



UNITED STATES DEPARTMENT OF EDUCATION
OFFICE FOR CIVIL RIGHTS

1350 EUCLID AVENUE, SUITE 325
CLEVELAND, OH 44115

REGION XV
MICHIGAN
OHIO

November 8, 2016

Ms. Michelle Miller
Director
Michigan Alliance for Families
1325 S. Washington Avenue
Lansing, Michigan 48910

Re: OCR Docket # 15-16-4035

Dear Ms. Miller:

This letter is to inform you of the disposition of the above-referenced complaint filed against Michigan Alliance for Families with the U.S. Department of Education (Department), Office for Civil Rights (OCR), on July 5, 2016, alleging discrimination on the basis of disability. Specifically, the complaint alleged that certain of your organization's web pages are not accessible to students and adults with disabilities including, but not limited to, vision impairments. These include:

1. Homepage (<http://www.michiganallianceforfamilies.org>);
2. Goals and Objectives page
(<http://www.michiganallianceforfamilies.org/education/goals-and-objectives/>);
3. Deaf-Blind page
(<http://www.michiganallianceforfamilies.org/disability-specific-info/deaf-blind/>);
4. Contact Us page
(<https://www.michiganallianceforfamilies.org/contact-us/>);
5. Webinars page
(<http://www.michiganallianceforfamilies.org/webinar/#archive>);

6. Read All About Us page
(<http://www.michiganallianceforfamilies.org/about/>);
7. Assistive Technology page
(<http://www.michiganallianceforfamilies.org/education/assistive-technology/>); and
8. Disability Specific Information
(<http://www.michiganallianceforfamilies.org/disability-specific-info/>).

OCR is responsible for enforcing Section 504 of the Rehabilitation Act of 1973 (Section 504), 29 U.S.C. § 794, and its implementing regulation at 34 C.F.R. Part 104, which prohibit discrimination on the basis of disability by recipients of Federal financial assistance. As a recipient of Federal financial assistance from the Department, your organization is subject to Section 504 and its implementing regulation. Accordingly, OCR had jurisdiction to investigate this complaint.

Based on the complaint allegation, OCR opened an investigation of the following issue: whether your organization, on the basis of disability, excluded qualified persons with disabilities from participation in, denied them the benefits of, or otherwise subjected them to discrimination in its programs and activities based on disability, in violation of the regulation implementing Section 504 at 34 C.F.R. § 104.4.

Summary of OCR's Investigation

To date, OCR has investigated this complaint by reviewing information provided by the Complainant and conducting a preliminary assessment of the accessibility of several pages from your organization's website.

The complaint alleged that your organization's website is not in compliance with Section 504, because it is inaccessible to adults and students with visual impairment and other disabilities. The Complainant stated that she used website accessibility checkers (Power Mapper, A-Checker and WAVE) and reported to OCR that some of your organization's web pages have accessibility issues for individuals with vision and print disabilities, based on her check of the website. She then provided OCR with a list of errors copied and pasted from one of the website accessibility checkers that she used.

OCR used a web accessibility tool to do a preliminary review of some of the specific web pages identified by the Complainant and found accessibility alerts that raise possible compliance concerns as to whether the pages are accessible to individuals with disabilities. For example, on your organization's home page (at the time of OCR's review), no skip navigation option was present to provide a way to skip repetitive navigation links, keyboard controls were not always visually apparent, and visual contrast was found to be too low.

On September 27, 2016, prior to the completion of OCR’s investigation, your organization asked to resolve this complaint pursuant to Section 302 of OCR’s *Case Processing Manual* (CPM). Although the results of OCR’s web accessibility assessment described above do not, without more, provide sufficient evidence for OCR to determine a violation of Section 504, they raise compliance concerns regarding the accessibility of the website. Therefore, OCR determined that it is appropriate to resolve this complaint with an agreement. Accordingly, OCR is not making a finding with regard to your organization’s compliance with Section 504 in this letter.

Applicable Regulatory Standards

The regulation implementing Section 504, at 34 C.F.R. § 104.4(a), provides that no qualified person with a disability shall, on the basis of disability, be excluded from participation in, be denied the benefits of, or otherwise be subjected to discrimination under any program or activity which receives Federal financial assistance. In this usage, “program or activity” encompasses a broad variety of operations associated with the receipt of Federal financial assistance from the Department, including all operations of a local education agency or a college or university, as well as all of the operations of department, agency, or other instrumentality of a State or local government or the entity of such a State or local government that distributes such assistance and each such department or agency to which the assistance is extended.

