; creating opportunities for business and professional faculty to strengthen international skills; developing research programs on issues of common interest to IHEs and private sector organizations and associations engaged in or promoting international economic activity; establishing internships overseas to enable foreign language students to develop their foreign language skills and knowledge of foreign cultures and societies; establishing links overseas with IHEs and organizations that contribute to the educational objectives of the BIE program; and establishing summer institutes in international business, foreign areas, and other international studies designed to carry out the purposes of the BIE program.

Each application must include an assurance that, where applicable, the activities funded will reflect diverse perspectives and a wide range of views on world regions and international affairs. The Federal share of the projects cannot exceed 50 percent of the total cost.

<u>Centers for International Business Education</u> support IHEs or consortia of IHEs by paying the Federal share of the cost of planning, establishing, and operating centers that provide a comprehensive university approach to improving international business education by bringing together faculty from numerous disciplines. The Centers serve as national resources for the teaching of improved business techniques, strategies, and methodologies that emphasize the international context in which business is transacted; provide instruction in critical foreign languages and international fields needed to provide an understanding of the cultures and customs of U.S. trading partners; provide research and training in the international aspects of trade, commerce, and other fields of study; provide training to students enrolled in the institution or institutions in which a center is located; serve as regional resources to local businesses by offering programs and providing research designed to meet the international training needs of such businesses; and serve other faculty, students, and institutions of higher education located within their respective regions. Grants are made for 4 years. The Federal share of the cost of planning, establishing, and operating the Centers cannot exceed 90 percent, 70 percent, or 50 percent in the first, second, third and following years, respectively.

<u>Language Resource Centers</u> support IHEs or consortia of IHEs in improving the teaching and learning of foreign languages. The activities carried out by the Centers must include effective dissemination efforts, whenever appropriate, and may include: the conduct and dissemination of research on new and improved teaching methods (including the use of advanced educational technology) to the education community; the development, application, and dissemination of

International education and foreign language studies: Domestic programs

performance testing appropriate to an educational setting for use as a standard and comparable measurement of skill levels in all languages; the training of teachers in the administration and interpretation of the performance tests; a significant focus on the teaching and learning needs of the less commonly taught languages and the publication and dissemination of instructional materials in those languages; the development and dissemination of materials designed to serve as a resource for foreign language teachers at the elementary and secondary school levels; and the operation of intensive summer language institutes. Language Resource Centers are eligible for up to 4 years of support.

<u>American Overseas Research Centers Program</u> makes grants to consortia of IHEs to promote postgraduate research, faculty and student exchanges, and area studies. Funds may be used to pay for all or a portion of the cost of establishing or operating a center or program. Costs may include faculty and staff stipends and salaries; faculty, staff, and student travel; operation and maintenance of overseas facilities; teaching and research materials; the acquisition, maintenance, and preservation of library collections; travel for visiting scholars and faculty members who are teaching or conducting research; preparation for and management of conferences; and the publication and dissemination of material for the scholars and general public. Centers are eligible for 4 years of support.

Funding levels for the past 5 fiscal years were:

	(dollars in thousands)
2008	\$93,941
2009	
2010	
2011	
2012	

FY 2013 BUDGET REQUEST

The Administration requests a total of \$68.3 million for the Title VI Domestic Programs, an increase of \$1.7 million or 2.5 percent over the 2012 level. These funds will be used to support new awards in the Undergraduate International Studies and Foreign Language program. In addition, funding will support continuation awards in the National Resource Centers, Foreign Language and Area Studies fellowships, Centers for International Business Education, Language Resource Centers programs, and American Overseas Research Centers program.

Historically, the Domestic Programs have helped to develop and maintain American expertise in world cultures and economies, and foreign languages. It is critical for our Nation to have a readily available pool of international area and language experts for economic, foreign affairs, and defense purposes. Dramatic changes in the world's geopolitical and economic landscapes, the events surrounding the September 2001 terrorist attacks on the United States, and the war on terrorism underscore the importance of maintaining and expanding this expertise. The Title VI programs are key to the teaching and learning of languages vital to national interests and serve as a national resource. Two of Title VI's largest programs—National Resource Centers (NRCs) and Foreign Language and Area Studies (FLAS) fellowships—represent more

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than 80 percent of the budget for Domestic Programs in 2012. NRCs represent a primary mechanism for developing U.S. language and area expertise. FLAS fellowships support undergraduate and graduate training programs at many NRCs. They provide opportunities for intensive study of less commonly taught languages and world areas both domestically and abroad during the summer or the academic year.

In addition, the Administration believes our Nation needs citizens with global competence. The ability to compete and collaborate on the world stage requires an awareness and understanding of the world, the ability to communicate and collaborate with others from different cultures, and exposure to foreign languages. The Administration believes that a world-class education must integrate global competencies and is committed to increasing the global competency of all U.S. students, including those from traditionally disadvantaged groups. To pursue this goal, the Department proposes to continue support for both internationalizing higher education curricula and strengthening instruction at all levels including K-12.

PROGRAM OUTPUT MEASURES (dollars in thousands)

Measures	<u>2011</u>	<u>2012</u>	<u>2013</u>
National Resource Centers:			
Number of NCC awards	127	127	127
Average NCC award	\$142	\$142	\$158
Total NCC award funding	\$18,048	\$18,048	\$20,048
Foreign Language and Area Studies Fellowships:			
Academic year graduate fellowships	792	792	792
Average academic year fellowship	\$33	\$33	\$33
Academic year undergraduate fellowships	271	271	271
Average academic year fellowship	\$15	\$15	\$15
	746	746	746
Summer fellowships			
Average summer year fellowship	\$8	\$8	\$8
Number of NCC awards	126	126	126
Average NCC award	\$281	\$281	\$281
Total NCC award funding	\$35,399	\$35,399	\$35,399
Total Nee award fullding	ψ00,000	ψ00,099	ψ00,099
Undergraduate International Studies and Foreign Language Program:			
Number of new awards	0	15	21
Average new award	ů 0	\$89	\$88
Total new award funding	0	\$1,333	\$1,855
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International education and foreign language studies: Domestic programs			
Measures	<u>2011</u>	<u>2012</u>	<u>2013</u>

Undergraduate International Studies and Foreign Language Program (cont'd): Number of NCC awards Average NCC award Total NCC award funding	21 \$50 \$1,042	3 \$154 \$461	15 \$89 \$1,333
Total award funding Total number of awards	\$1,042 21	\$1,794 18	\$3,188 36
International Research and Studies: Number of NCC awards Average NCC award Total NCC award funding	32 \$76 \$2,422	11 \$170 \$1,701	0 0 0
Business and International Education Projects: Number of NCC awards Average NCC award Total NCC award funding	22 \$40 \$884	0 0 0	0 0 0
Centers for International Business Education: Number of NCC awards Average NCC award Total NCC award funding	33 \$174 \$5,732	33 \$174 \$5,732	33 \$174 \$5,732
Language Resource Centers: Number of NCC awards Average NCC award Total NCC award funding	15 \$170 \$2,549	15 \$170 \$2,549	15 \$170 \$2,549
American Overseas Research Centers: Number of new awards Average new award Total new award funding	0 0 0	7 \$93 \$650	0 0 0
Number of NCC awards Average NCC award Total NCC award funding	0 0 0	0 0 0	7 \$93 \$650
Total award funding Total number of awards	0 0	\$650 7	\$650 7
Program evaluation, national outreach, and information dissemination	\$554	\$666	\$666
Peer review of new award applications	\$82	\$47	\$46

International education and foreign language studies: Domestic programs

<u>Measures</u>	<u>2011</u>	<u>2012</u>	<u>2013</u>
Total new award funding	0	\$2,030	\$1,901
Total NCC award funding	\$66,712	\$64,556	\$66,377
Total Domestic funding	\$66,712	\$66,586	\$68,278
Total Domestic awards	376	337	344

PROGRAM PERFORMANCE INFORMATION

Performance Measures

This section presents selected program performance information, including, for example, GPRA goals, objectives, measures, and performance targets and data, and an assessment of the progress made toward achieving program results. Achievement of program results is based on the cumulative effect of the resources provided in previous years and those requested in FY 2013 and future years, and the resources and efforts invested by those served by this program.

Goal: To meet the Nation's security and economic needs through the development of a national capacity in foreign languages, and area and international studies.

Objective: The National Resource Centers (NRC) program provides grants to institutions of higher education or consortia of institutions of higher education to establish, strengthen, and operate comprehensive and undergraduate language and area/international studies centers.

NRC Measure: Percentage of less and least commonly taught languages as defined by the Secretary of Education taught at Title VI NRCs.

Year	Target	Actual
2008		37
2009		38
2010		38
2011	37	
2012	38	
2013	38	

International education and foreign language studies: Domestic programs

NRC Measure: Percentage of priority languages as defined by the Secretary of Education taught at NRCs.

Year	Target	Actual
2008		81
2009		81
2010		83
2011	81	
2012	82	
2013	82	

NRC Measure: Percentage of NRC grants teaching intermediate or advanced courses in priority languages as defined by the Secretary of Education.

Year	Target	Actual
2008		63
2009		64
2010		64
2011	63	
2012	64	
2013	64	

Additional information: The 2010 rate of 38 percent reflects 109 less and least commonly taught languages out of 285 such languages taught at NRCs. This rate is comparable to the 2009 when 108 less and least commonly taught languages were taught out of 285. In 2010, 65 of the 78 priority languages, or 83 percent, were taught at NRCs, an increase of 3 priority languages as compared to 2009 (63 of the 78 priority languages). The rate of 64 percent for 2010 reflects that NRC grantee institutions are teaching intermediate or advanced courses in 50 of the 78 priority languages, which is the same as the 2009 rate. Grantees are required to submit annual performance reports via the International Resource Information System (IRIS). Data for 2011 will be available in October 2012.

Objective: Provides Foreign Language and Area Studies (FLAS) academic year and summer fellowships to institutions of higher education to assist graduate students in foreign language and either area or international studies.

FLAS Measure: The average competency score of Title VI FLAS fellowship recipients at the end of 1 full year of instruction minus the average score at the beginning of the year.

Year	Target	Actual
2008	1.20	1.01
2009	1.20	1.02
2010	1.20	
2011	1.20	
2012	1.20	
2013	1.20	

International education and foreign language studies: Domestic programs

FLAS Measure: Percentage of FLAS Master's and doctoral graduates that studied priority languages as defined by the Secretary of Education.

Year	Target	Actual
2008		80
2009		80
2010		85
2011	75	
2012	75	
2013	75	

Additional information: The overall change in the language competency self-assessment reflects a mix of different levels of improvement at all stages (beginner, intermediate, advanced) and for the three modalities of language acquisition (reading, writing, listening/speaking) based on the Interagency Language Roundtable's (ILR) Self-Assessments on Speaking, Reading, and Listening proficiency. For 2009, the average competency score from pre- to post-award for 2,166 Title VI FLAS fellowship recipients increased by 1.08 in writing, 1.01 in reading, and 0.96 in speaking; for a total average competency score of 1.02 for the three modalities of language acquisition. The program fell short of the target because fellows are studying harder languages. Beginning language students may be expected to make larger advances over a given time period (and, therefore, have larger change scores) than more advanced students. A target value of 1.2 for change over the year reflects an ambitious, but appropriate, overall goal for the program. Grantees are required to submit annual performance reports via IRIS. Data for 2010 will be available in October 2012. Data will be reported once they are available from all grantees. Beginning 2011, this measure will be replaced with another measure of language competency. IRIS currently collects pre- and post-language evaluations completed by language instructors (speaking only); as opposed to self-assessments submitted by fellowship recipients.

The rate of 85 percent for fiscal year 2010 reflects 1,518 fellows studying critical need languages out of a total of 1,783 fellows, an increase of 5 percentage points over the 2009 rate of 80 percent when 1,679 fellows studied critical need languages out of a total of 2,105 fellows. Data for the remaining FLAS measure—percentage of FLAS participants who report that they found employment that utilizes their language and area skills—will not be available until December 2013. Data are derived from IRIS.

Objective: Undergraduate International Studies and Foreign Language (UISFL) program provides funds to institutions of higher education, a combination of such institutions, or partnerships between nonprofit educational organizations and institutions of higher education to plan, develop, and carry out programs to strengthen and improve undergraduate instruction in international studies and foreign languages.

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UISFL Measure: Percentage of priority languages addressed/covered by foreign language major, minor, or certificate programs created or enhanced; or by language courses created or enhanced; or by faculty or instructor positions created with UISFL or matching funds in the reporting period.

Year	Target	Actual
2008		23
2009		24
2010	18	28
2011	18	
2012	18	
2013	18	

Additional information: Performance in the UISFL program exceeded the target set for 2010. UISFL grantees proposed programs and activities that focused on language instruction and developed area or international studies programs that included language instruction in 28 percent, or 22 of the 78 priority languages on the Department of Education's List of Less Commonly Taught Languages (LCTLs). This is an increase of 4 percentage points, or 3 additional priority languages, as compared to the 2009 rate. Data are derived from IRIS. Data for 2011 will be available in December 2012.

Objective: Centers for International Business Education (CIBE) provide funding to schools of business for curriculum development, research, and training on issues of importance to United States trade and competitiveness.

CIBE Measure: Percentage of graduates of a doctoral or Master's, including MBA, program with significant international business concentration at the postsecondary institution who are employed in business-related fields, including teaching at a business school.

Year	Target	Actual
2008		32
2009		44
2010		43
2011		
2012	44	
2013	45	

Additional information: This measure tracks the percentage of CIBE graduates of a doctoral or Master's, including MBA, program with significant international business concentration at the postsecondary institution employed in business-related fields, including teaching at a business school. Besides producing the majority of internationally prepared business students and entrepreneurs, CIBEs are designed to serve as regional and national resources to businesses, students, and academics. Most are located at major U.S. universities. Data from 2010 reveal that 43 percent, or 4,747 CIBE doctoral or Master's graduates out of a total of 11,107 graduates, are employed in business-related fields, including teaching at a business school. The 2010 rate is 1 percentage point lower than 2009 rate of 44 percent (6,283 out of 14,429 graduates).

International education and foreign language studies: Domestic programs

Grantees are required to submit annual performance reports via IRIS. Data for 2011 will be available in December 2012.

A number of the Title VI programs share common measures—the percentage of grantee projects judged to be successful by the program officer, based on a review of information provided in annual performance reports; and the number/percentage of outreach activities that are adopted or disseminated within a year, divided by the total number of outreach activities conducted in the current reporting period. The following programs share these common measures—UISFL, International Research and Studies (IRS), Business and International Education (BIE), CIBE, Language Resource Centers (LRCs), and American Overseas Research Centers (AORCs).

Objectives: IRS supports surveys, studies, and instructional materials development to improve and strengthen instruction in modern foreign languages, area studies, and other international fields to provide full understanding of the places in which the foreign languages are commonly used. The BIE program provides funds to institutions of higher education that enter into an agreement with a trade association and/or business for two purposes: to improve the academic teaching of the business curriculum and to conduct outreach activities that expand the capacity of the business community to engage in international economic activities. The LRC program provide grants for establishing, strengthening, and operating centers that serve as resources for improving the nation's capacity for teaching and learning foreign languages through teacher training, research, materials development, and dissemination projects. AORCs provides grants to consortia United States institutions of higher education to establish or operate overseas research centers that promote postgraduate research, exchanges, and area studies. Objectives for the UISFL and CIBE programs are reflected on previous pages.

UISFL, IRS, BIE, CIBE, LRC, and AORC Measure: Percentage of projects judged to be successful by the program officer, based on a review of information provided in annual performance reports.

Year	Target	UISFL Actual	IRS Actual	BIE Actual	CIBE Actual	LRC Actual	AORC Actual
2008		100	100	100	100	100	100
2009		100	100	100	100		100
2010	95	91	100	98	100		90
2011	95						
2012	95						
2013	95						

Additional information: The Department developed and implemented a Project Evaluation Profile (PEP) standard tool in IRIS used by Department program officers to assess performance reports submitted annually by grantees via IRIS. As each performance report is reviewed, the program officer completes the PEP by answering a series of questions that are assigned point values. IRIS tallies the points and a matrix is used to determine if the project is outstanding, successful, or at risk. The PEP's are placed in the official grant file and are required for all annual and final reports. Data for 2010 for LRCs and AORCs will be available December 2012. Data for 2011 for all other programs will be available December 2012.

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- UISFL: For 2010, of the 53 projects, 48 were reviewed and judged successful and 5 are incomplete. For 2009, 50 projects were reviewed and judged successful or higher (38 successful/12 outstanding).
- IRS: All 51 projects were reviewed and judged successful in 2010.
- BIE: For 2010, of the 51 projects, 50 were reviewed and judged successful in 2010.
- CIBE: All 33 projects were reviewed and judged successful in 2010.
- LRC: Data are not available for 2009 and 2010 because many grantees received 1-year no-cost extensions. For 2008, all 15 LRCs submitted reports that were reviewed and judged successful. Data will be reported once it is available from all grantees.
- AORC: For 2010, 11 projects were judged successful and one is incomplete. For 2009, all 11 projects were reviewed and judged successful.

IRS, BIE, and LRC Measure: Number/percentage of outreach activities that are adopted or disseminated within a year, divided by the total number of outreach activities conducted in the current reporting period.

Year	IRS Target (#)	IRS Actual (#)	BIE Target (%)	BIE Actual (%)	LRC Target (#)	LRC Actual (#)
2008		86		54		3,690
2009		1,241		60		42,864
2010		634		62		30,139
2011						
2012	700		63		31,000	
2013	700		63		31,000	

Additional information: Title VI outreach programs extend to and have a positive impact on many teachers and students throughout the United States. This measure calculates the number of or percentage of outreach activities that are adopted or disseminated by a Title VI program within a year, divided by the total number of/percentage of outreach activities conducted in the current reporting period. A total of 634 outreach activities—449 by institutions and 185 by organizations—were adopted or disseminated by the IRS program in 2010.

In the BIE program in 2010, 111 out of 180 (62 percent) lectures, seminars, workshops/ conferences, online resources, courses, media interviews, articles, and exhibits were adopted or disseminated; an increase over 2009 when 124 out of 208 (60 percent) of the program's outreach activities were adopted or disseminated.

In the LRC program in 2010, a total of 30,139 outreach activities were adopted or disseminated—29,926 by institutions and 213 by organizations. Institutions adopted or disseminated 42,429 outreach activities by institutions and organizations used 425 outreach activities for a total of 42,864 in 2009. Data for the performance measures are derived from IRIS. Grantees are required to submit annual performance reports via IRIS. Data for 2011 will be available in December 2012.

International education and foreign language studies: Domestic programs

AORC Measure: Percentage of scholars who indicated they were "highly satisfied" with the services the Center provided.

Year	Target	Actual
2008		90
2009		90
2010		85
2011		
2012	90	
2013	90	

Additional information: This measure tracks the percentage of scholars who indicated they were highly satisfied with the services the AORC provided. In 2010, 458 scholars indicated they were highly satisfied out of 539 scholars.

Efficiency Measures

The efficiency measures track cost per successful outcome.

FLAS Efficiency Measure: Cost per FLAS Fellowship fellow increasing average language competency by at least one level.

Year	Number of Fellows	Target	Actual
2008	1,848		\$16,198
2009	2,059		16,075
2010			
2011		\$16,000	
2012		16,000	
2013		16,000	

Additional information: The calculation for the efficiency measure is the annual funding for the program divided by the number of FLAS fellows increasing their average language competency by at least one point from pre- to post-test. The 2009 cost per successful outcome of \$16,075 is calculated by dividing the annual funding allocation of \$33,097,500 by 2,059 fellows is an increase over the 2008 rate of \$16,198 (1,848 fellows divided by \$29,933,500). Grantee-level data will be used to establish targets, improve performance, identify opportunities for technical assistance, provide early warning that a project may need more intensive oversight, and identify best practices. Data for 2010 will be available in October 2012.

International education and foreign language studies: Domestic programs

UISFL and IRS Efficiency Measure: Cost per high-quality, successfully-completed project.

Year	UISFL Target	UISFL Actual	IRS Target	IRS Actual
2008		\$74,067		\$128,308
2009		92,670		132,071
2010	\$80,000	96,531	\$130,000	128,818
2011	80,000		130,000	
2012	80,000		130,000	
2013	80,000		130,000	

LRC, BIE, and AORC Efficiency Measure: Cost per high-quality, successfully-completed project.

