

# UNITED STATES DEPARTMENT OF EDUCATION OFFICE FOR CIVIL RIGHTS

REGION III DELAWARE KENTUCKY MARYLAND PENNSYLVANIA WEST VIRGINIA

THE WANAMAKER BUILDING, SUITE 515 100 PENN SQUARE EAST PHILADELPHIA, PA 19107-3323

February 28, 2023

# IN RESPONSE, PLEASE REFER TO: 03221408

### Sent via email only to: ceo@pgcps.org

Dr. Monica Goldson Chief Executive Officer Prince George's County Public Schools Sasscer Administration Building 14201 School Lane Upper Marlboro, MD 20772

#### Dear Dr. Goldson:

This letter is to notify you of the disposition of the above-referenced complaint that the U.S. Department of Education, Office for Civil Rights (OCR), received on September 19, 2022. The Complainant alleged that the District discriminated against her daughter (the Student) on the basis of disability. Specifically, the Complainant alleged that the District discriminated by denying the Student a free appropriate public education (FAPE) by:

- 1. failing to fully implement the provision of the Student's Individualized Education Program (IEP) requiring the District to provide the Student with:
  - a. daily services of a Private Duty Nurse (PDN) during the XXXXXXXXXXX school years;
  - b. four (4) thirty-minute speech and language sessions per month since XXXXXXX;
  - c. three (3) thirty-minute Occupational Therapy sessions per month since XXXX XXXX;
  - d. two (2) thirty-minute Adapted Physical Education services per week provided by an Adapted Physical Education Teacher since XXXXXXX; and

#### OCR enforces:

- Section 504 of the Rehabilitation Act of 1973 (Section 504) and its implementing regulation at 34 C.F.R. Part 104, which prohibit discrimination on the basis of disability in programs and activities that receive Federal financial assistance from the Department.
- Title II of the Americans with Disabilities Act of 1990 (Title II) and its implementing regulation at 28 C.F.R. Part 35, which prohibit discrimination against qualified individuals with disabilities by public entities, including public education systems and

institutions, regardless of whether they receive Federal financial assistance from the Department.

As a recipient of Federal financial assistance from the Department and a public entity, the District is subject to Section 504, Title II, and their implementing regulations.

Before OCR completed its investigation, the District expressed a willingness to resolve the complaint allegations pursuant to Section 302 of OCR's Case Processing Manual (CPM). The District signed the enclosed Resolution Agreement (Agreement) on February 28, 2023, which, when fully implemented, will resolve Allegations 1 and 2.

The following is a discussion of the relevant legal standards and information obtained by OCR during the investigation that informed the development of the Agreement for Allegation 1 and 2.

# **Legal Standard**:

The regulation implementing Section 504 at 34 C.F.R. § 104.33 requires public school districts to provide a free appropriate public education (FAPE) to all students with disabilities in their jurisdictions. An individual with a disability under Section 504 is any person who has a physical or mental impairment which substantially limits one or more major life activities. With regard to public elementary and secondary educational services, such an individual is deemed "qualified" when he or she is of an age during which it is mandatory under state law to provide such services, or of an age during which it is mandatory under state law to provide such services to persons with disabilities. An appropriate education is defined as regular or special education and related aids and services that are designed to meet the individual needs of students with disabilities as adequately as the needs of non-disabled students are met, and that are developed in accordance with the Section 504 procedural requirements pertaining to educational setting, evaluation and placement, and due process protections that are specified in 34 C.F.R. §§ 104.34, 104.35, and 104.36. OCR interprets the regulation implementing Title II, at 28 C.F.R. § 35.130, to require a FAPE consistent with the requirements of Section 504.

#### **Facts**

Allegations I(a)-(d)

through XXXXXXXXX. At least some of those missed days were due to the agency that provides nurses to the District not having sufficient staffing for a back-up nurse for the Student. However, the District maintains that they have potentially found an agency that has a full-time nurse to provide services. The District and Complainant provided documentation reflecting that they have engaged in discussions regarding compensatory services, although the Complainant disputes the District's calculations and initial suggestions for compensatory services.

With regard to occupational therapy, the District maintains that, since XXXXXX, the Student was provided with the occupational services required by her IEP, and there were no services missed as a result of the unavailability of an occupational therapist. Notwithstanding, however, the documentation demonstrates that there was an occupational therapy vacancy during September, October, and November XXX. The documentation reflects that some compensatory occupational therapy was provided to the Student during the XXXXXX school year, but it is unclear how much was provided.

#### Allegation 2

The Complainant provided OCR with email documentation demonstrating that, on XXXXXXX, the Regional Coordinator informed the Complainant that the school team determined that the Student would receive a total of 10 hours for the remaining 12 days of school that she missed. However, the District did not provide OCR with any documentation regarding the discussions regarding compensatory services, and there is no evidence demonstrating that such services were provided to the Student.

## **Conclusion – Allegation 1 and 2**

Pursuant to Section 302 of OCR's *Case Processing Manual*, the District requested to resolve the case through a voluntary resolution agreement. The District signed the enclosed Agreement on February 28, 2023, which when fully implemented, will address OCR's concerns regarding Allegation 1 and 2. To address OCR's concerns, the Agreement requires that the District convene the Student's multidisciplinary team to assess whether the Student was denied FAPE during the 2021-2022 and current school year, and if so, determine appropriate compensatory education services, and develop a plan for delivering such services. The Agreement also requires that the District provide documentation of any other student impacted by the lack of PDN services and occupational therapy vacancy, and for every such student, conduct an assessment of the impacted student for compensatory education services, and develop a plan for delivering such services. OCR will monitor the District's implementation of the Agreement.

# **Conclusion**

This concludes OCR's investigation of the complaint. This letter should not be interpreted to address the District's compliance with any other regulatory provision or to address any issues other than those addressed in this letter. This letter sets forth OCR's determination in an individual OCR case. This letter is not a formal statement of OCR policy and should not be relied upon, cited, or construed as such. OCR's formal policy statements are approved by a duly authorized OCR official and made available to the public. The Complainant may have the right to file a private suit in federal court whether or not OCR finds a violation.

Please be advised that the District must not harass, coerce, intimidate, discriminate, or otherwise retaliate against an individual because that individual asserts a right or privilege under a law enforced by OCR or files a complaint, testifies, or participates in an OCR proceeding. If this happens, the individual may file a retaliation complaint with OCR.

Under the Freedom of Information Act, it may be necessary to release this document and related correspondence and records upon request. If OCR receives such a request, we will seek to protect personally identifiable information that could reasonably be expected to constitute an unwarranted invasion of personal privacy if released, to the extent provided by law.

We thank you for your cooperation during the resolution of this complaint. If you have any questions, you may contact Tashell Jenkins, Team Attorney, at (215) 656-6021 or by email at <a href="mailto:tashell.jenkins@ed.gov">tashell.jenkins@ed.gov</a> or Robert Ford, Investigator, at (215) 656-8537 or by email at <a href="mailto:robert.ford@ed.gov">robert.ford@ed.gov</a>.

Sincerely,

/s/

Craig D. Ginsburg Supervisory Attorney Philadelphia Office

## Enclosure

cc: Darnell Henderson, Esq.

Albert Chichester Keith Marston