The regulation implementing Section 504, at 34 C.F.R. § 104.4(b), further prohibits discrimination on the basis of disability in the provision of any aid, benefit, or service, directly or through contractual, licensing, or other arrangements. A recipient may not deny a qualified person with a disability the opportunity to participate in or benefit from the aid, benefit, or service; afford a qualified person with a disability an opportunity to participate in or benefit from the aid, benefit, or service that is not equal to that afforded others; provide a qualified person with a disability with an aid, benefit, or service that is not as effective as that provided to others; or otherwise limit a qualified person with a disability in the enjoyment of any right, privilege, advantage, or opportunity enjoyed by others receiving an aid, benefit, or service.

OCR and the U.S. Department of Justice, Civil Rights Division, issued a Dear Colleague Letter on June 29, 2010 (June 2010 DCL), on access to emerging technologies for individuals with disabilities. OCR then issued another Dear Colleague Letter on May 26, 2011 (May 2011 DCL), along with a questions and answers document (FAQ), in follow-up to the June 2010 DCL. The FAQ clarifies that students with disabilities, especially visual impairments, are to be afforded “the opportunity to acquire the same information, engage in the same interactions, and enjoy the same services as sighted students.” The FAQ also clarifies that an accommodation or modification that is available only at certain times will not be considered “equally effective and equally integrated” where other students have access to the same information at any time and any location, as is the case with a website or other online content. The May 2011 DCL states that online programs are also covered and stresses the importance of planning to ensure accessibility from the outset.

While the May 2011 DCL and FAQ focused primarily on electronic book readers, the principles articulated in the documents apply to all forms of information technology. Though the DCL and FAQ discussed students as the affected population, recipients and public entities must ensure equal access to the educational benefits and opportunities afforded by the technology and equal treatment in the use of the technology for individuals with disabilities in any populations the recipient engages with its programs or activities, including students and members of the public.

Resolution and Conclusion

As noted above, prior to the completion of OCR's investigation, your organization expressed interest in resolving the allegation in the complaint pursuant to Section 302 of OCR's CPM, which provides that a complaint may be resolved before the conclusion of an OCR investigation, if a recipient asks to resolve the complaint and signs a resolution agreement that addresses the complaint allegation. Such a request does not constitute an admission of liability on the part of your organization, nor does it constitute a determination by OCR that your organization has violated any of the laws that OCR enforces.

On October 31, 2016, your organization submitted the enclosed signed resolution agreement (the Agreement) to OCR. The provisions of the Agreement are aligned with the complaint allegation and the information obtained to date during the investigation and consistent with applicable regulations. When fully implemented, the Agreement will resolve the complaint allegation.

In light of the Agreement, OCR finds that the complaint is resolved, and OCR is closing its investigation as of the date of this letter. OCR will, however, monitor your organization's implementation of the Agreement. Should your organization fail to fully implement the Agreement, OCR will reopen the complaint and take appropriate action to ensure your organization's compliance with Section 504 and its implementing regulation.

This concludes OCR's investigation of the complaint and should not be interpreted to address your organization's compliance with any other regulatory provision or to address any issues other than those addressed in this letter.

This letter sets forth OCR's determination in an individual OCR case. This letter is not a formal statement of OCR policy and should not be relied upon, cited, or construed as such. OCR's formal policy statements are approved by a duly authorized OCR official and made available to the public.

Please be advised that your organization may not harass, coerce, intimidate, or discriminate against any individual because he or she has filed a complaint or participated in the complaint resolution process. If this happens, the harmed individual may file a complaint alleging such treatment.

The Complainant may file a private suit in federal court, whether or not OCR finds a violation.

Thank you for working with OCR to resolve this complaint. OCR looks forward to receiving your organization's first monitoring report by December 30, 2016. For questions about implementation of the Agreement, please contact Suwan E. Park, who will be monitoring your organization's implementation, by e-mail at Suwan.Park@ed.gov or by telephone at (216) 522-4972. For questions about this letter, please contact Donald Yarab, Supervisory Attorney/Team Leader, at (216) 522-7634 or by e-mail at Donald.Yarab@ed.gov.

Sincerely,

/s/

Meena Morey Chandra
Regional Director

Enclosure