Year	LRC Target	LRC Actual	BIE Target	BIE Actual	AORC Target	AORC Actual
2008		\$334,799		\$102,068		\$108,829
2009				104,364		108,829
2010	N/A		\$100,000	91,840		191,652
2011	\$325,000		100,000		\$108,000	
2012	325,000		100,000		108,000	
2013	325,000		100,000		108,000	

Additional information: The calculation for the efficiency measure is the annual funding for the program divided by the number of projects successfully completed.

- UISFL: For FY 2010, the cost per successful outcome of \$96,531 was calculated by dividing the program allocation of \$4,633,505 by the 48 UISFL projects judged to be successful. For FY 2009, the cost per successful outcome of \$92,670 was calculated by dividing the appropriation of \$4,633,505 by the 50 successful projects.
- IRS: For FY 2010, the cost per successful outcome of \$128,818 was calculated by dividing the program allocation of \$6,569,743 by the 51 successful projects. For FY 2009, the cost per successful outcome of \$132,071 was calculated by dividing the appropriation of \$5,943,200 by the 45 successful projects.
- LRC: Data are not available for 2009 and 2010 because many grantees received 1-year no-cost time extensions. The 2008 cost per successful outcome of \$334,799 was calculated by dividing the program allocation of \$5,021,988 by 15 successful projects. Data for 2009 and 2010 will be reported once it is available from all grantees.
- BIE: For 2010, the cost per successful outcome of \$91,840 was calculated by the program allocation of \$4,592,000 by 50 successful projects. For FY 2009, the cost per successful outcome of \$104,364 was calculated by dividing the appropriation \$4,592,000 by 44 successful projects.
- AORC: For 2008 and 2009, the cost per successful outcome of \$108,829 was calculated by the program allocation of \$1,197,122 by 11 successful projects.

International education and foreign language studies: Domestic programs

CIBE Efficiency Measure: Cost per Master's, including MBA, degree recipient or doctoral graduate employed in business-related fields, including teaching in a business school.

Year	Number of Fellows	Target	Actual
2008	5,945		\$1,844
2009	7,295		1,580
2010	5,862		2,176
2011			
2012		\$2,200	
2013		2,200	

Additional information: For 2010, the cost per successful outcome of \$2,176 was calculated by dividing the program allocation of \$12,757,000 by 5,862 Master's or doctoral graduates employed in business-related fields from the FY 2010 competition. The cost per successful outcome in 2008 and 2009 represent data from 31 CIBEs that received funding in the 2006-2009 performance period. Data show that a total of 24,885 Master's or doctoral graduates were employed in business-related fields during the 2006-2009 grant period. The average cost per successful outcome for the 4-year grant period 2006-2009 is \$1,760. Data for these efficiency measures are derived from IRIS. Data for 2011 will be available December 2013.

Other Performance Information

- The Department has initiated a number of studies to assess the effectiveness of the Title VI programs. A study for Language Resource Centers is the first formal assessment of the LRC program's outputs and outcomes will be made available to the public February 2012. In addition, studies are underway for the National Resource Centers, Business and International Education, and Undergraduate International Studies and Foreign Language programs in order to determine their scope and potential impact and to identify areas for improvement. The results from the studies will be used to monitor the effectiveness of the program.
- The Department is conducting a study that will support the development of outcome measures; analyzing existing performance data, making that information available to the public; and providing recommendations for developing a comprehensive program evaluation strategy for the Title VI programs. This contract will accomplish two main objectives:

 (1) improve the effectiveness of the Title VI program and (2) increase transparency and accountability.
- A number of studies have been conducted over the years to evaluate aspects of the Domestic Programs. A few are outlined below.

In 2007, the National Research Council of the National Academies completed its review of Title VI International Education programs supported under the Higher Education Act as well as Section 102(b)(6) Fulbright-Hays International Education programs in a study entitled *International Education and Foreign Languages: Keys to Securing America's Future*. The National Research Council reviewed the adequacy and effectiveness of Title VI and Fulbright-Hays programs in addressing their statutory missions and in building the Nation's

International education and foreign language studies: Domestic programs

international and foreign language expertise—particularly as needed for economic, foreign affairs, and national security purposes. Despite its many recommendations for improvement, the Council recognizes that the Title VI/Fulbright-Hays programs have served as a foundation in the internationalization of higher education and should continue to do so. In addition, the Council:

- Found that within the Title VI/Fulbright-Hays programs, there was a need for better and more reliable data and for greater coordination within the Department and across other Federal agencies.
- Commented on the lack of rigorous, reliable information available on Title VI program performance and made recommendations for better program transparency and evaluation. Specifically, it found that the performance measures used by the Department and annual aggregate data reported by grantees provided insufficient information to appropriately judge program performance;
- Found that the language proficiency of Foreign Language and Area Studies fellowship recipients is not being adequately assessed, as the Department uses a self-evaluation approach to collect information about improvement in language proficiency;
- Concluded that the Department of Education does not have strategic coordination of foreign language and international programs within the Department or with other Federal agencies. They recommended creating a Senate-confirmed position within the Department to better coordinate programs within the Department and with other agencies;
- Commented that a key hindrance to establishing a pipeline of students who can eventually reach a high level of proficiency is the significant lack of K-12 teachers with foreign language and international expertise; and
- Stated that international education programs appear to have had little effect so far on the number of underrepresented minorities in international service. The Institute for International Public Policy Fellowship Program doesn't reach many students and has significant costs.
- A study of the Department's graduate fellowship programs was published in September 2008. The study was designed to provide information on academic and employment outcomes (as of 2006) of graduate students who received financial support through the Department's graduate fellowship programs between 1997 and 1999, including the Foreign Language and Area Studies (FLAS) fellowship program. The results of the study confirmed the validity of performance report data on employment outcomes and improvement in language competency. Data from the study indicates:
 - FLAS fellows studied a wide variety of languages. South Asia and East Asian languages were among the most common, studied by about one-third of FLAS fellows, and 35 percent of fellowships supported the study of a language spoken in central Asia,

International education and foreign language studies: Domestic programs

the Middle East, or Africa. About 70 percent of fellowships supported the study of a critical foreign language as defined by the Department of Education.

- Students who received FLAS fellowships were highly likely to complete their degrees.
 Master's and first-professional degree students were far more likely (95-96 percent) than doctoral students (72 percent) to have completed their degrees at the time of the survey.
- Regardless of their degree completion status, FLAS fellows reported that their oral and written language skills improved over the course of their FLAS-supported study. At the time of the survey, FLAS fellows rated their abilities to speak, write, and read the languages they studied with FLAS support both at the time they began FLAS-supported study and at the time they completed that study at a variety of levels. They rated their speaking and listening ability on a 5-level scale, and their reading and writing abilities on 6-level scales. On average, FLAS fellows reported a level 2 ability with respect to each of these skills at the time they began each FLAS-supported language study, and reported level 3 or 4 ability at the close of that study. FLAS fellowship recipients averaged a one-level gain in proficiency. These data compare favorably to data collected through IRIS on Title VI FLAS fellowship recipients.
- Nearly all fellows (92 percent) worked after completing their fellowships, and a majority of fellows (71 percent) worked in jobs that involved expertise they had gained through their FLAS-supported study. Nearly all fellows who reported working in a related job considered that job to be part of a career they were pursuing.
- Among fellows who had held at least one job related to the field they had studied with FLAS support, three-quarters of fellows worked in education, one-fifth in a U.S. private sector job, and one-fifth in foreign or international jobs. About one in nine worked for the military or other Government positions.
- Of fellows who had worked for pay since completing the fellowship, 68 percent worked in a job in which teaching was a major responsibility. These fellows had taught for an average of 3 years at the time of the survey, and 86 percent of them had taught in a field related to the FLAS-supported study.
- FLAS fellows believed that FLAS was very helpful in their degree completion and at least somewhat helpful in obtaining employment in a desired field. Over one-half reported that receiving a FLAS fellowship influenced their occupation and career choices.

While these findings are encouraging, it should be noted that the overall response rate—the proportion of fellowships for which a survey was completed—was less than 50 percent. In addition, the study does not offer data on outcomes for an appropriate comparison group due to limitations in the Department's data sources. Despite these reservations and limitations, the data indicate positive outcomes.

International education and foreign language studies: Overseas programs (Mutual Educational and Cultural Exchange Act of 1961, Section 102(b)(6))				
(dollars in thousands)				
FY 2013 Authorization: Indefinite				
Budget Authority:				
	<u>2012</u>	<u>2013</u>	<u>Change</u>	
	\$7,451	\$7,451	0	

PROGRAM DESCRIPTION

The International Education and Foreign Language Studies (IEFLS) Overseas Programs provide participants with first-hand experience overseas that is designed to improve elementary, secondary, and postsecondary teaching and research concerning other cultures and languages, the training of language and area studies specialists, and the American public's general understanding of current international issues and problems.

Four major Overseas Programs in foreign languages and in area and international studies are authorized under the Mutual Educational and Cultural Exchange Act of 1961 (commonly known as the Fulbright-Hays Act). Under these programs, grants are provided on an annual basis to eligible institutions that in turn support projects of varying duration.

<u>Group Projects Abroad (GPA) program</u> supports group training, research, and curriculum development in modern foreign languages and area studies for teachers, college students, and faculty for periods up to 18 months. In addition, the program supports advanced overseas intensive language projects designed to take advantage of the opportunities in foreign countries by providing advanced language training to students for a period of up to 36 months. Projects focus on all major world areas with the exception of Western Europe.

<u>Faculty Research Abroad (FRA) program</u> supports opportunities for faculty members of institutions of higher education to study and conduct advanced research overseas. Fellowships are generally reserved for scholars whose academic specializations focus on the less commonly taught languages and all major world areas with the exception of Western Europe. The fellowships are from 3 to 12 months in length.

<u>Doctoral Dissertation Research Abroad (DDRA) program</u> supports opportunities for doctoral candidates to engage in full-time dissertation research overseas. Fellowships are generally reserved for junior scholars whose academic specializations focus on the less commonly taught languages and all major world areas with the exception of Western Europe. The fellowships are from 6 to 12 months in length.

<u>Seminars Abroad (SA)—Special Bilateral Projects</u> with foreign countries support training and curriculum development opportunities for American teachers and faculty through short-term overseas seminars conducted in all major world areas with the exception of Western Europe.

International education and foreign language studies: Overseas programs

IEFLS programs are administered through discretionary grants and interagency agreements. Federal program staff, panels of non-Federal academic specialists, bi-national commissions, U.S. embassies, and the J. William Fulbright Foreign Scholarship Board are involved in the merit-based selection of the Overseas Programs grantees and/or project participants.

The Overseas Programs specifically increase the supply of specialists in area, international, and language studies, and improve public access to knowledge of other countries and languages by providing to individuals and institutions of higher education measurable opportunities in the field of international education for:

- Research;
- Area, language, and international studies training;
- Professional growth including faculty development and teacher-training;
- Networking with counterparts in the U.S. and abroad;
- Curriculum and instructional materials development; and
- Overseas experience.

The Overseas Programs focus on the less commonly taught foreign languages and those areas of the world in which those languages are spoken. Current participants and graduates of the Overseas Programs are important sources of information and expertise on many issues that dominate the international environment.

Funding levels for the past 5 fiscal years were:

	(dollars in thousands)
2008	\$13,372
2009	
2010	
2011	7,465
2012	7,451

FY 2013 BUDGET REQUEST

The Administration requests \$7.5 million for the Overseas programs, level with fiscal year 2012. All of the funds would be used to support programs designed to develop expertise in strategic languages and area studies.

In 2013, funds would be used primarily for new awards under the following programs: Doctoral Dissertation Research Abroad (DDRA) program, which deepens research knowledge on and helps the Nation develop capability in areas of the world not generally included in U.S. curricula; the Group Projects Abroad (GPA) – Short-term projects, which give teachers and faculty the opportunity to benefit from overseas study of modern foreign languages and area studies; the GPA – Advanced Overseas Intensive Language program, which gives advanced language students the opportunity to study languages overseas; and the Seminars Abroad program, which supports training and curriculum development opportunities for teachers and faculty.

International education and foreign language studies: Overseas programs

The Administration also requests \$1.9 million to cover continuation costs for the Group Projects Abroad – Advanced Overseas Intensive Language projects.

The Department plans to require applicants to all Overseas programs to focus on one or more of the following areas: Africa, East Asia, Southeast Asia and Pacific Islands, South Asia, the Near East, East Central Europe and Eurasia, and the Western Hemisphere (excluding the United States and its territories). The Department also plans to give priority to applicants that focus on any of the 78 less commonly taught languages.

For the DDRA program, the Department is considering giving priority to projects that are hosted by one of the following regions: BRIC (Brazil, Russia, India, or China), MAVINS (Mexico, Australia, Vietnam, Indonesia, Nigeria, and South Africa) or MENA (Middle East, North Africa). For the GPA – Advanced Overseas program, the Department plans to give priority to projects that are hosted by Brazil, Russia, India, or China. For the GPA – Short-term projects, the Department plans to give priority to projects that include K-12 teachers or administrators as at least 50 percent of the project participants.

Measures	<u>2011</u>	<u>2012</u>	<u>2013</u>
Group Projects Abroad: Number of new projects Average new project Total new project funding	22 \$92 \$2,026	39 \$77 \$2,990	28 \$56 \$1,554
Number of NCC projects	18	0	20
Average NCC project	\$159	0	\$95
Total NCC project funding	\$2,866	0	\$1,900
Total project funding	\$4,892	\$2,990	\$3,454
Total number of projects	40	39	48
Total number of participants	610	595	732
Doctoral Dissertation Research Abroad: Number of new fellows Average new fellowship	0 0	120 \$27	120 \$27
Number of new awards	0	24	24
Average new award	0	\$134	\$134
Total new award funding	0	\$3,227	\$3,227
Seminars Abroad—Special Bilateral Projects:			
Number of new projects	9	3	0
Average new project	\$203	\$159	0
Total new project funding	\$1,826	\$485	0
Total number of participants	119	40	0

PROGRAM OUTPUT MEASURES (dollars in thousands)

International education and foreign languag	e studies: Ove	rseas program	5
Measures	<u>2011</u>	<u>2012</u>	<u>2013</u>
China Contract China Contract participants	\$363 16	\$374 16	\$386 16
Department of State administrative costs	\$250	\$250	\$250
Program evaluation, national outreach, and information dissemination	\$60	\$60	\$60
Peer review of new award applications	\$73	\$74	\$74
Total Overseas funding Total Overseas participants	\$7,465 745	\$7,451 771	\$7,451 868

International education and foreign language studies: Overseas programs

PROGRAM PERFORMANCE INFORMATION

Performance Measures

This section presents selected program performance information, including, for example, GPRA goals, objectives, measures, and performance targets and data; and an assessment of the progress made toward achieving program results. Achievement of program results is based on the cumulative effect of the resources provided in previous years and those requested in FY 2013 and future years, and the resources and efforts invested by those served by this program.

Goal: To meet the Nation's security and economic needs through the development of a national capacity in foreign languages, and area and international studies.

Objective: Provide grants to colleges and universities to fund individual doctoral students to conduct research in other countries in modern foreign languages and areas studies (DDRA), to fund faculty to maintain and improve their area studies and language skills by conducting research abroad (FRA), and to support overseas projects in training, research, and curriculum development in modern foreign languages and area studies by teachers, students, and faculty engaged in a common endeavor (GPA), and to U.S. educators in the social sciences and humanities for short-term study and travel seminars abroad for the purpose of improving their understanding and knowledge of the peoples and cultures of other countries (SA).

Measure: The average language competency score of Fulbright-Hays Doctoral Dissertation Research Abroad (DDRA) fellowship recipients at the end of their period of instruction minus their average score at the beginning of the period.

Year	Target	Actual
2008	0.75	0.55
2009	0.75	0.49
2010	0.56	0.55
2011	0.57	
2012	0.58	
2013	0.59	

International education and foreign language studies: Overseas programs

Measure: The average language competency score of Fulbright-Hays Faculty Research Abroad program recipients at the end of their period of instruction minus their average language competency at the beginning of the period.

Year	Target	Actual
2008	0.50	0.54
2009	0.50	0.14
2010	0.54	0.46
2011	0.54	
2012	0.54	
2013	0.54	

Measure: The difference between the average language competency of Fulbright-Hays Group Projects Abroad program recipients at the end of their period of instruction and their average competency at the beginning of the period.

Year	Target	Actual
2008	0.50	1.15
2009	0.50	1.28
2010	1.10	1.08
2011	1.10	
2012	1.10	
2013	1.10	

Measure: Percentage of all Fulbright-Hays Seminars Abroad Program projects judged to be successful by the program officer, based on a review of information provided in annual performance reports.

Year	Target	Actual
2008		100
2009		100
2010	95	100
2011	95	
2012	95	
2013	95	

Additional Information: In 2008, the Department established new measures for the Faculty Research Abroad, Doctoral Dissertation Research Abroad, and Group Projects Abroad International Overseas programs that focus on improving the average language competency score of program recipients in any of the three components of the proficiency self-assessment (listening/speaking, reading, and writing). Baseline data for these measures became available in March 2008 and were derived from the International Resource Information System (IRIS), a web-based performance reporting system for the IEFLS programs. All grantees are expected to provide documentation of the improved language competency of fellows through IRIS for the purposes of assessing individual projects and the program overall.

Because the performance measures account for language gains rather than language proficiency, targets were set with the expectation that beginning language learners would show

International education and foreign language studies: Overseas programs

greater rates of improvement than advanced speakers (such as DDRA, FRA, and second-year GPA grantees). When fiscal year 2007 data became available, the targets for the FRA and GPA programs were raised and the target for the DDRA program was lowered to better reflect reasonable yet ambitious expectations for language gain.

In 2012, this measure, which currently relies on self-assessments submitted by fellowship recipients, will be replaced with another measure of language competency using pre- and post-language evaluations completed by language instructors (speaking only).

The Department also established a measure for the Seminars Abroad program, which calculates the percentage of programs judged to be successful. Because of the varied and short-term nature of the seminars funded under this program, language gain is not a viable measure, as it is for the other three overseas programs.

The Department plans to re-evaluate the performance targets for these programs as more performance data become available.

Efficiency Measures

Measure: Cost per participant increasing language competency by at least one level in one (or all three) area(s).

Year	Doctoral Dissertation Research Abroad Target	Doctoral Dissertation Research Abroad Actual	Faculty Research Abroad Target	Faculty Research Abroad Actual	Group Projects Abroad Target	Group Projects Abroad Actual
2008		\$62,067		\$232,500		\$34,425
2009		29,595		88,628		17,988
2010	\$138,000		\$375,000		\$36,000	
2011	60,000		375,000		36,000	
2012	60,000		375,000		36,000	
2013	60,000		375,000		36,000	

Measure: Cost per high-quality, successfully completed Seminars Abroad program project.

Year	Target	Actual
2008		\$633,051
2009		236,684
2010	\$440,000	
2011	440,000	
2012	440,000	
2013	440,000	

Additional Information: The efficiency measure for these programs is the cost of a successful outcome, where success is defined as program recipients who increase their language competency by at least one level in any of the three components of the language competency assessment at the end of their period of instruction; for the Seminars Abroad program, success

International education and foreign language studies: Overseas programs

is defined as a high-quality, successfully completed seminar, as determined by the program officer. The language competency measure uses data pulled from IRIS and is calculated by dividing the annual funding for the program by the number of program recipients who increase their language competency appropriately. Costs for fiscal year 2009 are significantly lower than in previous years. The Department plans to determine whether the disparity is a result of a change in the reporting of data, the calculation methodology, or some other cause. As more data become available, targets may be revised. Fiscal year 2010 data are expected in March 2012.

Fund for the Improvement of Postseconda (Higher Education Act of 1965, Title VII, Pa	•		
(dollars in thousands)			
FY 2013 Authorization: Indefinite			
Budget Authority:	<u>2012</u>	<u>2013</u>	<u>Change</u>
	\$3,494	\$70,000	+\$66,506

PROGRAM DESCRIPTION

The Fund for the Improvement of Postsecondary Education (FIPSE) supports exemplary, locally-developed projects that are models for innovative reform and improvement in postsecondary education. Under FIPSE, the Department has flexibility to establish specialized programs to support projects in areas of national need. Therefore, each year, in consultation with the FIPSE Board, the Department determines the competitions and funding priorities that will be announced and sets procedures for awarding grants. Discretionary grants and contracts, typically 3 years in duration, are awarded to institutions of higher education and other public and private nonprofit institutions and agencies.

Additionally, FIPSE currently supports the International Consortia Programs, which include the U.S./European Community (Atlantis) Program, the North American Mobility Program, the U.S./Brazil Program, and the U.S./Russia program. Each program provides funds to support the formation of educational consortia comprised of institutions from different countries to facilitate the exchange of students and faculty and to develop integrated curricula.

Funding levels for the past 5 fiscal years were:

	(dollars in thousands)
2008	\$120,333 <u>1</u>
2009	133 667 ²
2010	
2011	
2012	

¹Includes \$98,742 thousand for Congressional earmarks.

²Includes \$91,243 thousand for Congressional earmarks.

³Includes \$101,507 thousand for Congressional earmarks.

Fund for the Improvement of Postsecondary Education

FY 2013 BUDGET REQUEST

The Administration requests \$70 million for the Fund for the Improvement of Postsecondary Education for fiscal year 2013. The request includes \$55.5 million to support the First in the World (FITW) initiative, of which up to \$20 million would be set aside for Minority Serving Institutions (MSIs).

To address the national college completion challenge while lowering the long-term costs and improving the quality of higher education, FITW will encourage institutions to develop innovative practices, evaluate and build evidence of effectiveness needed to identify successful strategies, and scale up and disseminate strategies we already know are successful. Similar to the Investing in Innovation (i3) program for K-12, FITW award amounts would be tiered based upon the level of available evidence of the proposed intervention's effectiveness. The development, validation, and scaling of projects and strategies will help ensure that institutions of higher education have access to innovative practices that have been shown to be effective in helping postsecondary students achieve educational outcomes that make them globally competitive. Additionally, a portion of funds would be used for incentive payments, awarded to grantees only after they have demonstrated achievement of improved retention and completion outcomes for at-risk students.

Grantees funded under FITW would use funds to:

- Scale up practices, strategies, or programs for which there is strong evidence that the proposed activity has (1) significantly reduced the net price paid by students, improved learning outcomes, reduced time to degree, or reduced instructional costs, and/or (2) improved college access and completion rates, and that the effect of implementing the proposed practice, strategy, or program was substantial and important.
- Validate and expand practices, strategies, or programs for which there is moderate evidence that the proposed activity has (1) significantly reduced the net price paid by students, improved learning outcomes, reduced time to degree, or reduced instructional costs, and/or (2) improved college access and completion rates, and that the effect of implementing the proposed practice, strategy, or program was substantial and important.
- Develop and test promising practices, strategies, or programs for which there is potential to achieve the FITW program objectives and some research-based findings, but whose efficacy has not yet been systematically studied.

Within the \$55.5 million set aside for the FITW competition, the Department plans to invite MSIs—either by themselves or as part of a consortia—to compete for up to \$20 million in funding for activities designed to improve college persistence and numbers of successful completers. Applicants will be encouraged to leverage all available resources, including funds awarded under the Title III and V programs, to improve their outcomes while keeping costs under control. Successful MSI applicants will be those that can demonstrate that they are using—and/or will commit to using—institutional resources effectively to improve their retention and completion rates.

Fund for the Improvement of Postsecondary Education

The request would also allow the Department to use up to \$10 million of the funds available to support Pay for Success awards to drive better results and greater cost-efficiency from Federal investments. By establishing a mechanism through which public and private investors provide the capital to finance services and the Federal Government compensates investors and service providers only after they achieve results, Pay for Success would provide incentives for service providers to achieve better results and transfer the risk of failure from the taxpayer to the investors. This mechanism would only be used if social investors, the Federal Government, and a State or local community collectively determine that a Pay for Success pilot could improve outcomes and successfully test this new approach to financing effective interventions. Pay for Success awards would only be paid out if the project achieves the goals outlined in the initial agreement. If a Pay for Success pilot is unsuccessful, funds will be redirected to support other FIPSE projects.

The FIPSE request also includes \$10.98 million for continuation costs for projects previously funded under Model Transition Programs for Students with Intellectual Disabilities into Higher Education, and an additional \$2.9 million for FIPSE's international consortia projects. The Department plans to hold no new special focus competitions for international consortia projects going forward, but is requesting funds to cover continuation costs for these projects. The Administration believes that directing new FIPSE funding to the FITW initiative would raise the quality of funded projects and better focus limited Federal resources on areas of greatest educational need.

PROGRAM OUTPUT MEASURES (dollars in thousands)

Measures	<u>2011</u>	<u>2012</u>	<u>2013</u>
First in the World (FITW)			
Number of new awards	0	0	20
Average new award	0	0	\$2,755
Total new award funding	0	0	\$55,500
Total award funding	0	0	\$55,500
Total number of awards	0	0	20
U.S./European Community Program			
Number of NCC awards	50	36	18
Average NCC award	\$90	\$58	\$78
Total NCC award funding	\$4,503	\$2,099	\$1,405
Total award funding	\$4,503	\$2,099	\$1,405
Total number of awards	50	36	18

Fund for the Improvement of Postsecondary Education

Measures	<u>2011</u>	<u>2012</u>	<u>2013</u>
North American Mobility Program			
Number of NCC awards	17	0	6
Average NCC award	\$83	0	\$82
Total NCC award funding	\$1,405	0	\$493
Total award funding	\$1,405	0	\$493
Total number of awards	17	0	6
U.S./Brazilian Program			
Number of NCC awards	39	0	9
Average NCC award	\$117	0	\$112
Total NCC award funding	\$4,578	0	\$1,008
Total accord from dia a	¢4 г 7 0	0	¢4,000
Total award funding Total number of awards	\$4,578 39	0 0	\$1,008 9
		0	5
U.S./Russia Program			
Number of NCC awards	9	0	0
Average NCC award	\$225	0	0
Total NCC award funding	\$2,025	0	0
Total award funding	\$2,025	0	0
Total number of awards	φ2,025 9	0	0
	Ŭ	Ū	Ũ
Innovative Strategies in Community Colleges for Working Adults and Displaced Workers (Special Focus Competition)			
Number of NCC awards	29	0	0
Average NCC award	\$166	0	0
Total NCC award funding	\$4,814	0	0
Total award funding	\$4,814	0	0
Training for Realtime Writers			
Number of new awards	3	4	0
Average new award	\$327	\$282	0
Total new award funding	\$980	\$1,128	0
Supplemental awards	4	0	0
Supplemental award funding	\$18	0	0
Total funding	\$998	\$1,128	0
J. J	•		

<u>Measures</u>	<u>2011</u>	<u>2012</u>	<u>2013</u>	
Off-campus Community Service Program				
Number of new awards	1	0	0	
Average new award	\$55	0	0	
Total new award funding	\$55	0	0	
Total Funding	\$55	0	0	
Model transition programs for students with intellectual disabilities into higher education				
Number of NCC awards	0	0	27	
Average NCC award	0	0	\$407	
Total NCC award funding	0	0	\$10,978	
Total funding	0	0	\$10,978	
OECD Learning Outcomes Project	\$805	0	0	
Contracts				
FIPSE Database	\$259	\$267	0	
Annual Meetings	\$164	0	0	
Peer review of new award applications	0	0	\$616	
Total FIPSE funding	\$19,607	\$3,494	\$70,000	
Total number of awards	148	40	80	
			-	

Fund for the Improvement of Postsecondary Education

NOTE: Approximately \$10,978 thousand would be provided in FY 2013 to support continuation awards for grants made in previous fiscal years for the Model Transition Programs for Students with Intellectual Disabilities into Higher Education program.

PROGRAM PERFORMANCE INFORMATION

Performance Measures

This section presents selected program performance information, including, for example, GPRA goals, objectives, measures, and performance targets and data; and an assessment of the progress made toward achieving program results. Achievement of program results is based on the cumulative effect of the resources provided in previous years and those requested in FY 2013 and future years, and the resources and efforts invested by those served by this program.

Fund for the Improvement of Postsecondary Education

Goal: To improve postsecondary education by making grants to institutions in support of reform and innovation.

Objective: Promote reforms that improve the quality of teaching and learning at postsecondary institutions.

Year	Target	Actual
2008	91	96
2009	91	100
2010	92	78
2011	92	
2012	93	
2013	93	

Measure: The percentage of FIPSE grantees reporting project dissemination to others.

Additional information: Practical limitations prevent FIPSE from measuring project replication on an annual basis. Therefore, data on project dissemination efforts are used as a proxy to track progress toward achieving the larger program goal. The Department is examining the data to determine the cause of the significant decrease in 2010 but believes the decline may be the result of a significantly lower number of Comprehensive program grants in the collection for 2010. The Department has set its 2013-2015 targets at 93. It is expected that the 2011 data will be available in spring 2012.

Measure: The percentage of projects reporting institutionalization on their home campuses.

Year	Target	Actual
2008	92	96
2009	93	97
2010	93	100
2011	94	
2012	94	
2013	95	

Additional information: FIPSE places a strong emphasis on institutional contributions to projects and the development of long-term continuation plans. The result is an exceptionally high rate of institutionalization. The 2010 data, consistent with data reported in previous years, indicate that the vast majority of projects are considered successful by grantees and continue on after FIPSE funds are no longer available. The Department has set its 2013 target at 95. It is expected that the 2011 data will be available in spring 2012.

In anticipation of a FITW competition in fiscal year 2013, the Department is currently planning a major overhaul to the FIPSE performance measures to better align them with the objectives of the FITW program. The Department is considering establishing the following performance measures:

(1) The percentage of projects supported by FITW grants that provide evidence of their effectiveness at improving student outcomes.

Fund for the Improvement of Postsecondary Education

- (2) The percentage of projects supported by FITW grants that provide high-quality implementation data and performance feedback that allow for periodic assessment of progress toward achieving intended outcomes.
- (3) The cost per student served by FITW grants.
- (4) The cost per successful outcome.

Other Performance Information

The last review of FIPSE performance was conducted in 2004 when the American Institute for Research found that FIPSE was successfully achieving its goals, but that a lack of emphasis on evaluation has resulted in evaluations of mixed quality. The study examined the performance of 60 randomly selected projects funded under the Comprehensive Program from 1996 to 1998. It also convened subject-matter experts to assess project effectiveness in a wider context. Overall, the study confirmed that FIPSE funds a wide range of innovative and reform projects that tend to continue after Federal funding expires, share their work with others in the higher education community, and influence postsecondary education. The proposed transition to FITW would preserve the mission of supporting innovative and reform projects but introduce a greater emphasis on both evidence and evaluation.

Model transition programs for stud (Higher Education Act of 1965, Title			o higher education
(dollars in thousands)			
FY 2013 Authorization: Indefinite			
Budget Authority:	<u>2012</u>	<u>2013</u>	<u>Change</u>
	\$10,957	0	-\$10,957

PROGRAM DESCRIPTION

The Model Transition Programs for Students with Intellectual Disabilities into Higher Education (TPSID) support competitive grants awarded to institutions of higher education or consortia of such institutions to create or expand high quality, inclusive model comprehensive transition and postsecondary programs for students with intellectual disabilities. Grants under this program are awarded for a period of 5 years. Institutions of higher education receiving funds under this program are required to match Federal funds in an amount that is no less than 25 percent of the award amount.

Funds may be used for: student support services; academic enrichment, socialization, or living skills programs; integrated work experiences; the development of individualized instruction plans; evaluation of the model program, in cooperation with the Coordinating Center; partnerships with local educational agencies to support students with intellectual disabilities participating in the model program who are still eligible for special education and related services under the Individuals with Disabilities Education Act; program sustainability; and development of a program credential.

The Department is also required to reserve 3 percent of the funds, or \$240,000, whichever is greater, for a cooperative agreement to establish a Coordinating Center that provides technical assistance, information, and opportunities for communication among institutions with postsecondary programs for students with intellectual disabilities.

Funding levels for the past 5 fiscal years were:

	(dollars in thousands)
2008	0
2009	0
2010	\$11,000
2011	
2012	

Model transition programs for students with intellectual disabilities into higher education

FY 2013 BUDGET REQUEST

The Administration requests no funds for the TPSID program in fiscal year 2013. Instead of continuing support for small categorical, narrowly-focused programs like TPSID, the Administration proposes to increase funding for the Fund for the Improvement of Postsecondary Education (FIPSE) and strategically direct FIPSE funding toward the building of knowledge of what works in higher education. In 2013, FIPSE would announce competitions that use an evaluation and evidence framework similar to that of the Investing in Innovation (i3) program for K-12, and set its priorities based on critical needs in higher education.

While the HEA requires TPSID grantees to work with a Coordinating Center to establish performance measures and to compile data on program participants and their student outcomes, the program is not designed to support evidence-based practices or to build evidence of program effectiveness. Grantees receiving the relatively modest TPSID awards are required to carry out a broad range of program activities, but applicants are not required to provide evidence that the proposed activities have had a significant effect on improving student outcomes or present any research-based findings to show that the proposed practices, strategies, or programs have the potential to improve outcomes. The Coordinating Center, which is required to conduct evaluations of the TPSID projects, must also provide technical assistance and recommendations for program standards. The Coordinating Center funding is insufficient for it to undertake rigorous evaluations of projects while simultaneously carrying out its other functions.

Funding for the fiscal year 2013 continuation awards for the existing 27 TPSID grantees and the Coordinating Center is included in the request for FIPSE. However, institutions seeking funding for transition and postsecondary programs for students with intellectual disabilities that are supportable under the evidence framework that would be used in FIPSE would also be encouraged to apply for funding in fiscal year 2013 under FIPSE.

PROGRAM OUTPUT MEASURES (dollars in thousands)

<u>Measures</u>	<u>2011</u>	<u>2012</u>	<u>2013</u>
Number of NCC awards Average NCC award Total NCC award funding	27 \$394 \$10,649 ¹	27 \$394 \$10,628 ¹	0 0 0
Coordinating Center	\$329	\$329	0

NOTE: Continuation costs of approximately \$10,628 thousand for grantees and \$329 thousand for the Coordinating Center would be covered with funds from FIPSE in fiscal year 2013.

¹ Each grantee is required to contribute a total of \$4,500 to the Coordinating Center.

Model transition programs for students with intellectual disabilities into higher education

PROGRAM PERFORMANCE INFORMATION

Grantees submit annual performance reports to the Department, which are used to assess the success of TPSID grantees in meeting the program's goal of promoting the successful transition of students with intellectual disabilities into higher education.

Because the first TPSID grants were awarded in fiscal year 2010, performance measures have not yet been established. However, the inaugural grantees will work closely with the Coordinating Center to develop performance measures for the TPSID program.

Grantees are expected to provide the Coordinating Center with such information as:

- A description of the population of students targeted to receive assistance under this grant;
- Evidence of academic and social inclusion of students with intellectual disabilities in academic courses, extracurricular activities, and other aspects of the IHE's regular postsecondary program;
- A description of how the model program addresses individualized student needs and improvement through person-centered planning, academic enrichment, socialization, independent living skills, and integrated work experiences and career skills;
- A description of how the model program's partnership with one or more LEAs supports students with intellectual disabilities participating in the model program who are still eligible for funds under the IDEA;
- Plans for program sustainability beyond the grant period;
- A detailed description of the credential offered to students with intellectual disabilities;
- Data regarding the change in enrollment of students with intellectual disabilities at the IHE;
- Data regarding persistence and completion of students with intellectual disabilities;
- A detailed description of goals for the individual project, planned methods of achieving those goals, and progress toward meeting the goals; and
- If applicable, a description regarding how the grantee continues to address the competitive priorities described in its application related to sustained and meaningful partnerships with relevant agencies, the participation of students with intellectual disabilities in institutionally owned or operated housing, and the involvement of students attending the institution of higher education who are studying special education, general education, vocational rehabilitation, assistive technology, or related fields in the model program.

Model transition programs for students with intellectual disabilities into higher education

Performance measures have been established for the Coordinating Center. In addition to other information, the Center's annual performance report must include: (1) the percentage of recipients that have grants under the TPSID program that meet Department-approved, center-developed standards for necessary program components, such as academic, vocational social, and independent living skills, evaluation of student progress, program administration and evaluation, student eligibility, and program credit equivalency; and (2) the percentage of students with intellectual disabilities who are enrolled in programs funded under TPSID who complete the programs and obtain a meaningful credential, as defined by the Center and approved by the Department.

Tribally controlled postsecondary career and technical institutions

(Carl D. Perkins Career and Technical Education Act of 2006, Section 117)

(dollars in thousands)

FY 2013 Authorization: Indefinite

Budget Authority:

<u>2012</u>	<u>2013</u>	<u>Change</u>
\$8,131	\$8,131	0

PROGRAM DESCRIPTION

This program makes grants to tribally controlled postsecondary career and technical institutions to provide career and technical education to Indian students.

In order to be eligible for a grant, a tribally controlled postsecondary career and technical institution must:

- Be formally controlled (or have been formally sanctioned or chartered) by a governing body of an Indian tribe or tribes;
- Offer a technical degree- or certificate-granting program;
- Demonstrate that it adheres to a philosophy or plan of operation that fosters individual Indian economic opportunity and self-sufficiency by providing, among other things, programs that relate to stated tribal goals of developing individual entrepreneurship and self-sustaining economic infrastructures on reservations;
- Have been operational for at least 3 years;
- Be accredited, or be a candidate for accreditation, by a nationally recognized accrediting authority for postsecondary career and technical education;
- Enroll at least 100 full-time equivalent students, the majority of whom are Indians; and
- Receive no funds under the Tribally Controlled College or University Assistance Act of 1978 or the Navajo Community College Act.

Funds may be used by a grantee to train teachers; purchase equipment; and provide instructional services, child-care and other family support services, and student stipends; and for institutional support.

Tribally controlled postsecondary career and technical institutions

Funding levels for the past 5 fiscal years were:

2008 \$7,546 2009		(dollars in thousands)
2009	2008	\$7,546
2010 8 162		
2010	2010	
2011	2011	
2012	2012	

FY 2013 BUDGET REQUEST

For fiscal year 2013 the Administration requests \$8.1 million for the Tribally Controlled Postsecondary Career and Technical Institutions (TCPCTI) program, the same amount as the 2012 appropriation. This request would provide funding to improve eligible institutions' academic and career and technical offerings. In addition, funds may be used for institutional support and capital expenditures. The budget request assumes that the program will be implemented in fiscal year 2013 under reauthorized legislation.

To date, only two institutions, Navajo Technical College (Navajo Tech), formerly Crownpoint Institute of Technology, and United Tribes Technical College (UTTC), have been able to demonstrate that they meet the statutory eligibility requirements for this program. According to Navajo Tech and UTTC officials, these institutions receive limited support from the tribes they serve because they are not the primary postsecondary institutions for those tribes. The institutions also receive limited financial support from such sources as student tuition, endowments, and State assistance and, therefore, they rely on Federal assistance to help them provide postsecondary career and technical education services to their students.

Although the two institutions are very different in many ways (for example, UTTC is located in an urban setting and serves a diverse Indian student population, while Navajo Tech is a rural institution that serves an almost entirely Navajo enrollment), they struggle with similar institutional and academic challenges. Both institutions serve an especially economically disadvantaged population and have difficulty providing sufficient financial aid to students. In addition, each school serves a number of students who lack preparation for postsecondary education and need academic and support services to help them develop academic and technical skills adequate for postsecondary work.

PROGRAM OUTPUT MEASURES (dollars in thousands)

<u>Measures</u>	<u>2011</u>	<u>2012</u>	<u>2013</u>
Range of awards	\$3,682-4,464	\$3,682-4,464	\$3,682-4,464
Number of awards	2	2	2

Tribally controlled postsecondary career and technical institutions

PROGRAM PERFORMANCE INFORMATION

This section presents selected program information, including, for example, GPRA goals, objectives, measures, and performance targets and data, and an assessment of the progress made toward achieving program results. Achievement of program results is based on the cumulative effect of the resources provided in previous years and those requested in FY 2013 and future years, and the resources and efforts invested by those served by this program.

The Department collected baseline data for the performance indicators in 2008. Because the baseline data showed large differences in performance between the two grantees, the Department set individual grantee targets for most of the indicators.

The Department has worked with the grantees to help ensure that they collect performance data consistently, but both grantees have acknowledged weaknesses in their data on post-program outcomes (such as placement in jobs or continuing education). The grantees have stated it is difficult to track students after they leave the institutions and that they need to develop strategies for collecting better data on this indicator.

Goal: To increase access to and improve career education that will strengthen workforce preparation, employment opportunities, and lifelong learning in the Indian community.

Objective: Ensure that career and technical education (CTE) students in tribally controlled postsecondary career and technical institutions make successful transitions to work or continuing education.

Year	Target Percentage, Navajo Technical College	Actual Percentage, Navajo Technical College	Target Percentage, United Tribes Technical College	Actual Percentage, United Tribes Technical College
2008	Baseline	65	Baseline	26
2009	70	70	30	50
2010	75	79	40	38
2011	80		50	
2012	85		55	
2013	86		60	

Measure: The percentage of CTE students who receive a degree, certificate, or credential.

Additional information: The percentage of CTE students who receive a degree, certificate, or credential is based on the number of CTE concentrators (students who have completed at least 12 academic or CTE credits in a single program area or a full-short term CTE program comprised of less than 12 credits that terminated in an industry-recognized credential, certificate, or degree) who received an industry-recognized credential, a certificate, or a degree during the reporting year divided by the total number of CTE concentrators who left postsecondary education during the reporting year. Data for 2011 will be available in late 2012.

Tribally controlled postsecondary career and technical institutions

Measure: The percentage of students who are retained in, and complete, postsecondary CTE programs.

Year	Target Percentage, Navajo Technical College	Actual Percentage, Navajo Technical College	Target Percentage, United Tribes Technical College	Actual Percentage, United Tribes Technical College
2008	Baseline	58	Baseline	41
2009	63	73	45	40
2010	70	77	55	58
2011	75		60	
2012	80		65	
2013	82		70	

Additional information: The percentage of students who are retained in, and complete, postsecondary CTE programs is based on the number of CTE concentrators who remained enrolled in their original postsecondary institution or transferred to another 2- or 4-year postsecondary institution during the reporting year and who were enrolled in postsecondary education in the fall of the previous reporting year, divided by the number of CTE concentrators who were enrolled in postsecondary education in the fall of the previous reporting year, divided by the number of CTE concentrators who were enrolled in postsecondary education in the fall of the previous reporting year and who did not earn an industry-recognized credential, a certificate, or a degree in the previous reporting year. Data for 2011 will be available in late 2012.

Measure: The percentage of students who meet State-established or program-established industry-validated CTE skills standards.

Year	Target Percentage, Navajo Technical College	Actual Percentage, Navajo Technical College	Target Percentage, United Tribes Technical College	Actual Percentage, United Tribes Technical College
2008	Baseline	80	Baseline	67
2009	83	78	70	70
2010	86	53	75	67
2011	88		80	
2012	90		82	
2013	90		83	

Additional information: The percentage of students who meet State-established or programestablished industry-validated CTE skills standards is based on the number of CTE concentrators who passed technical skill assessments that are aligned with industry-recognized standards during the reporting year divided by the number of CTE concentrators who took technical skill assessments during the reporting year. At this time, the Department does not

Tribally controlled postsecondary career and technical institutions

validate the data for these indicators, which are obtained from grantee performance reports. Data for 2011 will be available in late 2012.

Objective: Ensure that CTE students in the tribally controlled postsecondary career and technical institutions are placed in jobs or continuing education or complete postsecondary CTE programs.

Measure: The percentage of students placed in jobs, military service, or higher-level continuing education programs upon graduation or completion of the postsecondary career and technical education programs.

Year	Target Percentage, Navajo Technical College	Actual Percentage, Navajo Technical College	Target Percentage, United Tribes Technical College	Actual Percentage, United Tribes Technical College
2008	Baseline	22	Baseline	20
2009	32	42	30	81
2010	42	61	40	74
2011	50		50	
2012	60		60	
2013	70		70	

Additional information: The Department requires Navajo Tech and UTTC to collect placement data during the second quarter after students graduate from or complete their programs. Since most students do so in late spring or early summer, both institutions generally collect these data at the end of the calendar year. At this time, the Department does not validate the data for these indicators, which are obtained from grantee performance reports. Data for 2011 will be available in late 2012.

Efficiency Measures

The Department adopted cost per participant as the efficiency measure for this program. Although the Department can also calculate the cost per successful outcome (which would be a more meaningful indicator of cost-effectiveness), the recipients do not use the same methodology to determine degree completion, making these data unreliable. The Department developed guidance to help grantees improve the comparability of the data provided in their performance reports and expects to be able to calculate the cost per successful outcome more reliably in the future.

In order to maintain comparability across years, the Department calculates the cost per participant by dividing the reported number of full-time equivalent Indian students by two, starting with fiscal year 2006 data. Data for fiscal year 2010 will be available by the summer of 2011.

Tribally controlled postsecondary career and technical institutions

Year	Cost per participant, Navajo Technical College	Cost per participant, United Tribes Technical College
2006	\$6,532	\$6,106
2007	7,180	6,363
2008	4,445	8,703
2009	4,865	5,269
2010	4,705	4,878

Measure: Cost per participant

NOTE: The validity of the student count data provided by the recipients is uncertain. The institutions sometimes submit multiple sets of data counts within the same year. controlled postsecondary career and technical institutions.

Special programs for migrant students (Higher Education Act of 1965, Title IV, Part A, Subpart 5, Section 418A))				
(dollars in thousands)				
FY 2013 Authorization: Indefinite	FY 2013 Authorization: Indefinite			
Budget Authority:				
	<u>2012</u>	<u>2013</u>	<u>Change</u>	
\$	36,526	\$36,526	0	

PROGRAM DESCRIPTION

The Special Programs for Migrant Students provide 5-year grants to institutions of higher education (IHEs) and private nonprofit organizations to support educational programs designed for students who are engaged in, or whose families are engaged in, migrant and other seasonal farmwork.

Projects funded under the <u>High School Equivalency Program</u> (HEP) recruit migrant students aged 16 and over and provide academic and support services (including counseling, health services, stipends, and placement) to help those students obtain a high school equivalency certificate and subsequently to gain employment or admission to a postsecondary institution or training program.

Projects funded by the <u>College Assistance Migrant Program</u> (CAMP) provide tutoring, academic assistance, and counseling services, as well as stipends, tuition, and room and board, to first-year undergraduate migrant students and assist those students in obtaining student financial aid for their remaining undergraduate years.

HEP projects, located in college or university settings, operate residential and commuter programs of instructional services for out-of-school migrant youth; some HEP projects employ a commuter model in which students attend GED classes after work. All CAMP projects use an on-campus residential design and provide a high level of support services in order to assist participants, virtually all of whom have had no prior contact with a college campus, to adjust to life at an institution of higher education. In making awards under both programs, the Department is required to consider applicants' prior experience in operating HEP and CAMP projects.

In 2008, these programs were reauthorized by the Higher Education Opportunities Act. Under the reauthorization, the Department may reserve up to one half of 1 percent of the funds appropriated for the two programs for outreach, technical assistance, and professional development activities. If the total amount appropriated is below \$40 million, the remaining funds are to be distributed between the two programs in the same proportion as the amounts available for each program the previous year. If the appropriation is over \$40 million, 45 percent

Special programs for migrant students

of the remaining funds must be used for HEP and 45 percent for CAMP, and the remainder may be used for either program, based on the number, quality, and promise of applications received.

Funding levels for the past 5 fiscal years were as follows:

(dollars in thousands)		
		Special Programs for
<u>HEP</u>	CAMP	Migrant Students
\$18,226	\$15,108	0
0	0	\$34,168
0	0	36,668
0	0	36,595
0	0	36,526
	<u>HEP</u>	HEP CAMP

FY 2013 BUDGET REQUEST

For 2013, the Administration requests a total of \$36.5 million for the Special Programs for Migrant Students, the same amount as the 2012 estimate. These funds would support the continuation of grants made in earlier years under the High School Equivalency (HEP) and College Assistance Migrant (CAMP) programs, as well as outreach, technical assistance, and professional development activities. HEP provides academic and support services for students who are engaged in, or whose families are engaged in, migrant and seasonal work, thus enabling HEP participants to obtain a high school equivalency certificate and improving their prospects to enter postsecondary education. CAMP assists participants in completing the first year of postsecondary education and preparing to continue toward degree completion, and both HEP and CAMP are intended to improve participants' likelihood of obtaining better employment.

Migrant youth are particularly at risk for poor educational, employment, and earnings outcomes. According to the US Department of Agriculture's Economic Research Service (ERS) report, *Profile of Hired Farmworkers, a 2008 Update*, farmworkers tend to be younger, less educated, and less likely to speak English than other wage and salary workers in the United States. Individuals aged 15-21 constituted 15.1 percent of farmworkers in 2006, and 30.0 percent of farmworkers had attained a less than 9th-grade education. Furthermore, migrant farmworkers generally have fewer years of education, speak less English, and are younger than nonmigrant farmworkers. An ERS analysis of data from the US Department of Labor's *National Agricultural Workers Survey* (NAWS) showed that over the period 1989-2006 the average median years of education for migrant farmworkers was 6, compared to 9 for nonmigrant farmworkers, and 66.2 percent of migrant farmworkers had no knowledge of English, compared to 27.1 for nonmigrant farmworkers. Migrant farmworkers are also more likely to have lower hourly wages than nonmigrant farmworkers, and their limited education affects their ability to pursue postsecondary education or obtain skilled work that pays higher wages.

Many migrant youth are also migrant workers themselves, and a substantial number of migrant youth are living on their own. The 2002-03 NAWS found that migrant youth working in farmwork on their own constitute 11 percent of the total farm labor force. Their likelihood of being able to subsist and support themselves for an extended period of time through farmwork is poor. The USDA 2008 Profile reported that unemployment rates of farmworkers are double those of all

Special programs for migrant students

wage and salary workers; that hired farmworkers earned less than other workers; and that the rate of poverty among farmworkers was more than double that of all wage and salary employees.

The HEP and CAMP programs provide participants with assistance that can enable them to upgrade their earnings potential dramatically. According to the Bureau of Labor Statistics *Occupational Outlook Handbook*, 2010-11 Edition, the median hourly wage for crop, nursery, and greenhouse farmworkers and laborers in 2008 was \$8.64, and these types of workers are often paid based on how much they do instead of how many hours they work. By comparison, the National Center for Education Statistics reports in *The Condition of Education 2011* that in 2009 the median earnings for young adults aged 25-34 with a high school diploma or equivalent were \$30,000 (equivalent to \$14.42 per hour) and the median was \$36,000 for a person with an associate's degree (equivalent to \$17.31 per hour).

HEP and CAMP programs focus on finding and assisting migrant youth who have educational potential but who have not been able—due to lack of positive role models, lack of outreach on the part of local school authorities, interrupted schooling, or other obstacles—to complete high school or go on to postsecondary education. HEP and CAMP projects emphasize services to out-of-school-youth by conducting extensive outreach in locations where these youth live and work (e.g., farms, production facilities, and labor camps) and providing services at locations and times that meet the needs of an out-of-school, working population.

PROGRAM OUTPUT MEASURES (dollars in thousands)

Measures	<u>2011</u>	<u>2012</u>	<u>2013</u>
Outreach, technical assistance, and professional development	\$183	\$183	\$183
HEP: Number of students served	7,866	7,766	7,766
Number of awards: First year Second year Third year Fourth year Fifth year Total	10 13 17 0 <u>4</u> 44	3 10 13 17 <u>0</u> 43	0 3 10 13 <u>17</u> 43
Funding: New awards Peer review of new award applications Continuation awards Average grant award	\$4,766 60 15,083 443	\$1,523 70 18,278 443	0 0 \$19,871 443
Average Federal contribution per student (whole dollars)	\$2,523	\$2,555	\$2,564

Special programs for migrant students

Measures	<u>2011</u>	<u>2012</u>	<u>2013</u>
CAMP:			
Number of students served	1,748	1,700	1,700
Number of awards:			
First year	7	8	0
Second year	10	7	8
Third year	14	10	7
Fourth year	0	14	10
Fifth year	<u>9</u> 40	<u>0</u> 39	<u>14</u> 39
Total	40	39	39
Funding:			
New awards	\$2,759	\$3,394	0
Peer review of new award applications	60	70	0
Continuation awards	13,684	13,008	\$16,472
Average grant award	435	435	435
Average Federal contribution per student			
(whole dollars)	\$9,407	\$9,667	\$9,667

PROGRAM PERFORMANCE INFORMATION

Performance Measures

This section presents selected program information, including, for example, GPRA goals, objectives, measures, and performance targets and data; and an assessment of the progress made toward achieving program results. Achievement of program results is based on the cumulative effect of the resources provided in previous years and those requested in FY 2013 and future years, and the resources and efforts invested by those served by this program.

Goal: To assist migrant and seasonal farmworker students in obtaining the equivalent of a high school diploma, and, subsequently, in beginning postsecondary education, entering military service, or obtaining employment.

Objective: An increasing percentage of HEP participants will receive their General Educational Development (GED) credential.

Special programs for migrant students

Measure: The percentage of High School Equivalency Program (HEP) participants receiving a General Educational Development (GED) credential.

Year	Target	Actual
2008	68	87
2009	69	61
2010	69	70
2011	69	
2012	69	
2013	69	

Additional information: The source of data is grantee performance reports. Grantees have used a new annual reporting format and met new requirements for reporting starting with the 2008 data. The Department's intent in establishing a new reporting system was to improve the quality of the data. However, the variation in the data grantees reported for this measure subsequently indicated problems in how GED attainment rates were calculated. In 2009, the Department adjusted its methods for calculating performance data for recipients that serve more students than they projected at the beginning of their grant period. Data collected for fiscal year 2011 will be available in spring of 2012.

Objective: An increasing percentage of HEP recipients of the GED will enter postsecondary education programs, upgraded employment, or the military.

Measure: The percentage of HEP GED credential recipients who enter postsecondary educational programs, career positions, or the military.

Year	Target	Actual
2008	80	67
2009	81	74
2010	80	75
2011	80	
2012	80	
2013	80	

Additional information: The source of data is grantee performance reports. Data for this measure are based on actual placement after receipt of a GED credential. The Department is providing technical assistance to grantees on collecting data on program participants after they are no longer receiving program services; the current reporting format should improve the consistency and accuracy of the data. The 2008 data are for the first year that all grantees used the new reporting format. Data for 2011 will be available in spring of 2012.

Goal: Assist migrant and seasonal farmworker students in successfully completing their first academic year of college and in continuing their postsecondary education.

Objective: All CAMP students will complete their first academic year at a postsecondary institution in good standing.

Special programs for migrant students

Measure: The percentage of College Assistance Migrant Program (CAMP) participants completing the first year of their postsecondary program.

Year	Target	Actual
2008	86	79
2009	86	86
2010	86	85
2011	86	
2012	86	
2013	86	

Additional information: The source of data is grantee performance reports. Data for projects completing their first year of implementation are not included in the data for any given year because projects receive their initial funding in the fall, after the school year may have already started. Thus, the measure reflects the percentage of participants completing the first year of their postsecondary program between the second and fifth year of the project. In 2009, the Department adjusted its methods for calculating performance data for recipients that serve more students than they projected at the beginning of their grant period. However, the Department has determined that, even after 2 years, grantees are reporting performance data that are based on inconsistent definitions of enrollment and completion. The Department is exploring whether it can address this inconsistency by requiring grantees to use the definitions of completion and full-time enrollment contained in Title IV of the Higher Education Act. Data collected for fiscal year 2011 will be available in spring of 2012.

Objective: A majority of CAMP students who successfully complete their first academic year of college will continue in postsecondary education.

Year	Target	Actual
2008	83	91
2009	84	91
2010	85	88
2011	85	
2012	85	
2013	85	

Measure: The percentage of College Assistance Migrant Program (CAMP) participants who, after completing the first academic year of college, continue their postsecondary education.

Additional information: The source of data is grantee performance reports. Data for this measure are based on actual placement after completion of the first year of college. The Department is providing technical assistance to grantees on collecting data on program participants once the participants are no longer receiving program services; the current reporting format should improve the consistency and accuracy of the data. The inconsistency affecting enrollment and completion data, described above, also affects the data for this performance measure. Data for 2011 will be available in spring of 2012. The 2009 data reflect the first year that all grantees used the new reporting format.

Special programs for migrant students

Efficiency Measures

The Department established a cost-per-participant outcome measure to assess program efficiency for HEP and CAMP. For HEP, the measure is the cost per participant earning a GED credential and, for CAMP, it is the cost per participant who completes his or her first year of postsecondary education and then continues that postsecondary education. The Department also started collecting data on the different costs for commuter and residential HEP and CAMP programs in 2008. Data for 2011 will be available in spring of 2012.

HEP Efficiency Measure:	Cost Per Participant Earning a GED
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Year	Cost Per Participant Earning a GED, Overall	Cost Per Participant Earning a GED, Commuter Programs	Cost Per Participant Earning a GED, Residential Programs	Cost Per Participant Earning a GED, Programs with Both Commuting and Resident Students
2006	\$4,961			
2007	5,303			
2008	5,431	\$4,527	Not applicable	\$7,729
2009	5,243	4,497	Not applicable	7,118
2010	5,843	5,287	Not applicable	7,412

CAMP Efficiency Measure: Cost Per Participant Completing the First Year of Postsecondary Education and Continuing Postsecondary Education.

Year	Cost Per Participant Completing the First Year of Postsecondary Education and Continuing Postsecondary Education, overall	Cost Per Participant Completing the First Year of Postsecondary Education and Continuing Postsecondary Education, Commuter Programs	Cost Per Participant Completing the First Year of Postsecondary Education and Continuing Postsecondary Education, Residential Program	Cost Per Participant Completing the First Year of Postsecondary Education and Continuing Postsecondary Education, Programs with both Commuting and Resident Students
2006	\$9,687			
2007	11,195			
2008	11,953	\$12,097	\$13,558	\$13,171
2009	10,384	9,455	14,451	10,955
2010	11,362	9,528	13,255	12,049

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(Higher Education Act of 1965, Title IV, Part A, Subpart 2, Chapter 1)

(dollars in thousands)

FY 2013 Authorization: Indefinite

Budget Authority:

<u>2012</u>	<u>2013</u>	<u>Change</u>
\$839,932	\$839,932	0

PROGRAM DESCRIPTION

The Federal TRIO Programs consist primarily of five discretionary grant programs—Talent Search, Upward Bound, Student Support Services, Educational Opportunity Centers, and McNair Post Baccalaureate Achievement—that fund postsecondary education outreach and student support services designed to encourage individuals from disadvantaged backgrounds to enter and complete college and postgraduate education. Competitive grants are awarded for 5 years to eligible applicants, which include institutions of higher education; public and private agencies, including community-based organizations with experience in serving disadvantaged youth; and, as appropriate to the purposes of the program, secondary schools. At least twothirds of the program participants must be low-income, first-generation college students (or individuals with disabilities for the Student Support Services program).

<u>Talent Search</u> encourages disadvantaged youth who are between 11 and 27 years of age, and who have the potential for postsecondary education, to graduate from high school or return to school (for those who have dropped out) and to enroll in a postsecondary education program. Projects must provide connections to academic tutoring services, advice on and assistance in selecting secondary and college courses, assistance in preparing for college entrance exams and in completing college applications, information on student financial aid and assistance in completing financial aid applications, connections to services designed to improve financial and economic literacy, and guidance and assistance in re-entering and completing secondary school. Projects also may provide academic tutoring; personal and career counseling; information on career options; exposure to college campuses; and services specially designed for students with disabilities or limited English proficiency, homeless children and youth, and students in foster care.

<u>Upward Bound</u> provides services to high school students that are designed to generate the skills and motivation needed to pursue and complete a postsecondary education. Projects provide the same services as Talent Search projects, except that Upward Bound projects may provide an on-campus residential summer component and work-study positions that provide exposure to careers requiring a postsecondary degree. Upward Bound includes, besides the

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regular projects, Upward Bound Math/Science and Veterans projects. The *Upward Bound Math/Science* program establishes mathematics and science centers that encourage students to pursue postsecondary degrees in those fields specifically. The *Veterans Upward Bound* projects are designed to assist veterans in preparing for a program of postsecondary education.

The <u>Educational Opportunity Centers</u> provide counseling and information on college admissions to adults who are at least 19 years old and who are seeking a postsecondary education degree. Services include disseminating information on higher education opportunities in the community; academic advice, personal counseling, and career workshops; help in completing applications for college admissions, testing, and financial aid; tutoring; mentoring; and services to improve financial and economic literacy.

The <u>Student Support Services</u> program offers a broad range of support services to postsecondary students to increase their retention and graduation rates and to increase their transfer rates from 2-year to 4-year institutions. All projects must provide academic tutoring, advice on postsecondary course selection, financial aid counseling, services to improve financial and economic literacy, assistance in applying for graduate and professional programs, and activities to help students in 2-year institutions enroll in 4-year programs. Projects may also provide personal and career counseling; exposure to cultural events; mentoring; services to secure temporary housing during academic breaks for students who are homeless; activities for students with disabilities or limited English proficiency, homeless students, and students in foster care; and grant aid (not to exceed 20 percent of a project's funds). Projects providing grant aid also must provide a match equal to 33 percent of the total funds used for that purpose, unless they are eligible to receive funds under Title III, Part A or B, or Title V of the Higher Education Act.

The <u>McNair Post Baccalaureate Achievement</u> program prepares disadvantaged undergraduate students for doctoral study to help them succeed in obtaining doctoral degrees. Projects must provide opportunities for research and other scholarly activities at the recipient institution or graduate center, summer internships, seminars, tutoring, academic counseling, and activities to help students enroll in graduate programs. Projects may also provide services to improve financial and economic literacy, mentoring, and exposure to cultural events and academic programs not usually available to disadvantaged students.

The two largest programs, in terms of funding, are Upward Bound (which includes Veterans Upward Bound and Upward Bound Match-Science) and Student Support Services, which together accounted for two-thirds of TRIO funding in 2011. TRIO programs vary greatly in service intensity, with per participant annual costs ranging from a high for the McNair Postgraduate Achievement program of approximately \$8,500 to a low of \$250 for the Educational Opportunity Centers. The Upward Bound projects, on average, spend approximately \$4,700 per year per participant except for the Veterans projects, which do not have the residential summer component, and which had an average per participant annual cost of \$2,300 in 2011. Most projects are located at colleges, although non-profit organizations operate a substantial number of Talent Search and Educational Opportunity Center projects.

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		Average number	of
	Number of	participants	Federal
Award Type	Participants	per project	cost per participant
Talent Search	319,678	693	\$434
Upward Bound	53,184	69	\$4,679
Upward Bound Veterans	5,780	123	\$2,280
Upward Bound Math/Science	6,992	53	\$4,836
Upward Bound Earmarks	11,078	63	\$4,781
Educational Opportunity Centers	192,196	1,502	\$248
Student Support Services ¹	202,921	197	\$1,432
McNair	5,419	27	\$8,511

Number of Participants, Participants per project and Cost per Participant (FY 2011)

¹ Thirty-six Student Support Services projects exclusively serve students with disabilities. These projects tend to have somewhat higher average costs per participant.

Institution Type	Talent Search	Upward Bound ¹	Educational Opportunity Centers	Student Support Services	McNair
Postsecondary Institutions Public, 4-year	38.5	44.0	39.4	39.1	75.6
Public, 2-year Private, 4-year Private, 2-year	31.1 9.6 <u>0.4</u>	28.4 18.6 <u>0.1</u>	27.9 5.1 <u>0.0</u>	46.8 13.0 <u>0.7</u>	0.0 24.0 <u>0.0</u>
Total, Postsecondary Other organizations ²	79.6 	91.1 <u>8.9</u>	72.4 <u>27.6</u>	99.5 <u>0.5</u>	99.5 <u>0.5</u>
Total	100.0	100.0	100.0	100.0	100.0

Percentage of Funds by Institution Type (2011)

¹ Includes regular Upward Bound, Upward Bound Math and Science, Upward Bound Veterans, and Mandatory Upward Bound.

²Other includes nonprofit organizations, State agencies, local educational agencies, county and city governments, private profit-making organizations, Indian Tribes, and private elementary and secondary schools.

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In addition, TRIO funding supports training for project staff members, dissemination of best practices, evaluation activities, and administrative expenses.

Funding for <u>Staff Training</u> grants supports professional development activities and opportunities to improve the competency of project directors and staff members. Training is offered on such topics as: legislative and regulatory requirements for operating funded projects; assisting students in receiving adequate financial aid; the design and operation of model programs; the use of appropriate educational technology in the operations of funded projects; and strategies for recruiting and serving students with limited-English proficiency or with disabilities; homeless children and youth; foster care youth; or other disconnected students.

Funding for <u>Evaluation</u> activities helps to improve the effectiveness of TRIO programs and projects. The statute requires rigorous evaluation of TRIO programs and projects. The evaluation must examine the characteristics of the programs and projects that most benefit students.

Finally, up to 0.5 percent of the funds appropriated for TRIO may be used by the Department to support <u>administrative activities</u> that include obtaining additional qualified readers to review applications; increasing the level of oversight monitoring; supporting impact studies, program assessments, and reviews; and providing technical assistance to potential applicants and grantees.

In 2007, Congress amended the Higher Education Act to provide \$57 million in mandatory funding for 4-year awards to 186 unsuccessful Upward Bound applicants for the fiscal year 2007 competition who scored above an average peer review score of 70 out of 115 points. This funding expired at the end of 2011.

Funding levels for the past 5 fiscal years were:

	(dollars in thousands)
2008	\$885,178 ¹
2009	
2010	
2008 2009 2010 2011	
2012	

 1 Includes \$57,000 thousand in mandatory funds provided under Section 402C(g) of the Higher Education Act of 1965, as amended.

FY 2013 BUDGET REQUEST

The Administration is requesting \$839.9 million for the Federal TRIO programs in 2013, same as the 2012 level. Most of the funds would be used to support continuation awards to grantees that were successful in the 2010 SSS competition, the 2011 Talent Search and EOC competitions, and 2012 Upward Bound, Upward Bound Math Science, Veterans Upward Bound, McNair, and Staff Training competitions. This level would enable the Department to maintain approximately the same number of TRIO projects in fiscal year 2013. In fiscal year 2012, the Department is holding a new Upward Bound competition with 3 new competitive preference

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priorities and expects to receive approximately 1,200 applications, with an expected cutoff score well above 100. Because of the expiration of the \$57 million in mandatory funding for UB projects authorized by the College Cost Reduction and Access Act, the Department is expecting to be unable to support many promising UB applicants in the fiscal year 2012 competition. Consequently, most of the funding the Administration is requesting in FY 2013 that is not needed for TRIO continuation awards would be used to support additional UB applicants that were unsuccessful in the 2012 competition. The Department believes that the TRIO programs play an important role in assisting low-income students and students whose parents never completed college with support and preparation to enable them to enter and complete postsecondary education programs. Additionally, the Department will continue to work with the TRIO community over the next year to standardize data collection and develop strategies to strengthen the program's design in order to increase college access and completion in anticipation of HEA reauthorization in 2014.

At the requested level:

- *Talent Search* would receive approximately \$135.9 million in 2013 to support NCC awards for approximately 453 grantees.
- *Upward Bound* (UB) would receive \$324.9 million to support approximately 1,050 grants. Included in these figures are:
- Approximately \$267.9 million to support 835 regular Upward Bound projects. Of these funds, approximately \$249.0 million would support NCC awards for grantees that are successful in the 2012 competition and the remaining funds support new awards both to grantees that were successful in the 2012 competition but still had a year remaining on their previous grants and to high-scoring applicants that could not be supported with 2012 funds. The expiration of mandatory funds for Upward Bound projects is likely to result in a large number of unfunded applicants with high scores in the 2012 competition.
- Approximately \$13.2 million to support 45 Veterans Upward Bound projects. Of these funds, approximately \$11.0 million would support NCC awards for grantees that are successful in the 2012 competition and the remaining funds would support new awards both to grantees that were successful in the 2012 competition but still had a year remaining on their previous grants and to high-scoring applicants that could not be supported with 2012 funds. Veterans Upward Bound projects are designed to assist veterans in preparing for a program of postsecondary education.
- Approximately \$43.8 million to support 170 Upward Bound Math/Science (UBMS) projects. Of these funds, approximately \$38.2 million would support NCC awards for grantees that are successful in the 2012 competition and the remaining funds would support new awards both to grantees that were successful in the 2012 competition but still had a year remaining on their previous grants and to high-scoring applicants that could not be supported with 2012 funds. The Upward Bound Math/Science program establishes mathematics and science centers that encourage students to pursue postsecondary degrees in those fields specifically.

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The Department has established the following competitive priorities for the 2012 Regular Upward Bound competition:

- (1) Priority for applicants that propose projects designed to provide services to students enrolled in the persistently lowest-achieving schools.
- (2) Priority for applicants that propose projects designed to collect, analyze, and use high-quality and timely data, including data on program participant outcomes, to (a) improve postsecondary student outcomes relating to enrollment, persistence, and completion and leading to career success and (b) provide reliable and comprehensive information on the implementation of their programs, and participant outcomes in these programs, by using data from State longitudinal data systems or by obtaining data from reliable third-party sources.
- (3) Priority for applicants that propose projects designed to significantly increase efficiency in the use of time, staff, money, or other resources while improving student outcomes. Such projects may include innovative and sustainable uses of technology, use of open educational resources, or other strategies that improve results and increase productivity.
- Educational Opportunity Centers (EOC) would receive \$46.9 million in 2013 to support NCC awards for approximately 126 grantees.
- Student Support Services would receive \$291.5 million to support NCC awards for approximately 1,029 grantees.
- McNair Post Baccalaureate Achievement would receive \$36.1 million to support approximately 152 McNair projects helping disadvantaged college students prepare for graduate education. Of these funds, approximately \$31.3 million would support 131 NCC awards for grantees that are successful in the 2012 competition and the remaining funds would support new awards both to grantees that were successful in the 2012 competition but still had a year remaining on their previous grants, and to high-scoring applicants that could not be supported with 2012 funds.
- Finally, the budget includes \$1.4 million for *Staff Training*, which would help provide TRIO professionals with the skills necessary to run effective projects; \$1.5 million for *Evaluations*, and \$1.7 million to maintain *Administrative support* for the TRIO programs, project monitoring, and the costs of collecting and analyzing grantee performance data.

PROGRAM OUTPUT MEASURES (dollars in thousands)

<u>Measures</u>	2011 <u>Funding</u>	2012 <u>Funding</u>	2013 <u>Funding</u>	2011 <u>Awards</u>	2012 <u>Awards</u>	2013 <u>Awards</u>
Talent Search						
New Awards	\$120,315	0	0	406	0	0
Continuation Awards	<u>18,344</u>	<u>\$136,385</u> 1	<u>\$135,893²</u>	<u>55</u>	<u>454¹</u>	<u>453²</u>
Total	138,659	136,385	135,893	461	454	453

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<u>Measures</u>	2011 <u>Funding</u>	2012 <u>Funding</u>	2013 <u>Funding</u>	2011 <u>Awards</u>	2012 <u>Awards</u>	2013 <u>Awards</u>
Upward Bound						
New Awards	0	246,851	18,981	0	779	50
Continuation Awards	<u>248,840</u>	<u>19,304</u>	<u>248,967</u>	<u>775</u>	<u>50</u>	<u>785</u>
Total	248,840 ³	266,155	267,948	775 <mark>3</mark>	829	835
Veterans Upward Bound						
New Awards	0	10,124	2,227	0	34	9
Continuation awards	<u>13,180</u>	3,056	10,953	<u>47</u>	<u>11</u>	<u>36</u>
Total	13,180	13,180	13,180	47	45	45
Upward Bound Math-Science						
New Awards	0	38,237	5,575	0	148	65
Continuation awards	<u>33,812</u>	5,575	38,237	131	<u>22</u>	105
Total	33, <i>812</i>	43,812	43,812	131	170	170
Educational Opportunity Centers						
New Awards	34,243	0	0	96	0	0
Continuation awards	13,434	<u>46,925</u> 4	<u>46,925</u> 5	<u>32</u>	<u>126</u> 4	<u>126⁵</u>
Total	47,677	46,925	46,925	128	126	126
Student Support Services						
New Awards	21,414	0	0	65	0	0
Continuation awards	269,421	<u>291,455⁶</u>	<u>291,455</u>	964	<u>1,029⁶</u>	<u>1,029</u>
Total	290,835	291,455	291,455	1,029	1,029	1,029
McNair Post Baccalaureate						
New Awards	0	30,588	4,794	0	127	21
Continuation awards	46,223	<u>5,530</u>	<u>31,325</u>	<u>200</u>	<u>25</u>	<u>131</u>
Total	46,223	36,119	36,119	200	152	152
Staff Training						
New Awards	0	1,400	0	0	4	0
Continuation awards	<u>3,529</u>	0	<u>1,400</u>	<u>10</u>	<u>0</u> 4	<u>4</u> 4
Total	3,529	1,400	1,400	10	4	4
Evaluation	7	1,500	1,500			

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<u>Measures</u>	2011 <u>Funding</u>	2012 <u>Funding</u>	2013 <u>Funding</u>	2011 <u>Awards</u>	2012 <u>Awards</u>	2013 <u>Awards</u>
Administrative expenses: Peer review of new award applications Other expenses <i>Total</i>	2,744 <u>1,016</u> <i>3,760</i>	1,300 <u>1,700</u> <i>3,000</i>	0 <u>1,700</u> <i>1,700</i>			
Subtotal, discretionary	826,522	839,932	839,932	2,781	2,809	2,814
Upward Bound Mandatory Funding						
Earmark grant awards	52,836			176		
Supplements	3,583 ⁷					
Other	<u> </u>					
Subtotal, mandatory	57,000					
Total	883,522	839,932	839,932	2,957	2,809	2,814

¹ Includes 43 awards totaling \$14,247 thousand to grantees that were successful in the 2011 competition but are receiving their first award from that competition in FY 2012 because they received an NCC award from their prior grant in FY 2011.

² Includes 3 awards totaling \$953 thousand to grantees that were successful in the 2011 competition but are receiving their first award from that competition in FY 2013 because they received NCC awards from their prior grant in FY 2011 and FY 2012.

³Excludes 176 awards supported with \$57,000 thousand in mandatory funding.

⁴ Includes 25 awards totaling \$9,978 thousand to grantees that were successful in the 2011 competition but are receiving their first award from that competition in FY 2012 because they received an NCC award from their prior grant in FY 2011.

⁵ Includes 4 awards totaling \$2,255 thousand to grantees that were successful in the 2011 competition but are receiving their first award from that competition in FY 2013 because they received NCC awards from their prior grant in FY 2011 and FY 2012.

⁶ Includes 7 awards totaling \$2,582 thousand to grantees that were successful in the 2010 competition but are receiving their first award from that competition in FY 2012 because they received NCC awards from their prior grant in FY 2010 and FY 2011.

⁷ The Department used leftover mandatory funds in FY 2010 and FY 2011 to provide 2-month extensions to the 156 projects with December 1st start dates. These funds will support these projects through January 31st, 2012.

⁸ Funds support technical assistance and administration.

PROGRAM PERFORMANCE INFORMATION

Performance Measures

This section presents selected program performance information, including, for example, GPRA goals, objectives, measures, and performance targets and data; and an assessment of the progress made toward achieving program results. Achievement of program results is based on the cumulative effect of the resources provided in previous years and those requested in

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FY 2013 and future years, and the resources and efforts invested by those served by this program.

Goal: Increase the percentage of low-income, first-generation college students who successfully pursue postsecondary educational opportunities.

Objective: Increase postsecondary enrollment rates of low-income, first-generation individuals in the academic pipeline.

Year	Talent Search Target	Talent Search Actual	Upward Bound Target	Upward Bound Actual	Educational Opportunity Centers Target	Educational Opportunity Centers Actual
2008	79.0	78.7	70.0	81.1	59.0	55.9
2009	79.5	80.5	75.0	82.9	59.5	59.8
2010	79.5	80.2	75.0		60.0	60.3
2011	80.0		76.0		60.5	
2012	80.0		76.0		61.0	
2013	80.5		78.0		61.5	

Measure: The percentage of participants enrolling in college.

Additional information: This measure looks at the percentage of participants who enroll in college. Targets are set and data are calculated independently for each of the three programs for which this measure is relevant. Data are provided by the grantees in their Annual Performance Reports. Note that, for Talent Search and Educational Opportunity Centers, the percentages include only those students who are considered to be ready to apply to college; in Upward Bound, percentages are of those expected to graduate from high school in a given reporting period.

- For Talent Search, the measure looks at the percentage of "college ready" participants who enrolled in programs of postsecondary education during the reporting period or the next fall term. "College ready" participants are those who are high school seniors or are enrolled in an alternative education program at an academic level equivalent to that of a high school senior, adults who had graduated from high school or received a high school equivalency diploma, postsecondary dropouts, and potential postsecondary transfers. The measure thus does not show the percentage of all students ever served by Talent Search who ultimately are admitted to college.
- The Upward Bound program, including the Math and Science projects, uses a different method to calculate the percentage of Upward Bound participants who subsequently enroll in postsecondary education. For Upward Bound, the percentage is calculated by dividing the number of students enrolling in postsecondary education during the reporting year by the number of students with an Expected High School Graduation Year during that reporting year (Expected High School Graduation Year is defined as the year a student would be expected to graduate assuming a normal 4 year progression). The Department has increased the target for 2013.

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 For Educational Opportunity Centers, the Department defines the cohort of participants comprising the denominator in the postsecondary enrollment calculation in the following way: participants who are high school seniors or the equivalent in alternative education programs, high school graduates, recipients of high school equivalency credentials, postsecondary dropouts, or potential postsecondary transfers.

Objective: Increase postsecondary persistence and completion rates of low-income, firstgeneration individuals in the academic pipeline.

Measure: The percentage of Student Support Services participants completing an Associate's degree at their original institution or transferring to a 4-year institution within 3 years.

Year	Target	Actual
2008	27.5	34.4
2009	28.0	36.5
2010	28.0	36.1
2011	28.5	
2012	33.0	
2013	33.0	

Measure: The percentage of Student Support Services first-year students completing a Bachelor's degree at their original institution within 6 years.

Year	Target	Actual
2008	29.0	40.6
2009	29.5	42.3
2010	29.5	42.2
2011	30.0	
2012	40.0	
2013	40.0	

Additional information: Grantees provide data on college completion in their Annual Performance Reports (APR). The 2008 figure is different than the figures the Department has previously reported. The Department discovered that the system grantees used to report their APR data was confusing many grantees, leading them to under-report their data. The Department's recent implementation of a web-based annual performance report system that flags inconsistencies for grantees as they enter their data has led to more accurate reporting. The Department re-calculated the rates from prior years to allow for comparisons to data from future years. Since the targets were based on the previous "actual" data, the Department increased the 2012 and 2013 targets to make them sufficiently ambitious. A continuing shortcoming of these measures is that they only measure degree completion of participants who remain at the grantee institution because the Department is unable to track the students who transfer and complete their degrees at other institutions. It is likely that some students complete their education at a different institution, and that the measures, therefore, understate performance.

Measure: The percentages of TRIO McNair participants enrolling and persisting in graduate school.

Year	Enrolling Target	Enrolling Actual	Persisting Target	Persisting Actual
2008	39.5	52.8	79.5	78.1
2009	39.5	57.5	79.5	84.1
2010	40.0	56.6	80.0	85.1
2011	40.0		80.0	
2012	50.0		81.0	
2013	50.0		81.0	

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Additional information: The "Actual" figures for persistence differ slightly from those reported in previous years due to the correction of a clerical error. The Department has increased the targets for 2012 and 2013 to be more ambitious. The Department is considering changing the enrollment measure to count as successes those McNair participants who enroll in graduate school within 3 years of postsecondary graduation as research indicates that a substantial number of individuals who pursue graduate degrees begin their graduate programs within 3 years of receiving their baccalaureate degrees.¹ However, the Department is awaiting an additional year of data in order to evaluate the validity and reliability of this proposed measure. If the Department's analysis of the data concludes that this measure will, in fact, yield more meaningful results, it will establish new targets for 2012 and 2013 as the current targets are based on the previous methodology.

Efficiency Measures

In previous years, the Department used a common efficiency measure for the TRIO Student Support Services, Upward Bound, and Talent Search programs to track the average annual cost per successful outcome. The actual measure used was the gap between the cost per student served, which is the annual funding for the program divided by the number of participants, and the cost per successful outcome. However, the Department believes that this measure is unnecessarily confusing. Consequently, the Department has proposed to simplify the efficiency measure for Upward Bound, changing it to the "cost per successful outcome" where participants are counted as "successes" in a given year if they either enroll in college or return to high school and are on track to graduate on time.

For the Talent Search and Student Support Services programs, the Department plans to take the same approach in future years.

Cost per successful outcome: The cost per successful outcome data are provided here both to put the "gap" data in context and to provide a more complete picture of the TRIO programs' performance.

 In 2010, the cost per successful outcome for Student Support Services—in which a successful outcome is defined as graduation, transfer, or postsecondary persistence—was approximately \$1,620. This figure was calculated by dividing the total program funding by the number of SSS participants that graduated, transferred, or persisted in postsecondary school. Subtracting the cost per participant (\$1,438) from the cost per successful outcome

¹ Nevill, S.C., and Chan, X (2007). The Path Through Graduate School: A Longitudinal Examination 10 Years After Bachelor's Degree (NCES 2007-162). U.S. Department of Education, Washington, D.C.: National Center for Education Statistics, p. 18

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(\$1,620) generates the \$182 gap between cost per successful outcome and cost per participant. The 2010 cost per successful outcome increased from 2009 (\$1,558).

- For Upward Bound (UB), participants are considered successful if they persist in high school, re-enter high school, or enroll in postsecondary school. The cost per successful outcome figures are obtained by dividing the program's total funding by the number of successful participants. For 2010, this figure was approximately \$4,563, a decrease from 2009 (\$4,776). Subtracting the 2010 UB cost per participant (\$4,373) yields the \$190 gap between cost per successful outcome and cost per participant for UB.
- For Talent Search, the Department recently revised the methodology for determining what counts as a "success." The new definition is consistent with the definition of "success" in Upward Bound. For 2009, the cost per successful outcome was approximately \$414 and the gap was \$28; in 2010, the cost per successful outcome dropped slightly to \$412 and the gap stayed at \$28.

Year	Talent Search Target	Talent Search Actual	Upward Bound Target	Upward Bound Actual	Student Support Services Target	Student Support Services Actual
2008		\$31		\$220	\$236	\$192
2009		28		203	233	183
2010		28		190	223	182
2011					213	
2012					203	

Measure: The gap between cost per successful outcome and cost per participant.

Additional information: The measures for these indicators are calculated using data from Annual Performance Reports. In future years, the Department plans to establish "cost per successful outcome" as the common efficiency measure for all 3 programs.

For the McNair program, the efficiency measure is the Federal cost of each McNair program baccalaureate recipient who enrolls in graduate school within 3 years. The measure uses the Federal funding for the fiscal year in which the cohort of baccalaureate recipients was established, adjusted for those projects that were not funded in any 1 of the subsequent 3 years. The funding is divided by the number of students in the cohort of baccalaureate recipients who have enrolled in graduate school at any time during the subsequent 3 years.

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Measure: The Federal cost of each McNair program baccalaureate recipient who enrolls in graduate school within 3 years.

Year	Target	Actual
2008	\$39,000	\$26,263
2009	39,000	27,809
2010	38,000	31,422
2011	38,000	
2012	35,000	
2013	33,000	

Additional information: This measure is calculated by dividing the McNair funding allocation from the year in which participants graduated college by the number of college graduates from that cohort that enrolled in graduate school within 3 years. The Department decreased the targets for future years, starting in 2012, to make them more ambitious.

Other Performance Information

The Department has invested significant resources in evaluations and studies of the Federal TRIO Programs. Each TRIO evaluation and study was conducted independently; i.e., the reviews were conducted by outside contractors that reported to the Department's evaluation offices.

• *Talent Search:* The national evaluation of the implementation of the Talent Search program, completed in 2004, provided descriptive information for 1999-2000 projects and reported that nearly three-quarters of participants were reported to be both from low-income families and potential first-generation college students, two-thirds were members of racial/ethnic minority groups, and nearly 70 percent were in the traditional age range for high school students. (See http://www.ed.gov/rschstat/eval/highered/talentsearch/index.html)

An additional study, initiated in 1998 and completed in 2006, examined outcomes in three States—Florida, Indiana, and Texas—that were selected because of the availability of data in their administrative records. Twenty-two of the 31 Talent Search projects in these three States that were operating in 1995-96 were included in the study. The study relied on quasi-experimental matching techniques using administrative data; thus, it is not possible to attribute differences in outcomes to participation in the Talent Search program. In addition, the results are not representative of the Nation or the States, and participants with data may have been less disadvantaged, on average, than typical Talent Search students. (Less than half of the participants in the Texas sample were economically disadvantaged, as were participants in two of the five Florida projects.) However, the data do provide limited information on the outcomes of students who participated in Talent Search compared to outcomes for similar students who did not participate in the program.

 Talent Search participants were more likely than comparison students to apply for Federal financial aid and enroll in public postsecondary institutions. The difference in financial aid applications for Talent Search participants and nonparticipants was 17, 14, and 28 percentage points, respectively for Florida, Indiana, and Texas.

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- Talent Search participants were more likely than nonparticipants to enroll in a public college or university in their State. Initial enrollment in postsecondary institutions was higher by 14, 6, and 18 percentage points, respectively for Florida, Indiana, and Texas.
- Since the study was not a randomized experiment, it is not possible to attribute differences in outcomes solely to participation in Talent Search. However, the study concludes that some of the differences in first-time applications for financial aid and initial postsecondary enrollment can be attributed to participant in Talent Search. The study findings also suggest that assisting low-income students who have college aspirations to overcome information barriers – an important objective of the Talent Search program – may be effective in helping these students achieve their aspirations.
- Upward Bound: The evaluation of Upward Bound, based on a random assignment design in a sample of 67 Upward Bound projects, was initiated in 1991. The final report, which was released in January 2009, did not provide evidence that Upward Bound has effects on most key outcome measures for the average participant. Of course, in the context of a complex, longitudinal study, evaluation design and implementation issues can complicate the interpretation of the results, and given the age of the data—the students in the study participated in Upward Bound in the early 1990s-it is difficult to reach definitive conclusions about the program. Nevertheless, the study found that approximately 81 percent of Upward Bound participants and 79 percent of students who applied to participate in Upward Bound but who did not receive either Upward Bound or Upward Bound Math-Science services enrolled in some type of postsecondary institution. (The difference between the 81 percent of participants and the 79 percent of applicants who enrolled in postsecondary education is not statistically significant.) The study also did not find that program participation increased the chances of completing a postsecondary program (38 percent of participants, compared to 35 percent of nonparticipants, completed any type of degree, certificate, or license) or completing a 4-year college program (21 percent of Upward Bound participants compared to 22 percent of nonparticipants completed a bachelor's degree.)

The evaluation, however, did find that Upward Bound increased postsecondary enrollment and completion rates for some subgroups of students. For the subgroup of students with lower educational expectations—that is, the students who did not expect to complete a bachelor's degrees—Upward Bound increased the rate of postsecondary enrollment by 6 percentage points and postsecondary completion by 12 percentage points. The evaluation also found that longer participation in Upward Bound was associated with higher rates of postsecondary enrollment and completion.

The Department began a new evaluation of Upward Bound, which was being conducted by an independent contractor under the auspices of the Institute of Education Sciences, in September 2006. However, Congress cancelled the evaluation due to concerns over the use of a randomized control design. The Department's Institute of Education Sciences (IES) recently began a new study of Upward Bound promising practices, as required by section 402H(b)(1) of the Higher Education Act, as amended. Given the limitations the statute placed on study design, the initial phase of the study focused on the availability of extant data and possible methodological approaches for a quasi-experimental evaluation to assess the efficacy of various implementation strategies in Upward Bound. After completing a portion of the initial phase of the study, IES has concluded that no quasi-experimental study

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would yield reliable results and meet the Department's program evaluation standards. Consequently, the Department is exploring alternative options for providing information on promising practices.

Upward Bound/Math/Science: The study of Upward Bound Math/Science (UBMS) examined the extent to which participants enroll in postsecondary institutions and pursue college majors in math and science fields. The study includes descriptive data gathered from a 1998 survey of project directors and outcome information for students who participated in the program in 1993 - 1995. The descriptive study found that the projects, which were primarily hosted by 4-year colleges, hired staff with strong math and science qualifications, and often provided students with same-race role models. Approximately 60 percent of the students were female and nearly three-quarters were members of racial/ethnic minority groups.

To assess program impact, UBMS participants were compared to a comparison group of students that had applied for regular Upward Bound but did not participate in Upward Bound/Math/Science. Some of the comparison group students did participate in regular Upward Bound and some did not; the differences in outcomes between UBMS participants and comparison group students participating in regular Upward Bound were analyzed separately. Propensity score matching was used to control for demographic differences between UBMS and comparison group. The final report, released in the spring of 2010, indicates that Upward Bound Math/Science participants were more likely to enroll in and complete postsecondary education than comparison students. Furthermore, UBMS participants were more likely to enroll in selective postsecondary institutions. In addition, UBMS participants took more math and science credits than comparison students. However, UBMS students were no more likely than comparison students to major in math or science.

- Student Support Services: The final report of the national evaluation of Student Support Services (SSS), which was initiated in 1990, was released in 2010. The quasi-experimental study, which was based on a random cross-section of projects, examined the extent to which Student Support Services projects improved key student outcomes, such as persistence, transfers from 2-year to 4-year institutions, and degree completion. The study did not find differences between students who received services from SSS and those that did not. This finding is of limited validity, however, because it does not account for the fact that non-SSS students may have received support services elsewhere. The report does indicate that participation in supplemental services, generally—whether or not they were offered directly by SSS projects—was related to improved student outcomes and that higher service levels were associated with better student outcomes. This finding is important because the descriptive portion of the report revealed that the function of many SSS projects is to coordinate campus-wide support services, referring students to the proper providers as needed.
- McNair Post Baccalaureate Achievement: The study of McNair Post Baccalaureate Achievement is a descriptive analysis of McNair participants' educational and employment outcomes. The study, which was released in March 2008, found that approximately 6 percent of participants served from 1989 to 1998 had earned a doctoral degree by 2003, with the largest number of degrees in the life sciences (26 percent), followed by the social

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sciences (24 percent). Another 6 percent of participants earned professional degrees, e.g., degrees in law, medicine, or pharmacy. More of the students included in the analyses may have completed degrees later: approximately 14 percent of students participating from 1989 through 1993, who thus had more years to complete their degrees before the 2003 data collection, completed doctorates.

• The Department recently completed the *TRIO Promising and Innovative Practices Studies* for both the Student Support Services and the Upward Bound programs. However, the Department concluded that these studies do not meet the Department's methodological standards. Consequently, the Department is not planning to release reports from the studies.

The Department of Education's Office of the Inspector General (OIG) issued two reports on TRIO programs during 2008. On July 3, 2008, the OIG issued an audit report on one TRIO Upward Bound grantee that questioned whether the grantee served the appropriate number of students and maintained effective control over grant funds. While the Office of Postsecondary Education (OPE) monitors all of its grantees, it is not possible to guarantee that all grantees will always follow appropriate procedures. However, OPE provides guidance on appropriate uses for grant funds and in fiscal years 2008, 2009, and 2010, made awards for 10 staff training grants, 2 more than were funded in prior years. The two additional grants focused entirely on Upward Bound projects.

On September 8, 2008, the OIG issued a report summarizing findings from a review of how OPE awarded prior experience points in the 2006 Educational Opportunity Center and Talent Search grant competitions. The report recommended that OPE cease awarding prior experience points for grantees that do not meet certain minimum program requirements and cease awarding partial prior experience points. The Department addressed this issue to some extent in regulations—published October 26, 2010—implementing changes made by the Higher Education Opportunity Act, which amended the Higher Education Act. Applicants for Talent Search and Educational Opportunity Centers will not be able to receive any prior experience points if they fail to serve at least 90 percent of their funded number of participants. Also, the OIG report recommended improving quality control and the use of clearly documented data to support the calculation of prior experience points; the Department agrees that a more transparent process is warranted and has taken steps to improve its processes.

Gaining early awareness and readines (Higher Education Act of 1965, Title IV	•		
(dollars in thousands)			
FY 2013 Authorization: Indefinite			
Budget Authority:	<u>2012</u>	<u>2013</u>	<u>Change</u>
	\$302,244	\$302,244	0

PROGRAM DESCRIPTION

Gaining Early Awareness and Readiness for Undergraduate Programs (GEAR UP) provides 6-year grants to States and partnerships to support early college preparation and awareness activities at the State and local levels to ensure low-income elementary and secondary school students are prepared for and pursue postsecondary education. Applicants may also apply for an optional seventh year of funding to provide services at an institution of higher education to follow students through their first year of college attendance.

GEAR UP has two major service components. First, projects provide a comprehensive set of early intervention services including mentoring, tutoring, academic and career counseling, and other college preparation activities like exposure to college campuses and financial aid information and assistance. Second, projects provide college scholarships to participating students. In making awards to State applicants, the Department must give priority to funding entities that have carried out successful GEAR UP programs prior to enactment of the Higher Education Opportunity Act, have a prior, demonstrated commitment to early intervention programs, and ensure that students previously served by GEAR UP programs receive services through the completion of secondary school. States and partnerships must provide matching funds of at least 50 percent of the project costs with cash or in-kind contributions from nonfederal sources accrued over the full duration of the grant award. The Department may authorize a reduction in the required match for partnerships under certain circumstances.

GEAR UP supports two types of grants:

<u>State Grants</u>—States receiving funds are required to provide both an early intervention and a scholarship component, targeted to low-income students in grades K-12. At least 50 percent, but not more than 75 percent, of the grant funds must be used to provide scholarships to participating students. Conversely, at least 25 percent, but not more than 50 percent, of the funds must be used for early intervention services. State grantees must, unless they request a waiver, hold in reserve funds for scholarships equivalent to the effective minimum Pell grant amount multiplied by the number of students the project is serving that the State estimates will enroll in an eligible institution of higher education. The State must make these funds available to eligible students who meet certain benchmarks. These scholarships are portable and may be used outside the State in which the GEAR UP program is located. States must provide all

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students served by the program with a personalized 21st Century Scholar Certificate to indicate the amount of Federal financial aid that they may be eligible to receive for college.

Partnership Grants—Partnerships receiving funds are required to provide an early intervention component to at least one cohort or grade level of students beginning no later than the 7th grade, in a school that has a 7th grade and in which at least 50 percent of the students enrolled are eligible for free or reduced-price lunch—or to an entire grade level of students, not later than the 7th grade, who reside in public housing. Partnerships must ensure that services will continue to be provided through the 12th grade. Partnerships may also provide scholarships. Partnerships must provide all students served by the program with a personalized 21st Century Scholar Certificate to indicate the amount of Federal financial aid that they may be eligible to receive for college. Partnerships must include one or more degree granting institutions of higher education, one or more local educational agency, and at least two community organizations or entities such as businesses, professional associations, State agencies, or other public or private organizations.

Of the amount appropriated for GEAR UP, not less than 33 percent must be used to fund State grants and not less than 33 percent must be used to fund Partnership grants, with the remainder being awarded at the Department's discretion, taking into consideration the number, quality, and promise of applications and, to the extent practicable, the geographic distribution of grants and the distribution of grants between urban and rural applicants. Additionally, up to 0.75 percent must be used to conduct a national evaluation of the GEAR UP program.

Funding levels for the past 5 fiscal years were:

	(dollars in thousands)
2008	\$303,423
2009	
2010	
2011	
2012	

FY 2013 BUDGET REQUEST

The Administration requests \$302.2 million for Gaining Early Awareness and Readiness for Undergraduate Programs (GEAR UP) in fiscal year 2013, the same as the fiscal year 2012 level. The request would enable the Department to support approximately 725,000 students.

The Administration's budget request for GEAR UP is based on the demonstrated promise of the program's approach with early indications that GEAR UP is having some success in achieving its near-term objectives, such as increasing students' and parents' knowledge of postsecondary opportunities and increasing rigorous course-taking. GEAR UP supports State efforts and builds partnerships within communities, targets entire cohorts of students in high-poverty middle schools, provides students with a full range of services through the 12th grade, and in some cases through the first year of college, and offers financial support to attend college. By targeting entire grades of students no later than the 7th grade, serving them throughout middle and high school, and providing them with significant scholarship funding, GEAR UP offers a unique approach to ensuring that low-income students have the skills and resources to attend college. Early

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evaluation findings suggest that GEAR UP has some positive impacts through the 8th grade. Furthermore, the considerable State and local investments GEAR UP requires, through both the creation of partnerships and matching contributions, help ensure that the program will have a sustainable impact on the educational outcomes of low-income middle and high school students.

Finally, the Department will work with the GEAR UP community and grantees over the next year to standardize data collection and strengthen the program's design in order to increase college access and completion in anticipation of HEA reauthorization in 2014.

PROGRAM OUTPUT MEASURES (dollars in thousands)

<u>Measures</u>	<u>2011</u>	<u>2012</u>	<u>2013</u>
State Grants: Number of new awards Average new award State:Total new award funding	19 \$4,069 \$77,307	3 \$4,554 \$13,661 ¹	3 \$4,076 \$12,227
Number of NCC awards	15	27	30
Average NCC award	\$2,971	\$3,832	\$3,732
Total NCC award funding	\$44,561	\$103,499	\$111,956
Total award funding	\$121,868	\$117,160	\$124,183
Total number of awards	34	30	33
Total number of students	420,000	405,000	440,000
Federal cost per student (whole \$)	\$290	\$289	\$282
Partnership Grants: Number of new awards Average new award Total new award funding	47 \$2,131 \$100,145	25 \$1,155 \$28,879 ¹	2 \$1,886 \$3,773
Number of NCC awards	73	100	110
Average NCC award	\$1,079	\$1,546	\$1,564
Total NCC award funding	\$78,770 ²	\$154,570	\$172,653
Total award funding	\$178,915	\$183,449	\$176,426
Total number of awards	120	125	112
Total number of students	290,000	297,000	285,000
Federal cost per student (whole \$)	\$617	\$618	\$619
Evaluation Peer review of new award applications Web data collection	\$1,478 \$434 \$121	\$1,500 0 \$135	\$1,500 0 \$135

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Measures	<u>2011</u>	<u>2012</u>	<u>2013</u>
Total program funding	\$302,816	\$302,244	\$302,244
Total number of awards	154	155	145
Total number of students	710,000	702,000	725,000

¹ The Department has not yet determined how it will allocate the money available for new awards in fiscal year 2012 between State and Partnership awards. The figures presented for new award funding represent one potential funding scenario.

² Includes \$396,535 that the Department used to front-load 2012 grants for 3 high-performing grantees that were originally funded in FY 2010. These funds are excluded from the "average NCC award" calculation.

PROGRAM PERFORMANCE INFORMATION

Performance Measures

This section presents selected program performance information, including, for example, GPRA goals, objectives, measures, and performance targets and data, and an assessment of the progress made toward achieving program results. Achievement of program results is based on the cumulative effect of the resources provided in previous years and those requested in FY 2013 and future years, and the resources and efforts invested by those served by this program.

Goal: To significantly increase the number of low-income students who are prepared to enter and succeed in postsecondary education.

Objective: Increase the rate of high school graduation and enrollment in postsecondary education of GEAR UP students.

Measure: The percentage of GEAR UP high school seniors who graduated from high school.

Year	Target	Actual
2008	73.5	80.0
2009	74.0	N/A
2010	86.0	N/A
2011	86.0	
2012	86.0	
2013	87.0	

Additional Information: According to the National Center for Education Statistics (NCES), the national averaged freshman graduation rate—that is, the rate of public school students who graduated 4 years after starting 9th grade—was 74.9 percent for 2007-08, the latest year for which there are data. While these data are not directly comparable to data from this performance measure, it does provide some context for the GEAR UP performance data on this measure. In the notice inviting applications for the 2011 State and Partnership grant competitions, the Department indicated that it plans to change the methodology for this performance measure to match the adjusted cohort graduation rate methodology, recently established as the standard for

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the Elementary and Secondary Education Act Title I program. Since there were no new cohorts served in fiscal years 2003 and 2004, there were no GEAR UP students expected to graduate in 2009 or 2010. Consequently, no data will be available for this measure for 2009 and 2010.

Measure: The percentage of former GEAR UP high school graduates who immediately enrolled in college.

Year	Target	Actual
2008	65.5	51.1
2009	66.0	N/A
2010	59.0	N/A
2011	59.0	
2012	60.0	
2013	60.0	

Additional Information: This measure indicates the percent of GEAR UP students who graduated from high school and enrolled in postsecondary education the following September. The program missed the target for 2008, when performance declined significantly. Data from NCES put the performance data into context. According to NCES, 70.1 percent of all high school completers enrolled in postsecondary education immediately following high school graduation in 2009. In that same year, 54.1 percent of low-income students enrolled in postsecondary education immediately following high school graduation, according to the same NCES research. Since there were no new cohorts served in fiscal years 2003 and 2004, there were no GEAR UP students expected to enroll in college in 2009 or 2010. Consequently, no data will be available for this measure for 2009 and 2010.

Objective: Increase the academic performance and preparation for postsecondary education of GEAR UP students.

Measure: The percentage of GEAR UP students who passed pre-algebra by the end of the 7th grade and the percentage of GEAR UP students who passed Algebra I by the end of the 9th grade.

Year	Pre-algebra Target	Pre-algebra Actual	Algebra I Target	Algebra I Actual
2008	35	25	50	53
2009	35	27	50	53
2010	32	35	50	52
2011	32		50	
2012	33		51	
2013	33		51	

Additional Information: This measure tracks completion rates for two mathematics classes that research has shown are key indicators of college readiness. Data for this measure, collected through Annual Performance Reports, reflect student completion levels from the prior year. It should be noted that, as the measure tracks only the percent of those students who are enrolled that pass the class, the percentage of the entire cohort who are on the path to college-readiness is likely to be considerably lower.

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Efficiency Measures

The efficiency measure for this program is the cost of a successful outcome, where success is defined as enrollment in postsecondary education by GEAR UP students immediately following high school graduation. The Department is still determining how best to calculate this measure but one option is to divide the annual funding supporting closeout grantees (grantees serving cohorts that would be expected to graduate and enroll 12th graders in a particular reporting year) by the total number of postsecondary enrollees they produce. For instance, the 50 grantees that began serving 7th graders in 2002 would be expected to enroll their participants in college during the 2008-09 school year. Using this methodology, the annual cost per successful outcome for this GEAR UP cohort was \$2,071. The Department provided approximately \$47 million per year to the grantees in this cohort, which produced 22,717 postsecondary enrollees. It is important to note that this measure uses the strictest possible definition of "successful outcome." For instance, students from this cohort who graduate high school with the help of GEAR UP programs but do not enroll in postsecondary education are not considered "successes" under this methodology. Since there were no new cohorts served in fiscal years 2003 and 2004, there were no GEAR UP students expected to enroll in college in 2009 or 2010. Consequently, no data will be available for this measure for 2009 and 2010.

Other Performance Information

Prior evaluation: In 2001, the Department initiated an evaluation on the early effects of the GEAR UP program. This study, which was released in 2008, reported on the program's impact on participants attending middle schools and their parents, and the effects of GEAR UP on middle schools and on the sustainability of the program's activities after Federal funds are no longer available. The study did not report on two key outcomes of interest—secondary school graduation and postsecondary enrollment—because the data were not yet available. Overall, the study found that GEAR UP had significant impacts on students' and parents' knowledge and behavior and on the academic offerings at GEAR UP schools. Regarding GEAR UP students and their parents, the study made the following findings:

- Students in GEAR UP middle schools were offered and took more rigorous academic courses than students in the non-GEAR UP schools, particularly above-grade-level science and algebra courses.
- GEAR UP especially affected the overall academic rigor of courses taken by African American students, who took more high-level classes than their non-GEAR UP peers.
- GEAR UP had a positive effect on students' knowledge concerning the postsecondary education opportunities available to them. This was particularly true for African American students. GEAR UP students were more likely to visit college campuses and receive information about getting ready for college.
- GEAR UP had positive effects on improving parents' knowledge about postsecondary education opportunities and on parents' involvement in their children's education. GEAR UP increased parents' expectations about college for their child.

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• GEAR UP schools provided more services than non-GEAR UP schools. Tutoring and academic activities, to individuals or in small groups, remained at the core of GEAR UP services. GEAR UP increased the amount of guidance counseling that students received.

Impacts were not found for other outcomes such as grade point averages, but that seems consistent with an increase in rigorous course-taking behavior. The study also did not find any impact on school attendance or disciplinary problems, or on students' academic expectations, which were already high.

The study noted that GEAR UP middle schools are more likely than non-GEAR UP middle schools to offer honors and above grade level classes. This finding is significant because the study also found that enrolling in higher level classes is usually not the student's decision, but a function of the availability of such courses and decisions made by guidance counselors using teacher recommendations, standardized test scores or class grades.

The study also included findings that may be useful in shaping program improvements and guiding the Department's technical assistance efforts. GEAR UP grants provide services to cohorts of students in both middle and high school. The study found that many grantees encountered difficulties in transitioning their projects from middle school into high school. The study also noted that the difficulties experienced by grantees, such as inadequate staffing and administrative barriers, were similar to those experienced 2 years earlier when the grants were initially implemented in the middle school. Projects experiencing the smoothest transitions tended to provide services to high school students that were similar to those provided to middle school students. The study also found evidence that some aspects of GEAR UP will be sustained in middle schools beyond Federal funding. The prospects for sustainability appear strongest in those projects with strong partnerships, school administrative commitment, and the ability to secure financial resources from other sources.

Current evaluation: The Department is currently conducting an evaluation designed both to identify promising practices and to build grantees' capacity to evaluate their own projects. Through a contractor, the Department issued planning awards to 44 GEAR UP grantees to design evaluations of specific interventions. After peer reviewers assessed these 44 plans, the contractor issued 12 implementation awards to the grantees with the most sophisticated proposed evaluation strategies. These grantees are currently in the process of conducting the proposed evaluations of their respective interventions. A comprehensive final report that includes a synthesis of the reports prepared by the grantees will be available in the summer of 2012.

Upcoming evaluation: In addition, the Department has just begun a new evaluation activity that is designed to assist GEAR UP grantees as they begin to obtain and use longitudinal student-level data to improve the services delivered by their projects. GEAR UP grantees have traditionally used only their own project data to complete their annual performance reports and to guide their own project improvement strategies. However, as student-level longitudinal data becomes more readily available, from states, districts, and other sources, GEAR UP grantees have opportunities to access new information that can be used to measure student performance, better align program services with student needs, identify factors that contribute to student success, and track student outcomes over time. In order to aid GEAR UP grantees in accessing and utilizing these

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additional sources of data, the Department, through and independent contractor, is holding a competition to select 10 grantees to receive data utilization awards.

The project will establish an on-line resource center, Data in Gear (DIG), to ensure that grantees have access to the most current information about data access and data analysis. It will also facilitate the sharing of information about strategies of acquiring and analyzing data, and the contractor will be available to give individual guidance to GEAR UP grantees upon request. Additionally, the contractor will produce annual reports summarizing key elements of the grantees' progress and describe how grantees used their data to improve practices within their project.

Graduate assistance in areas of national need (Higher Education Act of 1965, Title VII, Part A, Subpart 2)						
(dollars in thousands)						
FY 2013 Authorization: \$35,000						
Budget Authority:						
	<u>2012</u>	<u>2013</u>	<u>Change</u>			
	\$30,909	\$30,909	0			

PROGRAM DESCRIPTION

Graduate Assistance in Areas of National Need (GAANN) provides fellowships, through 3-year grants to degree-granting postsecondary institutions, to graduate students of superior ability and high financial need studying in areas of national need. The Department may also award grants to non-degree-granting institutions that have formal arrangements for the support of doctoral dissertation research with degree-granting institutions. Applicants must set forth policies and procedures to ensure that they will seek talented students from traditionally underrepresented backgrounds. Recipients must have excellent academic records and financial need and must be pursuing a doctoral degree or the highest graduate degree in the academic field at the institution of higher education that they are attending.

After consultation with appropriate agencies and organizations, such as the National Science Foundation, the Department of Defense, and the Department of Homeland Security, the Department designates those fields of study that are considered "areas of national need" by taking into account the extent to which those areas fulfill a compelling national interest, the extent to which other Federal programs support post-baccalaureate studies in those areas, and the most significant impact that can be made with available resources. The designated areas of national need for fiscal year 2010 were: biology, chemistry, computer and information sciences, engineering, mathematics, nursing, physics, and educational assessment, evaluation, and research.

Institutions use program funds to award fellowships of up to 5 years of study. Each fellowship consists of a student stipend to cover living costs, and an institutional payment to cover each fellow's tuition and other expenses. The stipend is the lesser of demonstrated need or the level of support provided by the National Science Foundation's Graduate Research Fellowships program. The institutional payment is adjusted annually based on the Consumer Price Index.

Institutions must match 25 percent of the Federal grant amount. The institutional match may be used for the following: to provide additional fellowships to graduate students not already receiving institutional or GAANN fellowships; to meet the cost of tuition, fees, and other instructional costs that are not covered by the institutional payment; and to supplement the stipend received by a fellow in an amount not to exceed the fellow's financial need. Institutions must also provide fellows with at least 1 year of supervised training in instruction for students.

Graduate assistance in areas of national need

Funding levels for the past 5 fiscal years were:

	(dollars in thousands)
2008	\$29,542
2009	
2010	
2011	
2012	

FY 2013 BUDGET REQUEST

The Administration requests \$30.9 million for the GAANN program for fiscal year 2013, level with fiscal year 2012. Through its support of study in key disciplines, GAANN helps address the problem of insufficient numbers of students pursuing education in critical scientific and technical fields and other areas of national need. GAANN provides students with exceptional promise and high financial need with the resources that they need to pursue post-graduate studies. This request recognizes the role that graduate education plays in the advancement of national prosperity, particularly in areas of national need, and demonstrates the Administration's commitment to educational achievement at the graduate level.

The funds requested would be used to make 27 new awards and cover the continuation costs of awards previously made under the GAANN and Javits fellowship programs. The Administration proposed consolidating these programs in its fiscal year 2012 request and Congress responded by eliminating funding for the Javits fellowship program in the 2012 appropriation bill. The funds provided in the fiscal year 2011 appropriations bill for Javits fellowships, which are available for obligation in fiscal year 2012, will be used to cover the fiscal year 2012 continuation costs for the Javits fellowships. Some of the funds requested for GAANN in 2013 would be used to cover the fiscal year 2013 Javits fellowship continuation costs.

<u>Measures</u>	<u>2011</u>	<u>2012</u>	<u>2013</u>
Number of new awards	0	120	27
Number of new fellowships	0	482	105
Average new award	0	\$177	\$173
Total new award funding	0	\$21,300	\$4,673
Number of NCC awards	176	64	120
Number of NCC fellowships	703	210	482
Average NCC award	\$145	\$145	\$179
Total NCC funding	\$30,914	\$9,280	\$21,449
Average institution payment	\$14	\$14	\$14
Average stipend	<u>\$30</u>	<u>\$30</u>	<u>\$30</u>
Total average fellowship	\$44	\$44	\$44

PROGRAM OUTPUT MEASURES (dollars in thousands)

Measures	<u>2011</u>	<u>2012</u>	<u>2013</u>
Peer review of new award applications	0	\$309	\$309
Funds returned to Treasury	\$54 ¹	\$20 ¹	\$28 ¹
Number of NCC Javits fellowships	0	0	100
Average NCC Javits fellowship	0	0	\$45
Total NCC Javits funding	0	0	\$4,450
Total number of awards	176	184	247 ²
Total number of fellowships	703	692	687
Total program funding	\$30,968	\$30,909	\$30,909

Graduate assistance in areas of national need

¹ Awards are statutorily required to be equivalent in size to the National Science Foundation fellowships. Therefore, a portion of the program's appropriation remains unspent after the maximum number of fellowships of the predetermined size are awarded. Each year, these remaining funds expire and are returned to Treasury.

² This figure represents the number of GAANN awards plus the number of Javits fellowships.

PROGRAM PERFORMANCE INFORMATION

Performance Measures

This section presents selected program performance information, including, for example, GPRA goals, objectives, measures, and performance targets and data; and an assessment of the progress made toward achieving program results. Achievement of program results is based on the cumulative effect of the resources provided in previous years and those requested in FY 2013 and future years, and the resources and efforts invested by those served by this program. Even though we are proposing to use GAANN funds in 2013 to cover the costs of Javits fellowships, neither the targets for 2013 nor the data to be reported in 2013 are to reflect the performance of Javits fellows.

Goal: To increase the number of persons trained at the highest academic level.

Objective: To increase the number of students of superior academic ability completing the terminal degree in designated areas of national need in order to alleviate that need.

Graduate assistance in areas of national need

Measure: The percentage of GAANN fellows completing the terminal degree in the designated areas of national need.

Year	Target	Actual
2008	47	63
2009	48	60
2010	58	65
2011	58	
2012	59	
2013	59	

Additional Information: The data used to calculate this performance measure come from the program's final performance reports, the Department's Grants and Payments database, and the GAANN program database. The measure is calculated by dividing the number of GAANN fellows in the last year of their fellowships who have successfully completed their doctoral studies by the total number of GAANN fellows who are in the last year of their fellowships. However, as grant funding only lasts 3 years and most doctoral students take 6-7 years to complete their doctoral programs, advancing to candidacy is used as a proxy for degree completion where appropriate.

For example, in 2008, 39 percent of the fellows who were considered successful had advanced to candidacy and 23 percent had completed degrees. Use of such proxy data may inflate the performance data, as most, but not all, doctoral candidates who advance to candidacy actually complete their doctoral degrees. In fiscal year 2010, GAANN fellows exceeded the target completion rate, despite it having been raised 10 percentage points since 2009. The Department plans to consider revising the target in 2012.

The Department recently completed a comprehensive evaluation of all of the Department's graduate fellowship programs, including the GAANN program. It found that 78 percent of GAANN fellows completed the degree they were pursuing within 10 years of receiving their award between 1997-1999, with an additional 9 percent still enrolled or otherwise pursuing their degrees. In contrast, the study cited national data from the *Baccalaureate and Beyond Longitudinal Study* indicating that 62 percent of U.S. students who enrolled in a graduate degree program completed that degree program within 10 years. As such, the study's findings seem to confirm the validity of the annual performance report data.

Year	Target	Actual
2008	5.9	4.9
2009	5.9	4.9
2010	5.1	5.0
2011	5.1	
2012	5.0	
2013	5.0	

Measure: Median time to degree completion.

Graduate assistance in areas of national need

Additional Information: This measure, along with the measure on the percent completing, shows that the program supports fellows who have a high likelihood of successfully completing their degree in a relatively short period of time. Data collected through annual performance reports show that the program had a median time to completion of 5.0 years in 2010. According to the most recent national data provided by the National Opinion Resource Center's annual Survey of Earned Doctorates, the median time to doctoral degree completion for all graduate programs in the United States was 7.7 years in 2009. During that same period, the average time to completion was 6.7 years for the physical sciences, 6.9 years for engineering, and 7.0 years for life sciences. These figures are not directly comparable to those of the GAANN program, insofar as they begin counting years to completion at first enrollment into graduate education, not necessarily doctoral work. However, research shows that students with high financial need, such as those served by the GAANN program, typically take longer to complete terminal graduate degrees than the national student body as a whole. As such, achieving a level of performance that is comparable or better than the national average for graduate students demonstrates that the program is successfully meeting its performance goal. Notably, the median time to completion for GAANN fellows has held steady around 5.0 years since 2007.

The Department's recently completed comprehensive evaluation of all of the Department's graduate fellowship programs, including the GAANN program, found that GAANN fellows pursuing a doctoral degree who received a grant between 1997 and 1999 completed their degrees in an average of 6 years. The study also found that GAANN doctoral fellows completed their degrees in less time than the averages of 8 to 9 years reported by doctorate recipients in the 1990s and early 2000s on the *Survey of Earned Doctorates*. The study's findings seem to confirm the validity of the performance data.

Efficiency Measure

The efficiency measure for this program is the cost of a successful outcome, where success is defined as terminal graduate program completion. This measure is directly tied in with the program's performance measures.

Year	Target	Actual
2008	\$92,000	\$67,991
2009	91,000	73,268
2010	N/A	
2011	70,000	
2012	69,500	
2013	69,000	

Measure: Cost per PhDs and those who pass preliminary exams.

The data used to calculate the efficiency measure come from the program's final performance reports, the Department's Grants and Payments database, and the GAANN program database. The efficiency measure is calculated by dividing the total amount of Federal funds provided to support a cohort of fellows for the 3 years of the grant period by the number of GAANN fellows who complete their degree or successfully advance to candidacy during the 5-year fellowship period. For example, the cost reported for 2009 was derived by dividing the total Federal

Graduate assistance in areas of national need

funding for the 2004 cohort, which was \$28.4 million, by the total number of fellows who either completed their degree or passed preliminary exams by 2009, which was 388, for an efficiency measure of \$73,268. Under the program's funding structure, no new fellowships are awarded every third year, which is why there are no data or targets for 2010. As the efficiency measure is based on data from a relatively small number of students, significant year-to-year fluctuations may be expected. This may reduce the usefulness of the measure at the program level. However, given the improvements in cost per outcome since 2005, more ambitious targets have been established for 2011, 2012, and 2013.

The efficiency measure data, along with data from other performance measures, were part of grantee-level analyses that the Department posted to its website in 2008. Grantee-level data analyses will be used to identify institutions that may benefit from technical training in areas such as data collection and reporting. It may also be used to identify high performers that other grantees may look to as examples for improving program performance outcomes. Additionally, data from the grantee-level analyses may be used to compare the relative efficiency of the GAANN program over time, as well as in relation to other programs that provide graduate fellowships.

Other Performance Information

A study of the Department's graduate fellowship programs was initiated in 2004. The study was designed to provide information on educational and employment outcomes of participants in the Department's graduate fellowship programs, including the GAANN program. The final report was published in September 2008. In order to be able to examine completion and employment outcomes for GAANN fellows, the study tracked the characteristics and progress of two cohorts of GAANN fellows, from the years 1997-1998. The study noted the following characteristics of GAANN fellows:

- GAANN awards are concentrated in a relatively small number of institutions of higher education. For example, of the approximately 2,000 institutions that granted a master's degree or higher in 2004, only about 4 percent had enrolled a GAANN fellow between 1997 and 1999;
- GAANN fellows included relatively more women (40 percent), more White students (80 percent), more Black students (7 percent), and fewer Asian students (8 percent) than all graduate students in comparable fields in the years that the study examined;
- About 19 percent of fellows studied in biological sciences, 19 percent in physics, 18 percent in engineering, 18 percent in mathematics, 14 percent in chemistry, 8 percent in computer and information science, and about 3 percent in other fields;
- Three quarters of fellows first received GAANN funding during their first year of graduate study. Twenty-one percent reported that their funding ended their first year of graduate study, 22 percent their second year, 24 percent their third year, and 34 percent in the fourth year or after; and
- Slightly over three-quarters of fellows received additional funding from their institutions; 45 percent in equal or lower amounts and the remaining in amounts greater than the GAANN funding.

Graduate assistance in areas of national need

The study also investigated the extent to which fellowship recipients completed their doctoral studies and obtained employment in areas that correspond to their fields of study. Of the GAANN fellows receiving awards between 1997 and 1999:

- About three-quarters (78 percent) had completed the degree supported by the GAANN fellowship within 10 years. In addition, another 9 percent were still pursuing these degrees, and 13 percent had stopped working on them. In contrast, national data from the *Baccalaureate and Beyond Longitudinal Study* show that 10 years after completing their bachelor's degrees, 62 percent of U.S. students who enrolled in a graduate degree program completed that degree, 15 percent were still enrolled, and 23 percent had dropped out;
- The average time to degree completion among GAANN doctoral fellows was 6 years and 66 percent of fellows who completed their degree did so within 7 years. The study found that GAANN doctoral fellows completed their degrees in less time than the averages of 8 to 9 years reported by doctorate recipients in comparable fields in the period that the study examined, according to the *Survey of Earned Doctorates*;
- A majority of fellows (88 percent) had worked in jobs in which they used the expertise they had gained through the GAANN-supported study. Of these fellows, 97 percent considered that work to be part of a long-term career they were pursuing; and
- When fellows were asked what they expected to be doing in the next 3 years, the majority (88 percent) reported they planned to be working in a job related to the expertise they gained with fellowship support.

These data indicate that GAANN fellows have higher graduation rates and complete their studies in less time than the national average for comparable academic fields. Furthermore, the study found that the overwhelming majority of GAANN fellows complete their studies and go on to find employment in areas that correspond to their field of studies.

Finally, the study probed participants' perceptions of the extent to which the GAANN fellowships influenced their decisions to enter their field of study and remain in their chosen career field. The data on the self-reported perception of program participants found that:

- Nearly all fellows (93 percent) first learned of the GAANN fellowship after they had chosen a major field of study to pursue in graduate school;
- Nearly all fellows (96 percent) believed that the GAANN fellowship had been somewhat or very helpful in finishing their degree, and 76 percent believed it was somewhat or very helpful in obtaining employment in their desired field.

These data highlight the fact that fellowship recipients do not perceive that the program influenced their choice of studies, but do believe that it was helpful in ensuring that they completed their course of studies and found employment in areas that correspond to their field of studies. A recent national survey by the Council of Graduate Schools found that 80 percent of doctoral completers credited financial support, such as fellowships and grants, as one of the main factors that contributed to their doctoral completion.

Child care access means parents in school (Higher Education Act of 1965, Title IV, Part A, Subpart 7)			
(dollars in thousands)			
FY 2013 Authorization: Indefinite			
Budget Authority:			
	<u>2012</u>	<u>2013</u>	<u>Change</u>
	\$15,970	\$15,970	0

PROGRAM DESCRIPTION

The Child Care Access Means Parents in School (CCAMPIS) program is designed to support the participation of low-income parents in postsecondary education through campus-based child care services. Under this program, discretionary grants of up to 4 years in duration are awarded competitively to institutions of higher education. Priority is given to child care programs that (1) leverage significant local or institutional resources and (2) utilize a sliding fee scale.

Institutions may use the funding to support or establish a campus-based child care program primarily serving the needs of low-income students enrolled at the institution. Grants may also be used to provide before and after school services. The authorizing statute defines a "low-income student" as a student eligible to receive a Pell Grant during the year of enrollment at the institution or who would otherwise be eligible to receive a Pell Grant, except that the student fails to meet the requirements of: (1) Section 401(c)(1) of the Higher Education Act (HEA) because the student is enrolled in a graduate or first professional course of study or (2) Section 484(a)(5) of the HEA because the student is in the United States for a temporary purpose. Grants are only to be used to supplement existing child care services or start a new program. Funds may not be used for grants that supplant funds for current child care services.

An institution is eligible to receive a grant for a fiscal year if the total amount of Pell Grant funds awarded to students at the institution for the preceding fiscal year equals or exceeds \$350,000. When the appropriation for the program reaches \$20 million, this amount decreases to \$250,000. The maximum grant award cannot exceed 1 percent of the total amount of all Pell Grant funds awarded to students enrolled at the institution during the preceding fiscal year. The minimum grant amount is \$10,000. This amount increases to \$30,000 when the program's appropriation reaches \$20 million.

Grantees must submit annual reports to the Department regarding their activities. The reports must contain data on the population served by the grant; information on campus and community resources and funding used to help low-income students access child care services; information on progress made toward accreditation of any child care facility; and information on the impact of the grant on the quality, availability, and affordability of campus-based child care services. An institution receives a continuation award only if the Department determines, on the basis of

Child care access means parents in school

the annual reports, that the institution is making a good faith effort to ensure that low-income students have access to affordable, quality child care services.

Funding levels for the past 5 fiscal years were:

	(dollars in thousands)
2008	\$15,534
2009	
2010	
2011	
2012	

FY 2013 BUDGET REQUEST

The Administration requests approximately \$16 million for the CCAMPIS program, the same as the fiscal year 2012 level. The CCAMPIS program helps to ensure that low-income student parents enroll in, persist in, and complete postsecondary education by helping to meet their needs for affordable and convenient child care.

Data from the National Center for Education Statistics *Beginning Postsecondary Survey*, a longitudinal study (1996-2001), indicated that Pell Grant recipients with dependent children are less likely than other Pell Grant recipients to persist in college or attain a degree or certificate. Additional research shows that, at 4-year public institutions, 47 percent of students with dependents, compared to 17 percent of students without dependents, left postsecondary education without a degree within 3 years of enrolling.¹ In addition, 40 percent of single parents, compared to 18 percent of other students, left within 3 years without earning a degree. Similar patterns were found at other types of postsecondary institutions. One barrier to completion for students with dependents, especially low-income students and single parents, is the lack of convenient and affordable quality child care services.

Fiscal year 2013 funding maintains support to enable institutions to sustain or establish campus-based child care programs; establish emergency back-up care and provide summer child care and before and after school services; subsidize the costs of child care for low-income students; and establish programs involving parents.

¹ A 2002 study by Ellen M. Bradburn and Dennis Carroll entitled, *Short-term Enrollment in Postsecondary Education: Student Background and Institutional Differences in Reasons for Early Departure, 1996-98.* (National Center for Education Statistics)

Child care access means parents in school

PROGRAM OUTPUT MEASURES (dollars in thousands)

<u>Measures</u>	<u>2011</u>	<u>2012</u>	<u>2013</u>
Number of new awards	0	0	100
Average new award	0	0	\$103
Total new award funding	0	0	\$10,294
Number of NCC awards	153	153	55
Average NCC award	\$105	\$104	\$100
Total NCC award funding	\$16,002	\$15,970	\$5,517
Peer review of new award applications	0	0	\$159
Total award funding	\$16,002	\$15,970	\$15,970
Total number of awards	153	153	155

PROGRAM PERFORMANCE INFORMATION

Performance Measures

This section presents selected program performance information, including, for example, GPRA goals, objectives, measures, and performance targets and data, and an assessment of the progress made toward achieving program results. Achievement of program results is based on the cumulative effect of the resources provided in previous years and those requested in FY 2013 and future years, and the resources and efforts invested by those served by this program.

Goal: To support the participation of low-income parents in the postsecondary education system through the provision of campus-based child care services.

Objective: Increase access for low-income parents to postsecondary institutions.

Measure: Percentage of CCAMPIS program participants enrolled at CCAMPIS grantee institutions receiving child care services who remain in postsecondary education at the end of the academic year, as reported in the annual performance report.

Year	4-year/2-year Target	4-year/2-year Actual	4-year Target	4-year Actual	2-year Target	2-year Actual
2010		90.4		43.7		46.6
2011						
2012						
2013	TBD		TBD		TBD	

Child care access means parents in school

Objective: Increase access for low-income parents to postsecondary institutions.

Measure: Completion rate of CCAMPIS program participants in postsecondary education enrolled at CCAMPIS grantee institutions, as reported in the annual performance report.

Year	4-year/2-year Target	4-year/2-year Actual	4-year Target	4-year Actual	2-year Target	2-year Actual
2010		10.0		5.6		4.4
2011						
2012						
2013	TBD		TBD		TBD	

Additional information: The overall persistence rate in 2010 for students served by the 2006 CCAMPIS cohort of grantees is 90.4 percent (3,218 out of 3,561 student participants). The 2010 rate is calculated by dividing the total number of participants in the program in the fall of 2009 by the number of students who, as of the end of the 2010 summer term, were either still attending, had transferred from a 2-year institution to a 4-year institution of higher education, or had graduated.

Currently, the completion rate measure for the CCAMPIS program tracks the percentage of program participants who complete their course of study with teaching certificates, associate's, bachelor's, or Master's degrees, as reported by grantees in their annual performance report. However, the Department believes that the data may vastly understate the actual completion rate. The rate is calculated by dividing the number of students acquiring a degree or certificate in a given year by the total number of student participants in the program in that given year. For 2010, data show that 10 percent of the CCAMPIS student participants, (357 out of 3,561) completed their course of study: 35 student participants completed their course of study with teaching certificates, 122 completed with associate's degrees, 198 completed with bachelor's degrees, and 2 completed with Master's degrees. The problem is that the denominator includes students who haven't been in school long enough to graduate if even they persisted without interruption.

The Department is exploring whether the standard graduation rate measure, calculated as the percentage of recipients who graduated from their postsecondary institution within 150 percent of normal completion time, could be used to measure completion in the CCAMPIS program. This means graduating within 6 years of beginning studies at a 4-year institution, or within 3 years at a 2-year institution. The CCAMPIS program serves a wide variety of student-parents with various needs. Multiple factors make it difficult to track students. Some students may not need services from year-to-year because their child is of school age, because they obtained alternative childcare from family members, or because of changes to the timing and number of hours required to attend class. In addition, project directors may not have access to student records once the 4-year grant has closed.

Data for 2011 for the current measures are based on annual performance reports from new grantees in the fiscal year 2009 and 2010 competitions. Data for 2011 will be available March 2012.

Child care access means parents in school

Efficiency Measure

The efficiency measure tracks student cost per successful outcome.

Measure: Federal cost per CCAMPIS student who persists or completes a course of study at an institution of higher education as reported in the annual performance report.

Year	Target	Actual
2010		\$4,983
2011	N/A	
2012	N/A	
2013	TBD	

Additional information: For 2010, the cost per successful outcome of \$4,983 was calculated by dividing the program allocation of \$16,034,000 by 3,218 persisters/completers from the 2006 CCAMPIS grantees. Baseline data for 2010 is based on annual performance reports from fiscal year 2006 grantees. Data for 2011 will be available March 2012.

Other Performance Information

Study of the Child Care Access Means Parents in School Program: In 2005, the Department contracted for a 4-year study with Mathematica to assess the availability of child care services at institutions of higher education. However, due to design and data difficulties, the study was not completed as originally conceived. Instead, the Department attempted to approximate results for CCAMPIS by looking at data from IPEDS and national higher education surveys conducted by NCES. Some of the results from these works are presented below.

- Data from the 2004 National Postsecondary Student Aid Survey (NPSAS) showed that:
 - The majority of Pell Grant recipients with children under 12, like Pell Grant recipients overall and Pell Grant recipients with no children, were non-White, female, and single, widowed, or divorced. Pell Grant recipients with children of child care age were more likely than those without children to be women (81 versus 55 percent, respectively); Black, non-Hispanic (30 versus 21 percent); and married (36 versus 4 percent).
 - The majority of low-income student-parents were balancing postsecondary school attendance with employment. Approximately 25 percent of all Pell Grant recipients worked at least 40 hours per week, 36 percent of those with children and 17 percent of those without children. Nearly 78 percent of Pell Grant recipients with children of child care age reported that they were working to pay tuition and living expenses, compared to 70 percent of all Pell Grant recipients, and 66 percent of those without children.
 - Approximately 43 percent of Pell Grant recipients with children under age 5 and 27 percent of those whose youngest child was 5 to 11 reported using child care. Among Pell Grant recipients with children, those who reported using child care were more likely to be single parents than those not using child care, 63 percent compared to 52 percent.

Child care access means parents in school

- Child care was a major expense for Pell Grant recipients who used it. Average monthly child care expenditures for both Pell Grant recipients with children under age 5 and those with children 5 to 11 were \$335 per month, which would amount to \$4,000 per year if used for a full year.
- 2006 Grantee Performance Reports submitted in 2010 showed that:
 - Fifty-two percent of the institutions served are 2-year institutions, 44 percent are 4-year public institutions, and the remaining 3 percent are 4-year private institutions.
 - Nearly all CCAMPIS participants were Pell Grant recipients (87 percent) and the vast majority were female (86 percent). In terms of race/ethnicity, the largest proportion of participants was White (45 percent), and a sizable minority were Hispanic or Latino (21 percent). Nearly 58 percent of participants were single females who were head of household, and 36 percent were married females.

GPRA data/HEA program eval (Department of Education App			
(dollars in thousands)			
FY 2013 Authorization: 0^1			
Budget Authority:	<u>2012</u> \$607	<u>2013</u> \$607	<u>Change</u> 0

¹ The Administration proposes to continue funding this program in fiscal year 2013 through appropriations language.

PROGRAM DESCRIPTION

The GPRA Data/HEA Program Evaluation program, first funded in fiscal year 2000, provides funds for data collection and evaluation activities for Higher Education Act (HEA) programs. The funding enables the Department to obtain data on performance measures needed to measure progress and to carry out evaluations of performance for HEA programs that do not have funds available for such activities, or where funding set-asides are not sufficient to cover costs. The Department makes a determination each year about the specific kinds of information that are needed to assess the performance of individual programs and gives priority to those that are most critical. In the last 5 years, the majority of funds have been used to help the Department collect data that would otherwise not be available to assess the short- and long-term impacts of programs, and, thereby, to meet the requirements of the Government Performance and Results Act (GPRA).

Funding levels for the past 5 fiscal years were:

	(dollars in thousands)
2008	\$609
2009	609
2010	609
2011	608
2012	607

FY 2013 BUDGET REQUEST

The Administration requests funding of \$607,000 for GPRA Data/HEA Program Evaluation activities in fiscal year 2013, the same as the 2012 level. The funding would allow the Department to conduct activities for Higher Education Act programs such as working to improve performance measures, collecting and analyzing data needed to measure program progress, and carrying out evaluations for programs that do not have funds available for such activities, or where funding set-asides are not sufficient to cover costs. Activities supported in 2011 included

GPRA data/HEA program evaluation

data collection for HEA Title II, Title III, and TEACH programs and a feasibility study on developing institutional performance measures. The study will focus on identifying measures for minority-serving institutions that address academic quality, financial stability, institutional measurement, and student services. Work in 2013 could include continued data collection or additional special studies.

PROGRAM OUTPUT MEASURES (dollars in thousands)

<u>Measures</u>	<u>2011</u>	<u>2012</u>	<u>2013</u>
Higher education performance measures	248	0	0
HEA Title II data collection	155	TBD	TBD
HEA Title III data collection	100	TBD	TBD
TEACH data collection	103	TBD	TBD
Other	2	<u>TBD</u>	<u>TBD</u>
Total program funding	608	607	607

PROGRAM PERFORMANCE INFORMATION

Since fiscal year 2000, the first year of program funding, GPRA Data/HEA Program Evaluation program funds have been used for data collection, analysis, or evaluation studies for programs authorized under HEA. These activities have played an important role in reporting performance data, making program improvements, informing budgetary decisions, and conducting program assessments.

Hawkins centers of excellence (Higher Education Act of 1965, Title II, Part B	, Subpart 2)		
(dollars in thousands)			
FY 2013 Authorization: Indefinite			
Budget Authority:	2012	<u>2013</u>	Change
	0	\$30,000	+\$30,000

PROGRAM DESCRIPTION

The Hawkins Centers of Excellence program would increase the talent pool of effective minority educators by expanding and reforming teacher education programs at minority-serving institutions (MSIs). Under this program, grants of up to 5 years in duration would be awarded competitively to eligible institutions of higher education to reform and expand their teacher preparation programs by establishing centers of excellence. The minimum grant amount would be \$500.000.

Grants must be used to ensure that current and future teachers are highly qualified by carrying out one or more of the following activities:

- Implementing reforms within teacher preparation programs to ensure that such programs are preparing teachers who are highly qualified, are able to understand scientifically valid research, and are able to use advanced technology effectively in the classroom, including use of instructional techniques to improve student academic achievement, by retraining or recruiting faculty; and designing (or redesigning) teacher preparation programs that prepare teachers to serve in low-performing schools and close student achievement gaps, and that are based on rigorous academic content, scientifically valid research (including scientifically based reading research, as defined in section 1208 of the Elementary and Secondary Education Act of 1965; and mathematics research, as it becomes available). and challenging State academic content standards and student academic achievement standards; and promote strong teaching skills.
- Providing sustained and high-quality preservice clinical experience, including the mentoring of prospective teachers by exemplary teachers, substantially increasing interaction between faculty at institutions of higher education and new and experienced teachers, principals, and other administrators at elementary schools or secondary schools, and providing support, including preparation time, for such interaction.
- Developing and implementing initiatives to promote retention of highly qualified teachers and principals, including minority teachers and principals, including programs that provide teacher or principal mentoring from exemplary teachers or principals, respectively; or induction and support for teachers and principals during their first 3 years of employment as teachers or principals, respectively.

Hawkins centers of excellence

- Awarding scholarships based on financial need to help students pay the costs of tuition, room, board, and other expenses of completing a teacher preparation program, not to exceed the cost of attendance.
- Disseminating information on effective practices for teacher preparation and successful teacher certification and licensure assessment preparation strategies.
- Activities authorized under section 202 of Title II of the Higher Education Act of 1965, which authorizes Teacher Quality Partnership grants.

Eligible institutions are defined by statute as Historically Black Colleges or Universities (HBCUs), Historically Black Graduate Institutions, Hispanic-serving Institutions, Tribally Controlled Colleges or Universities, Alaska Native-serving Institutions, Native Hawaiian-serving Institutions, Predominantly Black Institutions, Asian American and Native American Pacific Islander-serving Institutions, and Native American-serving Nontribal Institutions with a qualified teacher preparation program. Consortia of MSIs are also eligible to apply. Eligible institutions may use up to 2 percent of the funds provided to administer the grant.

FY 2013 BUDGET REQUEST

To increase the quality and number of new minority teachers prepared at a subset of high-priority institutions of higher education and add to the research base on effective, comprehensive teacher preparation program models, the Administration requests \$30 million in funding for fiscal year 2013 for first-time funding for the Hawkins Centers of Excellence program.

Grants would be awarded to MSI teacher preparation programs that have a strong record of producing effective teachers or that commit to a series of reforms aimed at significantly strengthening their programs. In order to ensure that program graduates are prepared to meet the needs of high-need school districts and have access to teaching jobs upon graduation, MSIs would be required to partner with at least one high-need school district or a non-profit organization with a record of success in preparing and placing future teachers. Funds are to be awarded for 3 years with an additional 2 years of continuation funding based on meeting performance targets. Priority would be given to applicants that propose projects with key characteristics associated with effective preparation programs, such as:

- Heightened selectivity or exit standards (e.g. minimum grade point average);
- Extensive training of all candidates in evidence-based methods of reading instruction;
- Year-long, high-quality clinical experiences for all candidates;
- A required arts or sciences academic major of all teacher candidates, as well as supplemental education coursework;
- Training in the use of data to differentiate instruction; and
- A system for tracking the performance of program graduates.

Closing the achievement gap between African-American and Hispanic students and their White peers is a primary goal of the Administration's education agenda, and supporting the

Hawkins centers of excellence

preparation of effective teachers for high-need schools is a key strategy towards reaching this goal. Minority-serving institutions, which collectively prepare half of all minority teachers, can play a major role in developing the next generation of effective teachers for high-need schools. While many minority-serving institutions struggle, a number of MSI pre-service teacher training programs demonstrate better-than-average results as compared to programs at non-MSI peer institutions. According to a recent and extensive University of North Carolina study, for example, one high performing HBCU in North Carolina, Fayetteville State University, consistently produces teachers who generate higher-than-average K-12 student academic gains, after controlling for differences in student population. More high-quality MSI teacher preparation programs like Fayetteville State's are needed.

Top-performing teachers can make a dramatic difference in the achievement of their students. Research suggests that the impact of being assigned top-performing teachers year after year is enough to narrow achievement gaps significantly. While teacher preparation programs—both traditional and alternative—often fail to adequately prepare new teachers, promising models and program components do exist (Berry et al., 2008; Boyd et al., 2009; Levine, 2006). Proven successful programs eager to scale in size and other applicants eager to embrace these research-based reform and improvement strategies will receive priority in grant funding.

PROGRAM OUTPUT MEASURES (dollars in thousands)

<u>Measures</u>	<u>2013</u>
Number of new awards Average new award Total new award funding	20 \$1,425 \$28,500
Technical assistance	\$500
Evaluation	\$500
Peer review of new award applications	\$500

PROGRAM PERFORMANCE INFORMATION

In the short-term, the Department intends to assess grantee and overall program performance by tracking improvements in the grade point averages and graduation rates of relevant teacher preparation program candidates. Prior to continuation awards being made, the Department will consider improvements in the number and percentage of grantee candidates receiving meaningful clinical training, instruction in evidence-based methods of reading instruction, and graduate satisfaction survey results. In the long-term, the Department will seek to assess program performance by tracking the increase in minority teachers produced by grantees and their impact on elementary and secondary school student academic growth as reflected in State longitudinal data systems.